

# OFFICIAL STATEMENT

New Issue  
Book-Entry Only

Rating: Standard & Poor's "AA+"

*In the opinion of Bond Counsel, based on existing law and assuming compliance with certain tax covenants of the County, interest on the Bonds will be excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, such interest is taken into account in determining the adjusted current earnings of certain corporations for purposes of the alternative minimum tax on corporations. For an explanation of certain tax consequences under federal law which may result from the ownership of the Bonds, see the discussion under the heading "Tax Matters" herein. Under existing law, the Bonds and the income therefrom will be exempt from all state, county and municipal taxation in the State of Tennessee, except inheritance, transfer and estate taxes, and Tennessee franchise and excise taxes. (See "Tax Matters" herein).*

## \$74,155,000 MONTGOMERY COUNTY, TENNESSEE GENERAL OBLIGATION REFUNDING BONDS, SERIES 2010 (ULT) (NON-BANK QUALIFIED)

DATED: April 1, 2010

DUE: April 1, as shown below

Montgomery County, Tennessee (the "County") will issue its \$74,155,000 General Obligation Refunding Bonds, Series 2010 (the "Bonds") in fully registered form, without coupons, and, when issued, the Bonds will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository of the Bonds. Individual purchases of beneficial ownership interest in the Bonds will be made in book-entry form only, in denominations of \$5,000 or multiples thereof through DTC Participants. Interest on the Bonds will be payable semiannually on April 1 and October 1 of each year, commencing on October 1, 2010, calculated on the basis of a 360-day year consisting of twelve 30-day months.

Payments of principal of and interest on the Bonds are to be made to purchasers by DTC through the Participants (as such term is herein defined). Purchasers will not receive physical delivery of Bonds purchased by them. See "DESCRIPTION OF THE BONDS - Book-Entry-Only System." Principal of and interest on the Bonds are payable by the County to the corporate trust office of Deutsche Bank National Trust Company, Olive Branch, Mississippi, as registration and paying agent (the "Registration Agent").

The Bonds shall mature without option of prior redemption.

The Bonds are payable on April 1 of each year as follows:

Maturity (April 1)	Amount	Interest Rate	Yield or Price	Maturity (April 1)	Amount	Interest Rate	Yield or Price
2011	\$65,000	2.000%	0.500%	2018	\$1,780,000	4.000%	2.890%
2012	65,000	2.000	0.800	2018	500,000	3.000	2.890
2013	65,000	2.000	1.100	2019	4,855,000	4.000	3.100
2014	8,470,000	4.000	1.550	2020	9,960,000	5.000	3.250
2015	7,605,000	4.000	1.900	2021	14,390,000	5.000	3.360
2015	1,300,000	3.000	1.900	2022	7,430,000	5.000	3.450
2016	930,000	2.250	2.250	2023	7,420,000	5.000	3.540
2017	1,800,000	4.000	2.580	2024	7,520,000	5.000	3.640

The Bonds shall be payable from unlimited ad valorem taxes to be levied on all taxable property within the County. For the prompt payment of principal of and interest on the Bonds, the full faith and credit of the County are irrevocably pledged.

*The Bonds are offered when, as and if issued, subject to the approval of the legality by Bass, Berry & Sims PLC, Nashville, Tennessee, Bond Counsel, whose opinion will be delivered with the Bonds. Certain legal matters will be passed upon for the County by Austin Peay, Esq., Counsel to the County. The Bonds, in book-entry form, are expected to be available for delivery through Depository Trust Company in New York, New York, on or about April 1, 2010.*

## Stephens Inc.

March 26, 2010

For purposes of compliance with Rule 15c2-12 of the Securities and Exchange Commission, this document, as the same may be supplemented or amended (collectively, the "*Official Statement*") by Montgomery County, Tennessee (the "*County*") from time to time, may be treated as an Official Statement with respect to the Bonds described herein that is deemed final by the County as of the date hereof (or of any such supplement or amendment).

No dealer, broker, salesman or other person has been authorized by the County or by Stephens Inc. as underwriter for the Bonds (the "*Underwriter*") to give any information or make any representations other than those contained in this Official Statement and, if given or made, such information or representations with respect to the County or the Bonds must not be relied upon as having been authorized by the County or the Underwriter. This Official Statement does not constitute an offer to sell, or solicitation of an offer to buy, any securities other than the securities offered hereby to any person in any jurisdiction where such offer or solicitation of such offer would be unlawful.

This Official Statement should be considered in its entirety and no one factor should be considered more or less important than any other by reason of its position in this Official Statement. Where statutes, reports or other documents are referred to herein, reference should be made to such statutes, reports or other documents for more complete information regarding the rights and Bonds of parties thereto, facts and opinions contained therein and the subject matter thereof.

The information and expressions of opinion in this Official Statement are subject to change without notice and neither the delivery of this Official Statement nor any sale made under it shall, under any circumstances, create any implication that there has been no change in the affairs of the County since the date as of which information is given in this Official Statement.

**In making an investment decision investors must rely on their own examination of the County and the terms of the offering, including the merits and risks involved. No registration statement relating to the Bonds has been filed with the Securities and Exchange Commission or with any state securities agency. The Bonds have not been approved or disapproved by the Commission or any state securities agency, nor has the Commission or any state securities agency passed upon the accuracy or adequacy of this Official Statement. Any representation to the contrary is a criminal offense.**

Montgomery County, Tennessee

General Obligation Refunding Bonds, Series 2010  
Dated April 1, 2010

<u>Maturity (April 1)</u>	<u>Amount</u>	<u>Rate</u>	<u>Yield</u>	<u>Cusip No.*</u>
2011	\$65,000	2.000%	0.500%	6136643C3
2012	65,000	2.000	0.800	6136643D1
2013	65,000	2.000	1.100	6136643E9
2014	8,470,000	4.000	1.550	6136643F6
2015	7,605,000	4.000	1.900	6136643G4
2015	1,300,000	3.000	1.900	6136643H2
2016	930,000	2.250	2.250	6136643J8
2017	1,800,000	4.000	2.580	6136643K5
2018	1,780,000	4.000	2.890	6136643L3
2018	500,000	3.000	2.890	6136643M1
2019	4,855,000	4.000	3.100	6136643N9
2020	9,960,000	5.000	3.250	6136643P4
2021	14,390,000	5.000	3.360	6136643Q2
2022	7,430,000	5.000	3.450	6136643R0
2023	7,420,000	5.000	3.540	6136643S8
2024	7,520,000	5.000	3.640	6136643T6

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\* These CUSIP numbers have been assigned by Standard & Poor's CUSIP Service Bureau, a Division of The McGraw-Hill Companies, Inc., and are included solely for convenience of the Bondholders. The County is not responsible for the selection or use of these CUSIP numbers, nor is any representation made as to their correctness on the Bond or as indicated herein.

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*The Material contained herein has been obtained from sources believed to be current and reliable, but the accuracy thereof is not guaranteed. The Official Statement contains statements which are based upon estimates, forecasts, and matters of opinion, whether or not expressly so described, and such statements are intended solely as such and not as representations of fact. All summaries of statutes, resolutions, and reports contained herein are made subject to all the provisions of said documents. The Official Statement is not to be construed as a contract with the purchasers of any of the Montgomery County, Tennessee General Obligation Refunding Bonds, Series 2010.*

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**MONTGOMERY COUNTY, TENNESSEE  
1 Millennium Plaza, Suite 200  
Clarksville, Tennessee 37041-0368**

**OFFICIALS**

Carolyn P. Bowers  
County Mayor and Chairman

**BOARD OF COMMISSIONERS**

Jerry Albert  
Edward Baggett  
Mark Banasiak  
Martha Brockman  
Loretta J. Bryant  
Joe L. Creek  
Dwain Etterling

Robert Gibbs, Jr.  
Dalton Harrison  
John Genis  
Nancy Kahihikolo  
Charles Keen  
Mark A. Kelly  
Lettie M. Kendall

Ginger Miles  
Ruth Ann Milliken  
Keith Politi  
Elizabeth Rankin  
Nick Robards  
Benny F. Skinner  
Ronald J. Sokol

**COUNTY OFFICIALS**

Assessor of Property	Betty Burchett
Circuit Court Clerk	Cheryl J. Castle
Clerk and Master	Ted Crozier
County Clerk	Kellie Jackson
Director of Accounts and Budgets	Erinne J. Hester
Director of Adm. and Development	Edward Davis
Director of Personnel	Sheryl Gassard
Director of Schools	Michael Harris
Register of Deeds	Connie Bell
Sheriff	Norman Lewis
Superintendent of Highways	Mike Frost
Trustee	Brenda Radford

**Counsel for the County**

Austin Peay, Esq.  
Clarksville, Tennessee

**Bond Counsel**

Bass, Berry & Sims PLC  
Nashville, Tennessee

**Registration and Paying Agent and  
Refunding Escrow Agent**

Deutsche Bank National Trust Company  
Olive Branch, Mississippi

**Underwriter**

Stephens Inc.  
Nashville, Tennessee

**SUMMARY STATEMENT**

*This Summary is expressly qualified by the entire Official Statement which should be viewed in its entirety by potential investors.*

**ISSUER**..... Montgomery County, Tennessee (the "County").

**ISSUE** ..... \$74,155,000 General Obligation Refunding Bonds, Series 2010 (the "Bonds").

**PURPOSE**..... The Bonds are being issued to refund all or a portion of the County's outstanding (1) General Obligation Public Improvement and Refunding Bonds, Series 2001, dated December 1, 2001, \$6,940,000 principal amount maturing May 1, 2021, (2) General Obligation School and Public Improvement Bonds, Series 2003, dated June 1, 2003, maturing May 1, 2019 and May 1, 2020, (3) General Obligation Refunding Bonds, Series 2003, dated June 1, 2003, maturing May 1, 2014 and May 1, 2015, (4) General Obligation School and Public Improvement Bonds, Series 2004, dated November 1, 2004, maturing April 1, 2016 through April 1, 2024, inclusive, and (5) General Obligation School and Public Improvement Bonds, Series 2005, dated December 1, 2005, maturing April 1, 2017 through April 1, 2024, inclusive (collectively, the "Outstanding Obligations").

**DATED DATE** ..... April 1, 2010.

**INTEREST DUE**..... Each April 1 and October 1, commencing October 1, 2010.

**PRINCIPAL DUE** ..... April 1, 2011 through April 1, 2024, inclusive, as set forth on the cover page.

**SETTLEMENT**

**DATE**..... April 1, 2010.

**OPTIONAL**

**REDEMPTION** ..... Bonds shall mature without option of prior redemption.

**SECURITY**..... The Bonds shall be payable from unlimited ad valorem taxes to be levied on all taxable property within the County. For the prompt payment of principal of and interest on the Bonds, the full faith and credit of the County are irrevocably pledged.

**RATING** ..... The Bonds have been assigned a rating of "AA+" by Standard & Poor's Ratings Services ("S&P") based on documents and other information provided by the County. The rating reflects only the view of S&P, and neither the County nor the Underwriter makes any representations as to the appropriateness of such rating.

There is no assurance that such rating will continue for any given period of time or that it will not be lowered or withdrawn entirely by S&P if in its judgment circumstances so warrant. Any such downward change in or withdrawal of the rating may have an adverse effect on the secondary market price of the Bonds. Any explanation of the significance of the rating may be obtained from S&P.

**TAX MATTERS** ..... Bass, Berry & Sims PLC will provide an unqualified opinion as to the tax exemption of the Bonds discussed under "TAX MATTERS" herein.

**REGISTRATION  
AND PAYING  
AGENT  
AND REFUNDING  
ESCROW AGENT** .....

Deutsche Bank National Trust Company, Olive Branch, Mississippi.

**UNDERWRITER**..... Stephens Inc.

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**OFFICIAL STATEMENT**

**MONTGOMERY COUNTY, TENNESSEE**

**\$74,155,000 GENERAL OBLIGATION REFUNDING BONDS, SERIES 2010  
(ULT) (NON-BANK QUALIFIED)**

**INTRODUCTION**

The Official Statement, including the cover page and appendices hereto, is furnished in connection with the issuance by Montgomery County, Tennessee (the "County") of \$74,155,000 General Obligation Refunding Bonds, Series 2010 (the "Bonds").

The Bonds are issuable under and in full compliance with the constitution and statutes of the State of Tennessee including Sections 9-21-101, et seq., Tennessee Code Annotated, and pursuant to a resolution adopted by the Board of County Commissioners of the County on November 9, 2009 (the "Resolution") authorizing the execution, terms, issuance, and the sale of the Bonds.

This Official Statement includes descriptions of, among other matters, the Bonds, the Resolution, and the County. Such descriptions and information do not purport to be comprehensive or definitive. All references to the Resolution are qualified in their entirety by reference to the definitive document, including the form of the Bonds included in the Resolution. During the period of the offering of the Bonds, copies of the Resolution and any other documents described herein or in the Resolution may be obtained from the County. After delivery of the Bonds, copies of such documents will be available for inspection at the County Mayor's office. All capitalized terms used in this Official Statement and not otherwise defined herein have the meanings set forth in the Resolution.

**THE BONDS**

**Description**

The Bonds are being issued to refund all or a portion of the County's outstanding (1) General Obligation Public Improvement and Refunding Bonds, Series 2001, dated December 1, 2001, \$6,940,000 principal amount maturing May 1, 2021, (2) General Obligation School and Public Improvement Bonds, Series 2003, dated June 1, 2003, maturing May 1, 2019 and May 1, 2020, (3) General Obligation Refunding Bonds, Series 2003, dated June 1, 2003, maturing May 1, 2014 and May 1, 2015, (4) General Obligation School and Public Improvement Bonds, Series 2004, dated November 1, 2004, maturing April 1, 2016 through April 1, 2024, inclusive, and (5) General Obligation School and Public Improvement Bonds, Series 2005, dated December 1, 2005, maturing April 1, 2017 through April 1, 2024, inclusive (collectively, the "Outstanding Obligations"), and to pay costs of issuance of the Bonds.

The Bonds will be issued as fully registered book-entry Bonds, without coupons, in denominations of \$5,000 or any integral multiple thereof. The Bonds will be dated their date of issuance. Interest on the Bonds, at the rates per annum set forth on the cover page and calculated on the basis of a 360-day year, consisting of twelve 30-day months, will be payable semiannually on April 1 and October 1 of each year (herein an "Interest Payment Date"), commencing October 1, 2010.

The Bonds will mature on the dates set forth on the cover page.

The Bonds will be initially registered only in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"), which will act as securities depository for the Bonds.

Deutsche Bank National Trust Company, Olive Branch, Mississippi (the "Registration Agent") will make all interest payments with respect to the Bonds on each respective Interest Payment Date directly to the registered owners as shown on the Bond registration records maintained by the Registration Agent as of the close of business on the fifteenth day of the month next preceding the Interest Payment Date (the "Regular Record Date") by check or draft mailed to such owners at their addresses shown on said registration records, without, except for final payment, the presentation or surrender of such registered Bonds, and all such payments shall discharge the Bonds of the County in respect of such Bonds to the extent of the payments so made. Payment of principal of the Bonds and premium, if any, shall be made upon presentation and surrender of such Bonds to the Registration Agent as the same shall become due and payable. In the event the Bonds are no longer registered in the name of DTC or its successor or assigns, if requested by the Owner of at least \$1,000,000 in aggregate principal amount of the Bonds, payment of interest on such Bonds shall be paid by wire transfer to a bank within the continental United States or deposited to a designated account if such account is maintained with the Registration Agent and written notice of any such election and designated account is given to the Registration prior to the record date.

Any interest on any Bond which is payable but is not punctually paid or duly provided for on any interest payment date (hereinafter "Defaulted Interest") shall forthwith cease to be payable to the registered owner on the relevant Regular Record Date; and, in lieu thereof, such Defaulted Interest shall be paid by the County to the persons in whose names the Bonds are registered at the close of business on a date (the "Special Record Date") for the payment of such Defaulted Interest, which shall be fixed in the following manner: The County shall notify the Registration Agent in writing of the amount of Defaulted Interest proposed to be paid on each Bond and the date of the proposed payment, and at the same time the County shall deposit with the Registration Agent an amount of money equal to the aggregate amount proposed to be paid in respect of such Defaulted Interest or shall make arrangements satisfactory to the Registration Agent for such deposit prior to the date of the proposed payment, such money when deposited to be held in trust for the benefit of the persons entitled to such Defaulted Interest. Thereupon, not less than ten (10) days after the receipt by the Registration Agent of the notice of the proposed payment, the Registration Agent shall fix a Special Record Date for the payment of such Defaulted Interest which date shall not be more than fifteen (15) nor less than ten (10) days prior to the date of the proposed payment to the registered owners. The Registration Agent shall promptly notify the County of such Special Record Date and, in the name and at the expense of the County, not less than ten (10) days prior to such Special Record Date, shall cause notice of the proposed payment of such Defaulted Interest and the Special Record Date therefor to be mailed, first class postage prepaid, to each registered owner at the address thereof as it appears in the Bond registration records maintained by the Registration Agent as of the date of such notice. Nothing contained in the Resolution or in the Bonds shall impair any statutory or other rights in law or in equity of any registered owner arising as a result of the failure of the county to punctually pay or duly provide for the payment of principal of, premium, if any, and interest on the Bonds when due.

### **Optional Redemption**

The Bonds shall mature without option of prior redemption.

### **Security and Sources of Payment**

The Bonds shall be payable from unlimited ad valorem taxes to be levied on all taxable property within the County. For the prompt payment of principal of and interest on the Bonds, the full faith and credit of the County are irrevocably pledged.

Under Tennessee law, the County's legislative body is authorized to levy a tax on all taxable property within the County, or a portion thereof, without limitation as to rate or amount, and a referendum is neither required nor permitted to set the rate or amount. For a more complete statement of the general covenants and provisions to which the Bonds are issued, reference is hereby made to the Resolution.

### **Book-Entry-Only System**

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for the Securities, in the aggregate principal amount of such issue, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 2.2 million issues of U.S. and non-U.S. equity, corporate and municipal debt issues, and money market instrument from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Fixed Income Clearing Corporation, and Emerging Markets Clearing Corporation (NSCC, FICC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other nominee do not effect any change in beneficial ownership. DTC has no

knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Securities unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from Issuer or Agent on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC[nor its nominee], Agent, or Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of Issuer or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Securities at any time by giving reasonable notice to Issuer or Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Security certificates are required to be printed and delivered.

Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that County believes to be reliable, but County takes no responsibility for the accuracy thereof.

**THE COUNTY AND THE REGISTRATION AGENT HAVE NO RESPONSIBILITY OR OBLIGATION TO PARTICIPANTS, OR TO ANY BENEFICIAL OWNER WITH RESPECT TO (I) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY PARTICIPANT; (II) THE PAYMENT BY DTC OR ANY PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OF OR INTEREST ON THE BONDS; (III) THE DELIVERY OR**

**TIMELINESS OF DELIVERY BY ANY PARTICIPANT OR ANY NOTICE TO ANY BENEFICIAL OWNER WHICH IS REQUIRED OR PERMITTED UNDER THE TERMS OF THE RESOLUTION TO BE GIVEN TO BONDHOLDERS; OR (IV) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC OR CEDE & CO. AS BONDHOLDER.**

**Plan of Refunding**

The Bonds are being issued to refund the Outstanding Obligations as described under "THE BONDS - Description" herein. Pursuant to a Refunding Escrow Agreement (the "Agreement") between the County and Deutsche Bank National Trust Company, Olive Branch, Mississippi (the "Escrow Agent"), the proceeds of the Bonds, excluding amounts to pay issuance costs and underwriter's discount, will be used to purchase investments authorized under Section 9-21-914, Tennessee Code Annotated (the "Escrow Investments"). The Escrow Investments purchased with the proceeds of the Bonds will be held in a separate fund established by the Escrow Agent with the interest earned and the principal amount of the Escrow Investments being sufficient to pay principal of and interest on the Outstanding Obligations. Neither the principal of nor the interest on the Escrow Investments will be available for payment of the Bonds. The County will instruct the Escrow Agent to give the Paying Agents for the respective Outstanding Obligations irrevocable directions to redeem the Outstanding Obligations on their earliest optional redemption date following delivery of the Bonds.

**Verification of Mathematical Computations**

Grant Thornton LLP, a firm of independent public accountants, will deliver to the County, on or before the settlement date of the Bonds, its verification report indicating that it has verified, in accordance with attestation standards established by the American Institute of Certified Public Accountants, the mathematical accuracy of (a) the mathematical computations of the adequacy of the cash and the maturing principal of and interest on the Government Obligations, to pay, when due, the maturing principal of, interest on and related call premium requirements of the Outstanding Bonds and (b) the mathematical computations of yield used by Bond Counsel to support its opinion that interest on the Bonds will be excluded from gross income for federal income tax purposes.

The verification performed by Grant Thornton LLP will be solely based upon data, information and documents provided to Grant Thornton LLP by the County and its representatives. Grant Thornton LLP has restricted its procedures to recalculating the computations provided by the County and its representatives and has not evaluated or examined the assumptions or information used in the computations.

**Sources and Uses of Funds**

The following table sets forth the sources and uses of funds in connection with the issuance of the Bonds.

<b><u>Sources of Funds</u></b>	
Par Amount	\$74,155,000.00
Reoffering Premium	9,271,813.00
Transfer from Prior Issue Debt Service Funds	<u>713,712.50</u>
Total Sources	<u>\$84,140,525.50</u>
<b><u>Uses of Funds</u></b>	
Deposit with Escrow Agent	\$83,636,491.89
Costs of Issuance (includes Underwriter's Discount and expenses)	502,319.25
Rounding Amount	<u>1,714.36</u>
Total Uses	<u>\$84,140,525.50</u>

**Rating**

The Bonds have been assigned a rating of "AA+" by Standard & Poor's Rating Services ("S&P") based on documents and other information provided by the County. The rating reflects only the view of S&P, and neither the County nor the Underwriter make any representation as to the appropriateness of such rating.

There is no assurance that such rating will continue for any given period of time or that it will not be lowered or withdrawn entirely by S&P if in its judgment circumstances so warrant. Any such downward change in or withdrawal of the rating may have an adverse effect on the secondary market price of the Bonds. Any explanation of the significance of the rating may be obtained from S&P.

**CONTINUING DISCLOSURE**

**General**

The County will at the time the Bonds are delivered execute a Continuing Disclosure Certificate under which it will covenant for the benefit of holders and beneficial owners of the Bonds to provide certain financial information and operating data relating to the County by not later than twelve months after the end of each fiscal year commencing with the fiscal year ending June 30, 2010 (the "Annual Report"), and to provide notice of the occurrence of certain enumerated events, if determined by the Issuer to be material under applicable federal securities laws and notice of failure to provide any required financial information of the County. The Annual Report (and audited financial statements if filed separately) and notices described above will be filed by the County with the Municipal Securities Rulemaking Board ("MSRB") at [www.emma.msrb.com](http://www.emma.msrb.com) and with any State Information Depository which may be established in Tennessee (the "SID"). The specific nature of the information to be contained in the Annual Report or the notices of material events is summarized below. These covenants have been made in order to assist the Underwriters in complying with Securities and Exchange Commission Rule 15c2-12(b), as it may be amended from time to time (the "Rule"). The County is in compliance with the undertakings required under the Rule.

**Annual Report**

The County's Annual Report shall contain or incorporate by reference the General Purpose Financial Statements of the Issuer for the fiscal year, prepared in accordance with generally accepted accounting principles; provided, however, if the County's audited financial statements are not available by the time

the Annual Report is required to be filed, the Annual Report shall contain unaudited financial statements in a format similar to the financial statements contained herein, and the audited financial statements shall be filed when available. The Annual Report shall also include in a similar format the following information included in Appendix B to this Official Statement as follows.

1. "Summary of Outstanding Debt";
2. "Debt Statement";
3. "Per Capita Debt Ratios";
4. "Debt Ratios";
5. "Debt Trend";
6. "General Obligation Debt Service Requirements";
7. "Fund Balances";
8. "Top Taxpayers";
9. "Local Sales Tax Collections";
10. "Wheel Tax";
11. "Property Valuation and Property Tax";
12. "County Tax Rates"; and
12. "Tax Collections".

Any or all of the items above may be incorporated by reference from other documents, including Official Statements in final form for debt issues of the County or related public entities, which have been submitted to each of the Repositories or the Securities and Exchange Commission. If the document incorporated by reference is a final Official Statement, in final form, it will be available from the Municipal Securities Rulemaking Board. The County shall clearly identify each such other document so incorporated by reference.

### **Reporting of Significant Events**

The County will file notice regarding material events with the MSRB and SID, if any, as follows:

1. Whenever the County obtains knowledge of the occurrence of a Listed Event (as defined in (3) below), the County shall as soon as possible determine if such event would be material under applicable Federal securities laws.
2. If the County determines that knowledge of the occurrence of a Listed Event would be material (under applicable Federal securities laws), the County shall promptly file a notice of such occurrence with the MSRB and SID, if any. Notwithstanding the foregoing, notice of Listed Events described in subsection (3)(h) and (i) need not be

given under this subsection any earlier than the notice (if any) of the underlying event is given to holders of affected Bonds pursuant to the Resolution.

3. The following are the Listed Events:
  - a. Principal and interest payment delinquencies;
  - b. Non-payment related defaults;
  - c. Unscheduled draws on debt service reserves reflecting financial difficulties;
  - d. Unscheduled draws on credit enhancements reflecting financial difficulties;
  - e. Substitution of credit or liquidity providers, or their failure to perform;
  - f. Adverse tax opinions or events affecting the tax-exempt status of the Bonds;
  - g. Modifications to rights of Bondholders;
  - h. Bond calls;
  - i. Defeasances;
  - j. Release, substitution, or sale of property securing repayment of the securities; and
  - k. Rating changes.

### **Termination of Reporting Obligation**

The County's obligations under the Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds.

### **Amendment/Waiver**

Notwithstanding any other provision of the Disclosure Certificate, the County may amend the Disclosure Certificate, and any provision of the Disclosure Certificate may be waived, provided that the following conditions are satisfied:

(a) If the amendment or waiver relates to the provisions concerning the Annual Report and Reporting of Significant Events it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted;

(b) The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized Bond Counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(c) The amendment or waiver either (i) is approved by the Holders of the Bonds in the same manner as provided in the Resolution for amendments to the Resolution with the consent of the respective Holders, or (ii) does not, in the opinion of nationally recognized Bond Counsel, materially impair the interests of the Holders or beneficial owners of the Bonds.

In the event of any amendment or waiver of a provision of the Disclosure Certificate, the County shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or, in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the County. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given, and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

### **Default**

In the event of a failure of the County to comply with any provision of the Disclosure Certificate, any Bondholder or any Beneficial Owner may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the County to comply with its obligations under the Disclosure Certificate. A default under the Disclosure Certificate shall not be deemed an event of default, if any, under the Resolution, and the sole remedy under the Disclosure Certificate in the event of any failure of the County to comply with the Disclosure Certificate shall be an action to compel performance.

### **FUTURE ISSUES**

The County may issue bonds in the last quarter of 2010 or the first quarter of 2011 to fund an elementary school estimated to cost \$20,000,000 and may during 2010 refund \$4,000,000 in capital outlay notes.

### **LITIGATION**

As of the date of this Official Statement, the County has no knowledge or information concerning any pending or threatened litigation contesting the authority of the County to issue, sell or deliver the proposed Bonds. The County has no knowledge or information of any actions pending or expected which would materially affect the County's ability to pay the debt service requirements of the proposed Bonds.

### **APPROVAL OF LEGAL PROCEEDINGS**

Legal matters incident to the authorization and issuance of the Bonds are subject to the unqualified approving opinion of Bass, Berry & Sims PLC, Bond Counsel. A copy of the opinion will be printed on the Bonds. (See Appendix A). Certain legal matters will be passed upon for the County by Austin Peay, Esq., Counsel to the County.

### **TAX MATTERS**

#### **Federal Taxes**

In the opinion of Bass, Berry & Sims PLC, Bond Counsel, interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, for purposes of computing

the alternative minimum tax imposed on certain corporations (as defined for federal income tax purposes), such interest is taken into account in determining adjusted current earnings. Bond Counsel's opinion is subject to the condition that the County comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excluded from gross income for federal income tax purposes. The County has covenanted to comply with all such requirements. Failure to comply with certain of such requirements could cause interest on the Bonds to be so included in gross income retroactive to the date of issuance of the Bonds.

Prospective purchasers of the Bonds should be aware that ownership of the Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, property and casualty insurance companies, individual recipients of Social Security or Railroad Retirement benefits, certain S corporations with "excess net passive income," foreign corporations subject to the branch profits tax and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry the Bonds. Bond Counsel will not express any opinion as to such collateral tax consequences. Prospective purchasers of the Bonds should consult their tax advisors as to collateral federal income tax consequences.

The initial public offering prices of the Bonds maturing April 1, 2011 through April 1, 2015, inclusive, and April 1, 2017 through April 1, 2024, inclusive (the "Premium Bonds") are greater than the amounts payable at maturity with respect to such Bonds. The difference between (a) the amount payable at maturity of the Premium Bonds and (b) the initial offering price to the public (excluding bond houses and brokers) at which a substantial amount of the Premium Bonds of such maturities are sold, will constitute the "original issue premium." Under certain circumstances, as a result of the tax cost reduction requirements of the Code relating to the amortization of bond premium, the owner of a Premium Bond may realize a taxable gain upon its disposition even though the Premium Bond is sold or redeemed for an amount not greater than the owner's original acquisition cost.

Owners of Premium Bonds should consult their personal tax advisors with respect to the determination for federal income tax purposes of the amount of original issue discount or interest properly accruable with respect to such Premium Bonds, other tax consequences of owning Premium Bonds, and with respect to the State of Tennessee and local tax consequences of holding such Premium Bonds.

## **State Taxes**

Under existing law, the Bonds and the income therefrom are exempt from all present state, county and municipal taxes in Tennessee except (a) inheritance, transfer and estate taxes, (b) Tennessee excise taxes on interest on the Bonds during the period the Bonds are held or beneficially owned by any organization or entity, or other than a sole proprietorship or general partnership doing business in the State of Tennessee, and (c) Tennessee franchise taxes by reason of the inclusion of the book value of the Bonds in the Tennessee franchise tax base of any organization or entity, other than a sole proprietorship or general partnership, doing business in the State of Tennessee.

## **UNDERWRITING**

Stephens Inc. (the "Underwriter"), acting for and on behalf of itself and such other securities dealers as it may designate, will purchase the Bonds for an aggregate purchase price of \$83,030,083.75 (which is \$74,155,000 aggregate principal amount, less \$396,729.25 underwriter's discount, plus original issue premium of \$9,271,813.00). The Underwriter's obligation to purchase the Bonds is subject to certain conditions contained in the Bond Purchase Agreement by and between the County and the Underwriter (the "Bond Purchase Agreement").

The Underwriter may offer and sell the Bonds to certain dealers (including dealer banks and dealers depositing the Bonds into investment trusts) and others at prices different from the public offering prices stated on the cover page of this Official Statement. Such initial public offering prices may be changed from time to time by the Underwriter.

#### **MISCELLANEOUS**

The foregoing summaries do not purport to be complete and are expressly made subject to the exact provisions of the complete documents. For details of all terms and conditions, purchasers are referred to the Resolution, copies of which may be obtained from the County.

Any statement made in this Official Statement involving matters of opinion and estimates, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates will be realized.

The execution and delivery of this Official Statement was duly authorized by the County.

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**CERTIFICATE OF COUNTY MAYOR**

I, Carolyn P. Bowers, do hereby certify that I am the duly qualified and acting County Mayor of Montgomery County, Tennessee, and as such official, I do hereby further certify with respect to the Official Statement dated March 26, 2010 issued in connection with the sale of the County's \$74,155,000 General Obligation Refunding Bonds, Series 2010, and to the best of my knowledge, information, and belief (a) the descriptions and statements contained in said Official Statement were at the time of the execution of the Bond Purchase Agreement and are on the date hereof true and correct in all material respects; and (b) that said Official Statement did not at the time of the execution of the Bond Purchase Agreement and does not on the date hereof contain an untrue statement of a material fact or omit to state a material fact required to be stated where necessary to make the statements made, in light of the circumstances under which they are made, not misleading.

WITNESS my official signature this 26<sup>th</sup> day of March, 2010.

/s/ Carolyn P. Bowers  
County Mayor

I, Kellie A. Jackson, do hereby certify that I am the duly qualified and acting County Clerk of Montgomery County, Tennessee, and as such official, I do hereby certify that Carolyn P. Bowers is the duly qualified and acting County Mayor of said County and that the signature appended to the foregoing certificate is the true and genuine signature of such official.

WITNESS my official signature and the seal of said Montgomery County, Tennessee as of the date subscribed to the foregoing certificate.

/s/ Kellie A. Jackson  
County Clerk

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**APPENDIX A**

Form of Legal Opinion of Bass, Berry & Sims PLC, Attorneys,  
Nashville, Tennessee relating to the Bonds.

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(Form of Opinion of Bond Counsel Regarding the Bonds)

BASS, BERRY & SIMS PLC  
150 THIRD AVENUE SOUTH, SUITE 2800  
NASHVILLE, TENNESSEE 37201

(Closing Date)

We have acted as bond counsel to Montgomery County, Tennessee (the "Issuer") in connection with the issuance of \$74,155,000 General Obligation Refunding Bonds, Series 2010, dated April 1, 2010 (the "Bonds"). We have examined the law and such certified proceedings and other papers as we deemed necessary to render this opinion.

As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify such facts by independent investigation.

Based on our examination, we are of the opinion, as of the date hereof, as follows:

1. The Bonds have been duly authorized, executed and issued in accordance with the constitution and laws of the State of Tennessee and constitute valid and binding general obligations of the Issuer.

2. The resolution of the Board of County Commissioners of the Issuer authorizing the Bonds has been duly and lawfully adopted, is in full force and effect and is a valid and binding agreement of the Issuer enforceable in accordance with its terms.

3. The Bonds constitute general obligations of the Issuer for the payment of which the Issuer has validly and irrevocably pledged its full faith and credit. The principal of and interest on the Bonds are payable from unlimited ad valorem taxes to be levied on all taxable property within the Issuer.

4. Interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, for purposes of computing the alternative minimum tax imposed on certain corporations (as defined for federal income tax purposes), such interest is taken into account in determining adjusted current earnings. The opinion set forth in the preceding sentence is subject to the condition that the Issuer comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excluded from gross income for federal income tax purposes. Failure to comply with certain of such requirements could cause interest on the Bonds to be so included in gross income retroactive to the date of issuance of the Bonds. The Issuer has covenanted to comply with all such requirements. Except as set forth in this Paragraph 4, we express no opinion regarding other federal tax consequences arising with respect to the Bonds.

5. Under existing law, the Bonds and the income therefrom are exempt from all present state, county and municipal taxes in Tennessee except (a) inheritance, transfer and estate taxes, (b) Tennessee excise taxes on all or a portion of the interest on any of the Bonds during the period such Bonds are held or beneficially owned by any organization or entity, other than a sole proprietorship or general partnership, doing business in the State of Tennessee, and (c) Tennessee franchise taxes by reason of the inclusion of the book value of the Bonds in the Tennessee franchise tax base of any organization or entity, other than a sole proprietorship or general partnership doing business in the State of Tennessee.

It is to be understood that the rights of the owners of the Bonds and the enforceability of the Bonds and the resolution authorizing the Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted and that their enforcement may be subject to the exercise of judicial discretion in accordance with general principles of equity.

We express no opinion herein as to the accuracy, adequacy or completeness of the Official Statement relating to the Bonds.

This opinion is given as of the date hereof, and we assume no obligation to update or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Yours truly,

Bass, Berry & Sims PLC

**APPENDIX B**

Demographics and Financial Information  
Related to the County

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## GENERAL INFORMATION

Montgomery County (the “County”) is located in the north central part of Tennessee approximately 45 miles northwest of Nashville, the State Capitol, and comprises an area of approximately 543 square miles. The County is within 250 miles of the population center of the United States. It is the seventh largest county in the state and a regional hub for seven counties in Tennessee and Kentucky for jobs, higher education, health care, retail trade, and service establishments.

The City of Clarksville is the County seat and the only incorporated city in the County with a population of 119,735 based on the 2008 estimated U.S. Census. The U.S. Census Bureau released data in July 2008 listing Clarksville as the 9th fastest-growing city in the nation for communities with populations over 100,000. The City of Clarksville is the fifth largest city in the state and the major city in the Metropolitan Statistical Area (the "MSA") of Clarksville-Hopkinsville, TN-KY, which is one of the seven MSAs in the state.

The Clarksville-Hopkinsville, TN-KY MSA adjoins the Nashville MSA, which includes eight counties in central Tennessee. All of the Tennessee counties in this area make up the Greater Nashville Regional Council (the "Region") which was organized by the Tennessee State Legislature over 30 years ago for regional planning and economic development. Included in the 13 counties are 53 cities. The Council coordinates the regional effort to solve problems pertaining to transportation, water and wastewater facilities, solid waste management, air and water quality, area growth forecasts and growth impact analysis, overall economic development and planning for the infrastructure of the region. The synergism of economic development, commercial trade and employment in the region is promoted by the state highway and federal interstate highway system along with the state capitol being located in the region. Within an hour, individuals can travel to most any major employer in the region.

## DEMOGRAPHIC DATA

### Population

Montgomery County's location in the central area of the state has promoted its population growth and economic expansion. According to the 2008 U. S. Census estimate, the County is the eighth largest county in the state with a population of 154,756 reflecting a 54 percent increase since the 1990 census.

	Montgomery County		Tennessee	
	Number	% Change	Number	% Change
1970 U. S. Census	62,721		3,926,018	
1980 U. S. Census	83,342	32.9%	4,591,023	16.9%
1990 U. S. Census	100,498	20.6%	4,877,203	6.2%
2000 U. S. Census	134,768	34.1%	5,689,283	16.7%
2008 U. S. Census Estimate	154,756	14.8%	6,214,888	9.2%

Source: U.S. Bureau of Census

## Income and Housing

In 2007, the County had a per capita personal income of \$35,337, which was 105.8% percent of the State average of \$33,395. In May 2008 the U.S. Bureau of Economic Analysis released data ranking Montgomery County 5<sup>th</sup> in the State for per capita personal income. For the first time in recent history, Montgomery County surpassed the urban counties of Hamilton and Knox in per capita personal income. In 2001, Montgomery County ranked 17<sup>th</sup> in the State for per capita personal income.

### Per Capita Personal Income

	County	Tennessee	Percent of State
1990 Per Capita Personal Income	\$14,761	\$16,692	88.4%
2000 Per Capita Personal Income	\$23,992	\$26,096	91.9%
2001 Per Capita Personal Income	\$24,890	\$26,833	92.8%
2002 Per Capita Personal Income	\$26,081	\$27,435	95.0%
2003 Per Capita Personal Income	\$27,512	\$28,257	97.4%
2004 Per Capita Personal Income	\$28,719	\$29,539	97.2%
2005 Per Capita Personal Income	\$32,029	\$30,827	103.9%
2006 Per Capita Personal Income	\$35,232	\$32,172	109.5%
2007 Per Capita Personal Income	\$35,337	\$33,395	105.8%

Source: U.S. Department of Commerce, Bureau of Economic Analysis

### Median Household Income

	County	Tennessee	Percent of State
1990 Median Household Income	\$25,568	\$24,807	103.1%
2000 Median Household Income	38,981	36,360	110.0%
2004 Median Household Income	42,959	38,794	110.7%
2005 Median Household Income	45,737	38,874	117.7%
2006 Median Household Income	47,864	40,315	118.7%
2007 Median Household Income	49,016	42,637	115.0%

Source: U.S. Census Bureau

## ECONOMIC DATA

### Economic Base

The economic base and the quality of life in Montgomery County is reflected in the various awards and rankings received by the County and the City of Clarksville. The U.S. Census Bureau released data in July 2008 listing *Clarksville as the 9th fastest-growing city in the nation for communities with populations over 100,000*. In 2006 the U.S. Census Bureau ranked *Clarksville as the 17<sup>th</sup> fastest growing city in the nation and Montgomery County as the 100<sup>th</sup> fastest growing county in the Nation*. In 2005 Clarksville was also ranked as having *the highest median household income of all major cities in Tennessee* by the 2005 American Community Survey Data Profile. The City was the *Top 20 Best-Performing City in the Country's 200 largest metros* according to Milken Institute -2006. It was ranked as one of the *Top Five Up & Coming Cities for Attracting Creative Class Jobs (under 250,000 population)* - Money Magazine June 2004, *4th Best Place for Affordable Living* - Business Development Outlook February 2005, *Top Mid-Size Market Downtown*, Southern Business & Development, Fall, 2002; *21st Most Cost-Effective Labor Growth Market*, Expansion Management July, 2001; and *3rd Fastest Growing City in Tennessee During the 90's (Behind Nashville and Memphis)* U.S. Census April 2001.

## **Major Employers**

A diversified employment base of military, industries, state and local governments, health care, higher education and retail trade supports the economic base of the County. Based on November 2008 statistics provided by the Tennessee Department of Employment Security, the County has a resident labor force of 65,830, which does not include military personnel (soldiers).

Fort Campbell Military Base, located on the Tennessee - Kentucky line, with about 85% of the base being in Tennessee, is the largest employer in the area with approximately 4,356 civilians. There is no breakdown of employee's residence. From discussions with various parties in the County, as well as individuals located on the Base, a large number of the employees reside in Montgomery County; however, the number of civilian employees would be less than 10% of the County's total labor force and, most likely, less than 10% of the County's total employment.

Military personnel are not included in employment statistics as reported by the Tennessee Department of Employment Security and are not included in the County's Major Employers list because a significant portion of the personnel are located in other counties included in the Base's operation.

The military and civilian personnel at Fort Campbell provide a direct and indirect benefit to the County and the Region; however, during recent years, the employment in the County and Region have continually grown and diversified to the extent that the following list of major employers provide over 22,000 diversified jobs in the County.

In December 2008 Dow Corning Corporation and Hemlock Semiconductor LLC (HSC) announced that they will locate their next solar-grade polysilicon manufacturing facility in Montgomery County. The announcement will mean an initial investment of \$1.2 billion and the creation of at least 500 jobs for the region.

## Major County Employers

Employer	Number of Employees	Products /Services
Fort Campbell Military Base	4,356	Major Defense Installation
Montgomery County School System	3,700	Education and Schools
Trane Company	1,600	Air Condition & Heating Equipment
Convergys Corp.	1,400	Telemarketing Call Center
Gateway Health System (Hospital)	1,100	Medical Services
Wal-Mart Supercenter	1,100	Retail
City of Clarksville	989	Municipal Services
Quebecor Printing	850	Magazine Printing
Montgomery County General Government	850	County Services
Austin Peay State University	732	Higher Education
Larson Enterprises (McDonalds)	550	Restaurants
Josten's Printing & Publication	450	Yearbook Printing
Bosch Braking Systems	475	Anti-lock Brakes
State of Tennessee	409	State Government Services
Letica Corp. (Maui Cup)	400	Paper Cups
Bridgestone Metalpha USA Inc.	393	Metal Cord
Premier Medical Group	350	Health Care
Hendrickson Trailer Suspension System	310	Tractor Trailer Air-Ride Suspension Systems
Spear USA	268	Pressure Sensitive Labels
Florim USA	305	Ceramic & Porcelain Tile Manufacturing
Carreca Enterprises (Pizza Hut)	250	Restaurants
Cumberland Electric Co-op	215	Electricity Supplier
Progressive Directions, Inc.	215	Health Care

Source: Clarksville-Montgomery County Economic Development Council, State of Tennessee and individual companies.

## Labor Force, Employment and Unemployment Data

The annual unemployment rate in the County has remained below the State average.

Year	Total			Unemployment		
	Labor Force	Unemployment	Employment	County	State	U.S.
1990	40,340	2,280	38,060	5.7%	5.3%	5.6%
2000	59,200	1,840	57,360	3.1%	3.9%	4.0%
2001	60,220	2,240	57,980	3.7%	4.5%	4.8%
2002	64,160	3,050	61,110	4.8%	5.1%	5.8%
2003	63,320	3,000	60,320	4.7%	5.8%	6.0%
2004	62,530	3,100	59,430	5.0%	5.4%	5.5%
2005	64,480	3,230	61,250	5.0%	5.6%	5.1%
2006	67,440	3,230	64,210	4.8%	5.2%	4.6%
2007	70,290	3,160	67,130	4.5%	4.7%	4.6%
2008	67,330	4,140	63,200	6.1%	6.4%	5.8%
Dec. 2009	65,120	5,650	59,470	8.7%	10.0%	10.9%
Jan. 2010	67,260	5,580	60,670	9.8%	10.7%	9.7%

Source: Tennessee Department of Labor and Workforce Development, Employment Security Division

## **Transportation System**

The highway system in the County includes Interstate 24 from Atlanta and Nashville to Interstate 75 leading to St. Louis and Chicago. Other highways in the County include U.S. Highways 79 and 41A and State Highways 12, 13, 48, 76, 149, 374, 112, 236, and 237.

Originally, SR 840 was planned to complete the connection through five counties through the north but that portion of the project has been placed on indefinite hold. The southern portion of the loop around Nashville is under construction with some portions completed, which will connect at Interstate 40 in Wilson County and west of Nashville to Interstate 40 in Dickson and provide additional access to Interstate 24, Interstate 40 and Interstate 65.

The highway system provides for one-day delivery to 76% of major U.S. markets. In addition to the highway system, the R.J. Corman Railroad runs from Clarksville to CSX Transportation mainline in Guthrie, Kentucky approximately 20 miles north.

The transportation system includes the Cumberland River, a navigable waterway, which runs from east of Nashville to the Tennessee River, which connects to the Ohio River and Mississippi River.

Air transportation includes Outlaw Field overseen by the Clarksville/Montgomery County Airport Authority with runways of 6,000 and 4,000 feet to accommodate more than 40,000 private and corporate flights. The Nashville International Airport located approximately 45 miles southeast in Nashville, Tennessee provides commercial service on fifteen airlines operating to 79 markets with 404 daily flights.

## **Aspire Clarksville**

Area leaders have developed a focused economic development effort to recruit new businesses and work closely with existing businesses to meet current and future expansion needs. The Clarksville-Montgomery County Economic Development Council created "Aspire 2000" in 1996 and raised \$1.6 million for economic and community development over the next four years and 8,151 new jobs were created. "Aspire Clarksville II 2001-2004" raised \$2.2 million and created 4,311 jobs. In the fall of 2004, the Clarksville-Montgomery County Economic Development Council took action to move the Aspire Clarksville program into a foundation and call it "The Aspire Clarksville Foundation. In August 2005, the Internal Revenue Service officially granted the Foundation its 501c3 designation. This new IRS designation has enabled the Foundation to be considered for grants that it would not have otherwise been able to apply for. The newest four-year marketing program started in 2005, "Aspire Clarksville III 2005-2008", set a goal of \$2 million and 4,000 new jobs.

## **Fort Campbell Military Base**

A key factor in the growth in Montgomery County is the Fort Campbell Military Base (the "Base"). The construction and development of the Base began July 16, 1941 to accommodate an armored division and various support troops for a total of approximately 30,000 military personnel. The site includes approximately 105,000 acres located in Tennessee and Kentucky in four counties --- Montgomery and Stewart in Tennessee and Christian and Trigg in Kentucky. Approximately two-thirds of the installation is located in Tennessee.

The Base is home to the 101<sup>st</sup> Airborne Division (Air Assault Division), the 160<sup>th</sup> Special Operations Aviation Regiment, 101<sup>st</sup> Corps Support Group and the 5<sup>th</sup> Special Forces Group. It is one of the most powerful and prestigious divisions, having made a name for itself during World War II as the "Screaming Eagles." In 1968, the 101<sup>st</sup> took on the structure and equipment of an air mobile division. Today, the

highly trained soldiers of the 101<sup>st</sup> are the world's only air assault division with unequalled strategic and tactical mobility. The 101<sup>st</sup> participates in combat missions at home and abroad with some of the most recent being in Iraq during "Desert Storm", Afghanistan in "Operation Enduring Freedom", and Iraq in "Operation Iraqi Freedom". Some of the peacekeeping and humanitarian missions include Rwanda, Haiti, Sinai Peninsula, Panama, Bosnia, Kosovo, 2000 forest fires in Western U.S., South American 1999 Flood Relief, the Smoky Mountains, and hurricane ravaged Louisiana and Florida.

The Department of Defense classifies the 101<sup>st</sup> as one of four "Power Projection Platforms" with soldiers trained and equipped with the latest technology for "rapid deployment" anywhere in the world from 18 to 48 hours.

Over 30,000 soldiers and 55,000 family members call Fort Campbell home. 4,356 civilians also work at the Base, making it the largest employer in the Tennessee and Kentucky. The economic impact for the four county area includes a payroll of over \$2.49 billion.

The 105,068 acre installation includes 49 ranges and four major drop zones. Fort Campbell is a city within itself, having five elementary schools, two middle schools, and one high school with a total enrollment of 4,285 students. The Base also has a bowling alley, PX Mall, horseback riding, commissary, pools and a library. Blanchfield Army Community Hospital is a 185 bed facility and provides health care for the soldiers, eligible retirees and their family members at the Base. The Base is also a training site for approximately 3,308 reserve components.

The Base is constantly upgrading its infrastructure and military capability with no anticipated change in its status in the near future. According to military sources, there are no projections for the Base to be on the BRAC (Defense Base Closure and Realignment Commission) list.

## **Health Care Services**

Clarksville is quickly becoming a regional medical hub for the area. The Gateway Health System operates as a private, not-for-profit, 270-bed hospital under the direction of an independent board of directors. Gateway Health System encompasses Gateway Medical Center, Gateway Home Care, and Gateway Health Foundation. Approximately 150 physicians, representing over 30 specialties, provide services in the hospital, with over 1,200 other personnel employed in the hospital.

Gateway Health System is partnering with Triad Hospital, Inc. on construction of a new \$200 million, 270 bed, 490,000 square foot hospital to open in the fall of 2008. The 60 acre medical campus will include a 100,000 square foot Medical Office Building and will allow for a second MOB to be added in the future as demand warrants.

## **Retail Trade**

The area contains 17 shopping centers, downtown shopping, a regional shopping mall, and numerous specialty shops. Clarksville is home to several outlet stores, flea markets and antiques shops/malls. An open-air farmers market offers fresh fruit and produce.

From 1990 to 2007, sales subject to state sales tax, have increased from \$561 million to over \$1.6 billion reflecting a percentage increase of 185%.

## **Tourism, Restaurants and Lodging**

As all other economic areas in the County have flourished, the tourism, restaurants and lodging business have expanded in sales and number of establishments. There are 37 hotels/motels and bed & breakfast facilities with more than 2,200 rooms in the County and more than 250 restaurants. More than 20 major attractions are available in the area.

The Kentucky Lake on the Tennessee River, Lake Barkley on the Cumberland River and the Land Between the Lakes form the most complete water related recreational area in the Tennessee Valley and are within a one-hour drive of the County. Fishing, boating, lodging and lake homes on the nearby lakes provide tourists with diversified attractions. The Parks and Recreation Department offers more than 18 parks, three community centers, and seven community pools.

Annual events include the Old-Time Fiddlers Championship, Mid South Jazz Festival, Oktoberfest, North Tennessee State Fair, Clarksville Rodeo, Tennessee Walking Horse Show, and Riverfest.

## **Higher Education**

Montgomery County is home to one university, two colleges, a technology center and two vocational facilities offering a variety of four-year and two-year programs. These institutions include Austin Peay State University, Tennessee Technology Center, Draughon's Jr. College, Miller Motte Business College, North Central Institute, Tennessee Vocational Training Center, Bethel College and Nashville State Technical Institute.

*Austin Peay State University* is the primary institution of higher education in the County. It was founded in 1927 and had a Spring 2007 enrollment of over 9,200. The main campus is located on 160 acres with an additional site of 475 acres operated as an environmental education center. The University offers a diversified higher educational program offering 57 majors with more than 91 different areas of concentration and four Chairs of Excellence in the areas of creative arts, free enterprise, business and nursing and two Centers of Excellence in the areas of biology and the creative arts. The University has added a Business and Community Solution Center, which combines the efforts of the University and the Clarksville-Montgomery County Economic Development Council to provide a resource for business and economic development for the County.

*Tennessee Technology Center* is an occupational and technical training facility governed by the State Board of Regents and managed by the Dickson State Area Vocational-Technical Center.

*Draughon's Jr. College* offers one-year diplomas or two-year Associate degrees in Accounting, Business Management, Computer Information Technology, Health Information Technology, Pharmacy Technology, Criminal Justice, Legal Assisting, Medical Assisting, Radio Broadcasting, and Retail Management.

*Miller-Motte Business College* offers nine to eighteen month diplomas in Microcomputer Applications, Microcomputer Network Engineering, Electrician Technology, and Secretarial Science. Two-year Associate of Applied Science degrees are also available in Accounting Technology, Business Management, Computer-Aided Drafting, Medical Assisting, Microcomputer Applications, Office Administration, and Paralegal Technology.

*North Central Institute* is a non-denominational, privately owned, co-educational school of aviation and real estate, which operates by the authorization of the Tennessee Higher Education Commission.

## Private Schools

There are multiple private schools in the County offering an educational program for grades pre-kindergarten through 12. The enrollment in these schools exceeds 1,000.

## Public Education

One of the County's major assets is the education network of public and private elementary and secondary education and the higher education institutions. The Clarksville/Montgomery County School System provides the public education program in the County. All schools in the County are accredited by the Southern Association of Schools and Colleges and provide a diversified educational program within the state guidelines. The School System has been recognized in the top 10% of the nation's schools in meeting parents' goals. The enrollment is presented below.

### Montgomery County Schools

<b>School Year</b>	<b>Enrollment</b>
1990-1991	16,500
2000-2001	24,141
2001-2002	24,310
2002-2003	24,589
2003-2004	24,951
2004-2005	25,767
2005-2006	26,603
2006-2007	27,449
2007-2008	27,269
2008-2009	27,827

Source: State of Tennessee Department of Education

## GREATER NASHVILLE REGION

### Population for Region

The population of the Region is 27.1% of the state total population based on the 2008 U.S. Census estimate. The County's population in 2008 represents 9.3% of the Region's total population of 1,666,411. The growth of the County was 54% from 1990 to 2008, which was more than the state's growth of 26.2%. The County is the fourth largest in the Region after Davidson, Rutherford and Williamson Counties.

County	1990	2008	Growth Percent	Percent of Region
Cheatham	27,140	39,396	45.2%	2.4%
Davidson	510,786	626,144	22.6%	37.6%
Dickson	35,061	47,884	36.6%	2.9%
Houston	7,018	8,137	15.9%	0.5%
Humphreys	15,813	18,149	14.8%	1.1%
<b>Montgomery</b>	<b>100,498</b>	<b>154,756</b>	<b>54.0%</b>	<b>9.3%</b>
Robertson	41,494	64,898	56.4%	3.9%
Rutherford	118,570	249,270	110.2%	15.0%
Stewart	9,479	13,226	39.5%	0.8%
Sumner	103,281	155,474	50.5%	9.3%
Trousdale	5,920	7,822	32.1%	0.5%
Williamson	81,021	171,452	111.6%	10.3%
Wilson	67,675	109,803	62.3%	6.6%
Total for Region	1,123,756	1,666,411	48.3%	100.0%
State of Tennessee	4,877,203	6,156,719	26.2%	
Region % of State	23.0%	27.1%		

Source: U.S. Bureau of the Census

### Labor Force, Employment and Unemployment Data for Region – January 2010

For the month of January 2010, the County labor force represents 8.1% of the Region's total available labor force with an unemployment rate of 9.8%. The Region employs 27.9% of the state labor force and has an unemployment rate of 11.0% while the State has a rate of 10.9% as presented in the table below.

County	Labor Force	Employment Number	% of Region	Unemployment Number	Rate
Cheatham	20,000	17,970	2.4%	2,030	10.2%
Davidson	315,850	285,580	38.0%	30,270	9.6%
Dickson	23,290	20,460	2.7%	2,830	12.2%
Houston	3,850	3,360	0.4%	490	12.7%
Humphreys	8,900	7,720	1.0%	1,180	13.3%
<b>Montgomery</b>	<b>67,260</b>	<b>60,670</b>	<b>8.1%</b>	<b>6,590</b>	<b>9.8%</b>
Robertson	32,620	29,290	3.9%	3,330	10.2%
Rutherford	130,750	117,270	15.6%	13,480	10.3%
Stewart	6,060	5,160	0.7%	900	14.9%
Sumner	78,170	70,110	9.3%	8,060	10.3%
Trousdale	3,620	3,180	0.4%	440	12.2%
Williamson	86,940	79,210	10.5%	7,730	8.9%
Wilson	56,900	51,440	6.8%	5,460	9.6%
Total for Region	834,210	751,420	100.0%	82,790	11.0%
State of Tennessee	2,986,300	2,660,600		325,700	10.9%
Region % of State	27.9%	28.2%			

## **GOVERNMENTAL STRUCTURE**

### **County Government**

The County government operates under the general laws and uniform structure for counties in Tennessee with a County Mayor, Highway Superintendent, Superintendent of Education, various county officials and a 21 member county legislative body. The County operates under the 1957 centralized accounting and budgeting for all departments except the Department of Education, which has its own business office.

### **Other Post Employment Benefits (“OPEB”) Disclosure Statement**

The County is not presently required to implement Governmental Accounting Standards Board (“GASB”) Statement 43 and GASB Statement 45, which require disclosure of the nature and size of the County’s long-term financial obligations and commitments relative to Other Post-employment Benefits. The County plans to implement GASB 43 and GASB 45 as required for its fiscal year ending June 30, 2008.

The County currently provides post-employment health care benefits to eligible employees and the Montgomery County School Department provides post-employment health care and life insurance benefits to eligible employees. The County has retained an actuarial firm to determine the actuarial liability for these benefits but the amount of such liability is not yet known.

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**GENERAL FINANCIAL INFORMATION  
SUMMARY OF OUTSTANDING DEBT**

Amount Issued	Issue	Date Issued	Maturity Date	Interest Rate	Principal Outstanding 06/30/09
<b><u>Bonds</u></b>					
\$68,725,000	GO Public Improvement & Ref. Bonds, Series 2001	12/1/01	5/1/21	4.00% - 5.50%	\$17,905,000
25,000,000	GO Public Improvement Bonds, Series 2003	6/1/03	6/1/23	2.00% - 4.25%	23,000,000
81,640,000	GO Refunding Bonds, Series 2003	6/1/03	6/1/15	4.00% - 4.75%	46,640,000
43,240,000	GO Refunding Bonds, Series 2004	3/15/04	3/15/20	2.30% - 4.75%	42,850,000
22,000,000	GO Public Improvement Bonds, Series 2004	11/1/04	4/1/25	3.00% - 4.50%	21,600,000
40,000,000	GO School and Public Improvement Bonds, Series 2005	12/1/05	4/1/26	4.00% - 4.50%	39,700,000
63,945,000	GO School Refunding Bonds, Series 2006	8/11/06	4/1/26	4.25% - 5.00%	60,995,000
18,000,000	GO School and Public Improvement Bonds, Series 2007	8/30/07	5/1/28	4.00% - 5.00%	17,400,000
18,450,000	GO Industrial Park Bonds, Series 2008	8/28/08	5/1/22	5.00%-5.625% <sup>1</sup>	18,450,000
5,400,000	GO Bonds, Series 2010	2/4/10	4/1/30	2.96%-3.64% <sup>1</sup>	5,400,000
<b>Sub-Total</b>					<b>\$293,940,000</b>
<b><u>Loan Agreements</u></b>					
\$20,140,987	PBA Loan through TN County Services Assn	6/6/08	5/25/29	Variable	\$20,140,987
20,000,000	Qualified School Construction Bonds Issued by State	12/17/09	7/1/26	1.72%	20,000,000
2,470,731	Qualified Zone Academy (School) Bonds, Series 2001	2001	12/18/15	0.00%	1,235,363
2,751,820	Qualified Zone Academy (School) Bonds, Series 2005	2005	12/1/17	0.00%	2,889,218
<b>Sub-Total</b>					<b>\$44,265,568</b>
<b><u>Notes</u></b>					
\$5,585,000	Refunding Notes-Courts Center	3/15/04	5/1/11	4.00% - 5.00%	\$2,350,000
4,500,000	General Obligation Capital Outlay Notes, Series 2009	3/6/09	4/1/12	2.65%	4,500,000
<b>Sub-Total</b>					<b>\$6,850,000</b>
<b>Total Outstanding Debt</b>					<b>\$345,055,568</b>

**DEBT STATEMENT**

(as of June 30, 2009)

<b>Outstanding Debt</b>		
Total Outstanding Debt		\$345,055,568
Less Bonds being Refunded in Current Offering:		
Series 2001 dated December 1, 2001		(6,940,000)
Series 2003 dated June 1, 2003		(5,000,000)
Series 2003 dated June 1, 2003		(17,300,000)
Series 2004 dated November 1, 2004		(18,300,000)
Series 2005 dated December 1, 2005		(27,850,000)
Plus Current Offering: \$74,155,000 GO Refunding Bonds, Series 2010		74,155,000
<b>Gross Direct Debt</b>		<b>\$343,820,568</b>
Less: Estimated Debt Service Fund Balance as of June 30, 2009		(27,018,638)
<b>Net Direct Debt</b>		<b>\$316,801,930</b>
<b>Net Overlapping Debt</b> (as of June 30, 2009)		
City of Clarksville		\$64,787,352
<b>Total Net Overlapping Debt</b>		<b>\$64,787,352</b>
<b>Overall Net Debt</b>		<b>\$381,589,282</b>

**DEBT RECORD**

**There is no record of a default on bond principal and interest from information available.**

<sup>1</sup>Taxable Build America Bonds. Rate shown is net of 35% subsidy expected to be received from from U.S. Government.

Sources: Annual Financial Report for Fiscal Year ending June 30, 2009 and County Finance Department.

**POPULATION**

	<b>Montgomery County</b>	<b>Since 2000 % Change</b>	<b>Tennessee</b>	<b>Since 2000 % Change</b>
1980 Census	83,342	NA	4,591,023	NA
1990 Census	100,498	20.6%	4,877,203	6.2%
2000 Census	134,768	34.1%	5,689,283	16.7%
2007 Estimate	154,460	14.6%	6,156,719	8.2%
2008 Estimate	154,756	14.8%	6,214,888	9.2%

Source: US Census Bureau

**DEBT PER CAPITA RATIOS**

Outstanding Debt	\$2,229.67
Gross Direct Debt	\$2,221.69
Net Direct Debt	\$2,047.11
Total Net Overlapping Debt	\$418.64
Overall Net Debt	\$2,465.75

**DEBT RATIOS**

	<b>Estimated Actual Value</b>	<b>Assessed Value</b>
Outstanding Debt to	2.515%	13.550%
Gross Direct Debt to	2.506%	13.502%
Net Direct Debt to	2.309%	12.441%
Total Net Overlapping Debt to	0.472%	2.544%
Overall Net Debt to	2.782%	14.985%

**DEBT TREND**

<b>Form of Debt</b>	<b>06/30/05</b>	<b>06/30/06</b>	<b>06/30/07</b>	<b>06/30/08</b>	<b>Draft Audit 06/30/09</b>
Bonded Debt	\$190,662,289	\$221,875,808	\$274,685,000	\$281,490,000	\$288,540,000
Loan Agreements	24,595,000	24,595,000	4,080,546	23,785,452	20,278,371
Notes Payable	9,433,457	7,168,587	5,016,726	3,450,000	6,850,000
Capitalized Leases	295,997	0	0	0	0
<b>Gross Direct Debt</b>	<b>\$224,986,743</b>	<b>\$253,639,395</b>	<b>\$283,782,272</b>	<b>\$308,725,452</b>	<b>\$315,668,371</b>
Less: Self Supported Debt	(\$140,808)	\$0	\$0	\$0	\$0
Less: Debt Service Fund Balance	(19,398,846)	(17,800,772)	(23,901,392)	(25,601,896)	(26,689,680)
<b>Net Direct Debt</b>	<b>\$205,447,089</b>	<b>\$235,838,623</b>	<b>\$259,880,880</b>	<b>\$283,123,556</b>	<b>\$288,978,691</b>

Sources: Annual Financial Reports as prepared and presented by The Division of County Audit for the fiscal years ending June 30, 2005-2009.

**DEBT SERVICE REQUIREMENTS**  
(as of July 1, 2009)

Year No.	Year Ended June 30	Principal Requirements						Interest Requirements						Total Debt Service Prin. & Int. Requirements	
		Bonds	Notes	Loan Agreements QZABs & QSC Bonds	Less: Bonds Being Refunded	Plus: Current Offering Series 2010	Total Principal Requirements	Percent Principal Retired	Bonds <sup>(1)(2)</sup>	Notes	Loan Agreements and QSC Bonds	Less: Bonds Being Refunded	Plus: Current Offering Series 2010		Total Interest Requirements
	2010	\$12,525,000	\$1,650,000	\$1,136,069			\$15,311,069		\$13,530,989	\$245,031	1,104,036			\$14,880,056	\$30,191,125
1	2011	13,365,000	1,700,000	2,213,056		\$65,000	17,343,056		13,188,687	166,000	1,208,415	(3,686,925)	\$3,395,225	14,271,402	31,614,458
2	2012	15,200,000	3,500,000	2,428,069		65,000	21,193,069		12,559,298	92,750	1,181,819	(3,686,925)	3,393,925	13,540,867	34,733,935
3	2013	16,985,000		2,451,051		65,000	19,501,051		11,856,296		1,139,049	(3,686,925)	3,392,625	12,701,045	32,202,096
4	2014	18,015,000		2,478,051	(\$8,400,000)	8,470,000	20,563,051		11,073,147		1,091,731	(3,686,925)	3,391,325	11,869,278	32,432,329
5	2015	19,050,000		2,507,051	(8,900,000)	8,905,000	21,562,051	33.59%	10,239,646		1,054,858	(3,287,925)	3,052,525	11,059,103	32,621,154
6	2016	19,260,000		2,537,040	(1,000,000)	930,000	21,727,040		9,358,098		1,016,675	(2,865,175)	2,709,325	10,218,923	31,945,963
7	2017	20,545,000		2,390,569	(1,900,000)	1,800,000	22,835,569		8,452,296		977,143	(2,815,175)	2,688,400	9,302,663	32,138,232
8	2018	21,460,000		2,422,569	(2,400,000)	2,280,000	23,762,569		7,482,260		936,253	(2,726,175)	2,616,400	8,308,737	32,071,306
9	2019	22,645,000		2,455,569	(5,000,000)	4,855,000	24,955,569		6,467,952		893,919	(2,614,925)	2,530,200	7,277,146	32,232,714
10	2020	22,835,000		2,489,569	(10,150,000)	9,960,000	25,134,569	68.03%	5,405,466		850,096	(2,372,925)	2,336,000	6,218,637	31,353,206
11	2021	23,155,000		2,524,569	(14,590,000)	14,390,000	25,479,569		4,300,178		804,740	(1,865,425)	1,838,000	5,077,493	30,557,062
12	2022	14,655,000		2,324,969	(7,650,000)	7,430,000	16,759,969		3,174,622		757,801	(1,127,250)	1,118,500	3,923,673	20,683,642
13	2023	14,705,000		2,362,969	(7,650,000)	7,420,000	16,837,969		2,474,174		709,194	(744,750)	747,000	3,185,618	20,023,586
14	2024	13,830,000		2,401,969	(7,750,000)	7,520,000	16,001,969		1,777,744		658,873	(374,875)	376,000	2,437,741	18,439,710
15	2025	11,755,000		2,441,969			14,196,969	93.99%	1,113,412		606,793			1,720,205	15,917,174
16	2026	9,080,000		2,606,816			11,686,816		598,498		552,905			1,151,403	12,838,218
17	2027	1,725,000		1,397,647			3,122,647		196,618		204,370			400,988	3,523,635
18	2028	1,750,000		1,325,000			3,075,000		124,211		116,351			240,563	3,315,563
19	2029	675,000		1,371,000			2,046,000		50,521		56,554			107,075	2,153,075
20	2030	725,000					725,000	100.00%	26,390					26,390	751,390
		<b>\$293,940,000</b>	<b>\$6,850,000</b>	<b>\$44,265,568</b>	<b>(\$75,390,000)</b>	<b>\$74,155,000</b>	<b>\$343,820,568</b>		<b>\$123,450,501</b>	<b>\$503,781</b>	<b>\$15,921,573</b>	<b>(\$35,542,300)</b>	<b>\$33,585,450</b>	<b>\$137,919,005</b>	<b>\$481,739,573</b>

<sup>(1)</sup>The PBA loan through the Tennessee County Services Association is a variable rate and resets weekly. We have used an estimated rate of 4.50% in the computations above.

<sup>(2)</sup>Includes Series 2010 Taxable Build America Bonds. The interest is net of 35% subsidy expected to be received from from U.S. Government.

Sources: Annual Financial Report for Fiscal Year ending June 30, 2009 and County Finance Department.

## **REAL PROPERTY ASSESSMENT, TAX LEVY AND COLLECTION PROCEDURES**

### ***State Taxation of Property; Classifications of Taxable Property; Assessment Rates***

Under the Constitution and laws of the State of Tennessee, all real and personal property is subject to taxation, except to the extent that the General Assembly of the State of Tennessee (the “*General Assembly*”) exempts certain constitutionally permitted categories of property from taxation. Property exempt from taxation includes federal, state and local government property, property of housing authorities, certain low cost housing for elderly persons, property owned and used exclusively for certain religious, charitable, scientific and educational purposes and certain other property as provided under Tennessee law.

Under the Constitution and laws of the State of Tennessee, property is classified into three separate classes for purposes of taxation: Real Property; Tangible Personal Property; and Intangible Personal Property. Real Property includes lands, structures, improvements, machinery and equipment affixed to realty and related rights and interests. Real Property is required constitutionally to be classified into four sub classifications and assessed at the rates as follows:

- (a) Public Utility Property (which includes all property of every kind used or held for use in the operation of a public utility, such as railroad companies, certain telephone companies, freight and private car companies, street car companies, power companies, express companies and other public utility companies), to be assessed at 55% of its value;
- (b) Industrial and Commercial Property (which includes all property of every kind used or held for use for any commercial, mining, industrial, manufacturing, business or similar purpose), to be assessed at 40% of its value;
- (c) Residential Property (which includes all property which is used or held for use for dwelling purposes and contains no more than one rental unit), to be assessed at 25% of its value; and
- (d) Farm Property (which includes all real property used or held for use in agriculture), to be assessed at 25% of its value.

Tangible Personal Property includes personal property such as goods, chattels and other articles of value, which are capable of manual or physical possession and certain machinery and equipment. Tangible Personal Property is required constitutionally to be classified into three sub classifications and assessed at the rates as follows:

- (a) Public Utility Property, to be assessed at 55% of its value;
- (b) Industrial and Commercial Property, to be assessed at 30% of its value; and
- (c) All other Tangible Personal Property (including that used in agriculture), to be assessed at 5% of its value, subject to an exemption of \$7,500 worth of Tangible Personal Property for personal household goods and furnishings, wearing apparel and other tangible personal property in the hands of a taxpayer.

Intangible Personal Property includes personal property, such as money, any evidence of debt owed to a taxpayer, any evidence of ownership in a corporation or other business organization having multiple owners and all other forms of property, the value of which is expressed in terms of what the property represents rather than its own intrinsic value. The Constitution of the State of Tennessee empowers the General Assembly to classify Intangible Personal Property into sub classifications and to establish a ratio of assessment to value in each class or subclass and to provide fair and equitable methods of apportionment of the value to the State of Tennessee for purposes of taxation.

The Constitution of the State of Tennessee requires that the ratio of assessment to value of property in each class or subclass be equal and uniform throughout the State of Tennessee and that the General Assembly direct the method to ascertain the value and definition of property in each class or subclass. Each respective taxing authority is constitutionally required to apply the same tax rate to all property within its jurisdiction.

### ***County Taxation of Property***

The Constitution of the State of Tennessee empowers the General Assembly to authorize the several counties and incorporated towns in the State of Tennessee to impose taxes for county and municipal purposes in the manner prescribed by law. Under the *Tennessee Code Annotated*, the General Assembly has authorized the counties in Tennessee to levy an *ad valorem* tax on all taxable property within their respective jurisdictions, the amount of which is required to be fixed by the county legislative body of each county based upon tax rates to be established on the first Monday of July of each year or as soon thereafter as practicable.

All property is required to be taxed according to its values upon the principles established in regard to State taxation as described above, including equality and uniformity. All counties, which levy and collect taxes to pay off any bonded indebtedness, are empowered, through the respective county legislative bodies, to place all funds levied and collected into a special fund of the respective counties and to appropriate and use the money for the purpose of discharging any bonded indebtedness of the respective counties.

### ***Assessment of Property***

*County Assessments; County Board of Equalization.* The function of assessment is to assess all property (with certain exceptions) to the person or persons owning or claiming to own such property on January 1 for the year for which the assessment is made. All assessment of real and personal property are required to be made annually and as of January 1 for the year to which the assessment applies. Not later than May 20 of each year, the assessor of property in each county is required to (a) make an assessment of all property in the county and (b) note upon the assessor's records the current classification and assessed value of all taxable property within the assessor's jurisdiction.

The assessment records are open to public inspection at the assessor's office during normal business hours. The assessor is required to notify each taxpayer of any change in the classification or assessed value of the taxpayer's property and to cause a notice to be published in a newspaper of general circulation stating where and when such records may be inspected and describing certain information concerning the convening of the county board of equalization. The notice to taxpayers and such

published notice are required to be provided and published at least 10 days before the local board of equalization begins its annual session.

The county board of equalization is required (among other things) to carefully examine, compare and equalize the county assessments; assure that all taxable properties are included on the assessments lists and that exempt properties are eliminated from the assessment lists; hear and act upon taxpayer complaints; and correct errors and assure conformity to State law and regulations.

*State Assessments of Public Utility Property; State Board of Equalization.* The State Comptroller of the Treasury is authorized and directed under Tennessee law to assess for taxation, for State, county and municipal purposes, all public utility properties of every description, tangible and intangible, within the State. Such assessment is required to be made annually as of the same day as other properties are assessed by law (as described above) and takes into account such factors as are prescribed by Tennessee law.

On or before the first Monday in August of each year, the assessments are required to be completed and the State Comptroller of the Treasury is required to send a notice of assessment to each company assessable under Tennessee law. Within ten days after the first Monday in August of each year, any owner or user of property so assessed may file an exception to such assessment together with supporting evidence to the State Comptroller of the Treasury, who may change or affirm the valuation. On or before the first Monday in September of each year, the State Comptroller of the Treasury is required to file with the State Board of Equalization assessments so made. The State Board of Equalization is required to examine such assessments and is authorized to increase or diminish the valuation placed upon any property valued by the State Comptroller of the Treasury.

The State Board of Equalization has jurisdiction over the valuation, classification and assessment of all properties in the State. The State Board of Equalization is authorized to create an assessment appeals commission to hear and act upon taxpayer complaints. The action of the State Board of Equalization is final and conclusive as to all matters passed upon by the Board, subject to judicial review consisting of a new hearing in chancery court.

### ***Periodic Reappraisal and Equalization***

Tennessee law requires reappraisal in each county by a continuous six-year cycle comprised of an on-site review of each parcel of real property over a five-year period, or, upon approval of the State Board of Equalization, by a continuous four-year cycle comprised of an on-site review of each parcel of real property over a three-year period, followed by revaluation of all such property in the year following completion of the review period. Alternatively, if approved by the assessor and adopted by a majority vote of the county legislative body, the reappraisal program may be completed by a continuous five-year cycle comprised of an on-site review of each parcel of real property over a four-year period followed by revaluation of all such property in the year following completion of the review period.

After a reappraisal program has been completed and approved by the Director of Property Assessments, the value so determined must be used as the basis of assessments and taxation for property that has been reappraised. The State Board of Equalization is responsible to determine whether or not property within each county of the State has been valued and assessed in accordance with the Constitution and laws of the State of Tennessee.

### ***Valuation for Property Tax Purposes***

*County Valuation of Property.* The value of all property is based upon its sound, intrinsic and immediate value for purposes of sale between a willing seller and a willing buyer without consideration of speculative values. In determining the value of all property of every kind, the assessor is to be guided by, and follow the instructions of, the appropriate assessment manuals issued by the division of property assessments and approved by the State board of equalization. Such assessment manuals are required to take into account various factors that are generally recognized by appraisers as bearing on the sound, intrinsic and immediate economic value of property at the time of assessment.

*State Valuation of Public Utility Property.* The State Comptroller of the Treasury determines the value of public utility property based upon the appraisal of the property as a whole without geographical or functional division of the whole (*i.e.*, the unit rule of appraisal) and on other factors provided by Tennessee law. In applying the unit rule of appraisal, the State Comptroller of the Treasury is required to determine the State's share of the unit or system value based upon factors that relate to the portion of the system relating to the State of Tennessee.

### ***Certified Tax Rate***

Upon a general reappraisal of property as determined by the State Board of Equalization, the county assessor of property is required to (1) certify to the governing bodies of the county and each municipality within the county the total assessed value of taxable property within the jurisdiction of each governing body and (2) furnish to each governing body an estimate of the total assessed value of all new construction and improvements not included on the previous assessment roll and the assessed value of deletions from the previous assessment roll. Exclusive of such new construction, improvements and deletions, each governing body is required to determine and certify a tax rate (herein referred to as the "*Certified Tax Rate*") which will provide the same *ad valorem* revenue for that jurisdiction as was levied during the previous year. The governing body of a county or municipality may adjust the Certified Tax Rate to reflect extraordinary assessment changes or to recapture excessive adjustments.

Tennessee law provides that no tax rate in excess of the Certified Tax Rate may be levied by the governing body of any county or of any municipality until a resolution or ordinance has been adopted by the governing body after publication of a notice of the governing body's intent to exceed the Certified Tax Rate in a newspaper of general circulation and the holding of a public hearing.

The Tennessee Local Government Public Obligations Act of 1986 provides that a tax sufficient to pay when due the principal of and interest on general obligation bonds (such as the Bonds) shall be levied annually and assessed, collected and paid, in like manner with the other taxes of the local government as described above and shall be in addition to all other taxes authorized or limited by law. Bonds issued pursuant to the Local Government Public Obligations Act of 1986 may be issued without regard to any limit on indebtedness provided by law.

### ***Tax Collection and Tax Lien***

Property taxes are payable the first Monday in October of each year. The county trustee of each county acts as the collector of all county property taxes and of all municipal property taxes when the municipality does not collect its own taxes.

The taxes assessed by the State of Tennessee, a county, a municipality, a taxing district or other local governmental entity, upon any property of whatever kind, and all penalties, interest and costs accruing thereon become and remain a first lien on such property from January 1 of the year for which such taxes are assessed. In addition, property taxes are a personal debt of the property owner as of January and, when delinquent, may be collected by suit as any other personal debt. Tennessee law prescribes the procedures to be followed to foreclose tax liens and to pursue legal proceedings against property owners whose property taxes are delinquent.

### ***Tax Freeze for the Elderly Homeowners***

The Tennessee Constitution was amended by the voters in November, 2006 to authorize the Tennessee General Assembly to enact legislation providing property tax relief for homeowners age 65 and older. The General Assembly subsequently adopted the Property Tax Freeze Act permitting (but not requiring) local governments to implement a program for “freezing” the property taxes of eligible taxpayers at an amount equal to the taxes for the year the taxpayer becomes eligible. For example, if a taxpayer’s property tax bill is \$500 for the year in which he becomes eligible, his property taxes will remain at \$500 even if property tax rates or appraisals increase so long as he continues to meet the program’s ownership and income requirements.

On March 10, 2008, the Montgomery County Commission adopted the Property Tax Freeze Program for the County. The County is implementing the Property Tax Freeze Program for the tax year 2008 for tax revenues to be received in the fiscal year ending June 30, 2009. For the 2008 tax year, taxpayers must apply for the program by April 6, 2009 and provide proof of continuing eligibility on an annual basis. As of August 7, 2008, 642 applicants have qualified. The County has not yet estimated the value of the property affected by the Property Tax Freeze Program.

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## PROPERTY VALUATION AND PROPERTY TAX

Fiscal Year Tax Year	2005-2006 2005	2006-2007 2006	2007-2008 2007	2008-2009 2008	2009-2010 2009
<b>ESTIMATED ACTUAL VALUES<sup>(1)</sup></b>					<b>Reappraisal Yr.</b>
Residential & Farm	\$4,836,197,517	\$5,493,355,800	\$5,832,902,800	\$6,873,701,571	\$7,295,617,300
Commercial & Industrial	1,536,298,095	1,744,099,500	1,826,682,000	2,252,824,579	2,489,254,100
Personal Tangible Property	492,838,997	514,147,670	556,167,407	555,072,110	432,963,867
Public Utilities	141,678,810	141,683,317	172,773,297	164,484,504	164,484,505
<b>Total Assessor's Appraised Values</b>	<b>\$7,007,013,419</b>	<b>\$7,893,286,287</b>	<b>\$8,388,525,504</b>	<b>\$9,846,082,764</b>	<b>\$10,382,319,772</b>
In-lieu of Property Tax Values (1)	Not Available	Not Available	28,402,164	36,188,299	43,857,793
Fort Campbell Property Values (2)	1,854,639,705	1,955,313,453	2,623,666,127	3,292,018,801	3,291,997,793
<b>Total Estimated Actual Values</b>	<b>\$8,861,653,124</b>	<b>\$9,848,599,740</b>	<b>\$11,040,593,795</b>	<b>\$13,174,289,864</b>	<b>\$13,718,175,358</b>
Annual Percentage Change	42.47%	11.14%	12.10%	19.33%	4.13%
Estimated Per Capita Actual Values	\$57,372	\$63,761	\$71,479	\$85,129	\$88,644
<b>ASSESSED VALUES<sup>(1)</sup></b>					
Residential & Farm (at 25%)	\$1,129,977,550	\$1,373,338,950	\$1,458,225,700	\$1,531,117,025	\$1,825,831,225
Commercial & Industrial (at 40%)	574,329,680	697,639,800	730,672,800	802,906,680	991,746,760
Personal Tangible Property (at 30%)	138,182,198	154,214,451	166,850,222	148,370,775	179,626,028
Public Utilities (at 30%-55%)	57,919,178	61,969,443	67,380,363	64,102,507	64,102,507
<b>Total Assessor Assessed Values</b>	<b>\$1,900,408,606</b>	<b>\$2,287,162,644</b>	<b>\$2,423,129,085</b>	<b>\$2,546,496,987</b>	<b>\$3,061,306,520</b>
Annual Percentage Change	4.98%	20.35%	5.94%	5.09%	20.22%
Estimated Per Capita Amount	\$12,304	\$14,807	\$15,688	\$16,455	\$19,782
<b>Appraisal Ratio</b>	93.46%	100.00%	100.00%	89.10%	100.00%
<b>Assessed Values to Appraised Values</b>	27.12%	28.98%	28.89%	25.86%	29.49%
<b>Property Tax Rate</b>					
General	\$1.110	\$0.970	\$0.970	\$0.970	\$0.930
Highway/Public Works	0.150	0.130	0.130	0.130	0.120
General Purpose School	1.160	1.020	1.020	1.020	0.884
Debt Service	0.820	0.897	0.897	0.897	0.840
General Capital Projects	0.000	0.055	0.055	0.055	0.047
Schools Capital Projects	<u>0.000</u>	<u>0.068</u>	<u>0.068</u>	<u>0.068</u>	<u>0.059</u>
<b>Total Property Tax Rate</b>	<b><u>\$3.240</u></b>	<b><u>\$3.140</u></b>	<b><u>\$3.140</u></b>	<b><u>\$3.140</u></b>	<b><u>\$2.880</u></b>
<b>Taxes Levied</b>					
Total Assessed Taxes Levied	\$61,573,239	\$71,816,907	\$76,086,253	\$79,960,005	\$88,165,628
Total In-lieu of Property Tax Levied	Not Available	Not Available	356,731	454,525	505,241
<b>Collections</b>					
Current Fiscal Year	\$58,371,944	\$69,495,783	\$72,955,555	\$76,335,210	In Process
Percent Collected Current FY	94.80%	96.77%	95.89%	95.47%	In Process
As of 6/30/09:					
Amount Uncollected	\$133,118	\$509,171	\$1,259,053	\$3,624,795	In Process
Percent Collected	99.78%	99.29%	98.35%	95.47%	In Process
Percent Uncollected	0.22%	0.71%	1.65%	4.53%	In Process

(1) The County has entered into a tax abatement program with eight firms that are paying a total of \$505,241.76 for the 2009 Tax Year. The in-lieu of taxes paid were used to project the actual value for the property subject to the tax abatement program.

(2) The County has the only military base in the State of Tennessee and one of the largest in the USA. The base is the largest employer in Tennessee and Kentucky. The base has significant development amounting to over \$4,178,511,521 with 85% of it in Tennessee and 15% in Kentucky. The majority of the development in Tennessee is in Montgomery County except for a small portion of undeveloped land (25,973 acres) in Stewart County with an estimated value over \$250,000,000. The total land area in Tennessee is 68,444 acres amounting to a projected value of Fort Campbell in Montgomery County of \$3,291,997,793. Sources: State Board of Equalization, State Board of Equalization Tax Aggregate Reports of Tennessee, Tennessee Office of State Assessed Properties, Property Assessor's office and County Trustee of Montgomery County, TN and Comprehensive Annual Financial Reports as prepared and presented by The Division of County Audit for the fiscal years ending June 30, 2005 - 2009.

## TOP TAXPAYERS

<u>Business</u>	<u>Type of Business</u>	<u>2009 Tax Year FY 2009-10 Assessed Value</u>	<u>Assessed Value as a % of 2009 Total Assessment</u>
Clarksville Health System	Healthcare	\$76,997,338	2.52%
Cumberland Electric	Utility	26,582,881	0.87%
Trane Company	Heating & cooling equipment	20,179,935	0.66%
BellSouth	Telecommunication	18,656,743	0.61%
Governor's Square	Retail shopping mall	17,695,583	0.58%
Pasminco Zinc, Inc	Manufacturing	16,985,922	0.55%
Walmart	Retail	16,658,218	0.54%
Tinytown Village	Real Estate	16,304,498	0.53%
Robert Bosch Corporation	Brake Manufacturer	14,876,003	0.49%
Tennessee Metro Holdings	Commercial	13,982,894	0.46%

Sources: Montgomery County Assessor of Property

## FUND BALANCES

	<u>06/30/05</u>	<u>06/30/06</u>	<u>06/30/07</u>	<u>06/30/08</u>	<u>Draft 6/30/2009</u>
<b>GOVERNMENTAL FUNDS</b>					
General Government Fund	\$7,936,161	\$9,764,561	\$16,144,917	\$19,527,697	\$19,861,355
Special Revenue Funds	1,607,718	1,763,197	1,912,642	1,526,821	1,136,974
Education Funds	15,636,154	18,427,366	21,515,056	20,209,969	27,680,678
Debt Service Funds	19,398,846	17,800,772	23,901,392	24,741,067	26,689,670
<b>Total Operating Funds</b>	<b>\$44,578,879</b>	<b>\$47,755,896</b>	<b>\$63,474,007</b>	<b>\$66,005,554</b>	<b>\$75,368,677</b>
Capital Project - Gen. Government	19,818,656	31,140,422	55,295,284	23,415,979	7,614,678
Capital Project-Education	217,210	1,651,318	2,860,452	3,156,647	6,125,853
<b>Total Governmental Funds</b>	<b>\$64,614,745</b>	<b>\$80,547,636</b>	<b>\$121,629,743</b>	<b>\$92,578,180</b>	<b>\$89,109,208</b>

Sources: Annual Financial Reports as prepared and presented by The Division of County Audit for the fiscal years ending June 30, 2005-2009.

## LOCAL SALES TAX

	<u>06/30/05</u>	<u>06/30/06</u>	<u>06/30/07</u>	<u>06/30/08</u>	<u>Draft 6/30/2009</u>
<b>Rate (Percent of retail sales)</b>	2.50%	2.50%	2.50%	2.50%	2.50%
<b>Distribution</b>					
General Debt Service Fund	\$2,542,043	\$2,676,472	\$2,954,707	\$2,899,239	\$2,973,898
General Fund	0	0	0	0	1,182
General Purpose School Fund	27,430,470	28,817,756	31,838,876	31,227,581	32,020,303
Cities Portion	9,828,188	10,163,209	12,093,816	11,068,305	11,282,435
<b>Total Amount Collected</b>	<b>\$39,800,701</b>	<b>\$41,657,437</b>	<b>\$46,887,399</b>	<b>\$45,195,125</b>	<b>\$46,277,818</b>
% of Increase	9.25%	4.67%	12.55%	-3.61%	2.40%

Sources: Annual Financial Reports as prepared and presented by The Division of County Audit for the fiscal years ending June 30, 2005-2009.

## WHEEL TAX

	<u>06/30/05</u>	<u>06/30/06</u>	<u>06/30/07</u>	<u>06/30/08</u>	<u>Draft 6/30/2009</u>
<b>Rate Per Vehicle</b>	\$30.50	\$30.50	\$30.50	\$30.50	\$30.50
General Purpose School Fund	\$3,256,891	\$3,390,834	\$3,547,215	\$3,650,243	\$3,710,968
<b>Total Amount Collected</b>	<b>\$3,256,891</b>	<b>\$3,390,834</b>	<b>\$3,547,215</b>	<b>\$3,650,243</b>	<b>\$3,710,968</b>
% of Increase	3.34%	4.11%	4.61%	2.90%	1.66%

Sources: Annual Financial Reports as prepared and presented by The Division of County Audit for the fiscal years ending June 30, 2005-2009.

## SELECTED FINANCIAL INFORMATION REGARDING THE COUNTY

### General

The County accounts for its financial resources on the basis of funds and account groups, each of which is considered a separate accounting entity. The General Fund is the general operating fund of the County. Other funds include Special Revenue Funds, the General Debt Service Fund, Capital Projects Funds, Internal Service Funds and Trust and Agency Funds. For additional information regarding the component units, see Notes to the General Purpose Financial Statements contained in APPENDIX C hereto.

Revenues received from ad valorem taxes levied on all taxable property within the boundaries of the County securing the payment of principal of and interest on the Obligations are deposited in the Debt Service Funds of the County. Such tax collections for the Obligations will be used exclusively to pay the principal of and interest on the Obligations. Included as APPENDIX C to this Official Statement are the General Purpose Financial Statements and notes thereto for the fiscal year ended June 30, 2009. Potential purchasers should read APPENDIX C in its entirety for more complete information concerning the County's financial position.

The County uses the modified accrual basis of accounting for all Governmental Funds, Expendable Trust Funds and Agency Funds. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available as net current assets. Expenditures are generally recognized when the related fund liability is incurred. Funds where expenditures determine the eligibility for grants recognize revenue at the time of the expenditures. Grant proceeds received prior to meeting the aforementioned revenue recognition policy are recorded as deferred revenues. Principal and interest on general long-term debt are recognized as fund liabilities when due or when amounts have been accumulated in the General Debt Service Fund for payments to be made early in the following year.

The primary revenue susceptible to accrual are revenues received from the State of Tennessee. Sales tax collected and held by the State at year end on behalf of the County and its component units are also recognized as revenue.

All Proprietary Funds are accounted for using the accrual basis of accounting. Their revenues are recognized when they are earned and their expenses are recognized when incurred.

For additional information regarding these funds, see Notes to the Comprehensive Annual Financial Report of the County for the Fiscal Year Ended June 30, 2009 in APPENDIX C hereto.

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**APPENDIX C**

General Purpose Financial Statements Excerpted from the  
Annual Financial Report of the County for the  
Fiscal Year Ended June 30, 2009

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**ANNUAL FINANCIAL REPORT**  
**MONTGOMERY COUNTY, TENNESSEE**  
**FOR THE YEAR ENDED JUNE 30, 2009**

***DEPARTMENT OF AUDIT***  
***JUSTIN P. WILSON***  
***Comptroller of the Treasury***

***DIVISION OF COUNTY AUDIT***  
***RICHARD V. NORMENT***  
***Assistant to the Comptroller***

***JAMES R. ARNETTE***  
***Director***

***JEFF BAILEY, CPA, CGFM, CFE***  
***Audit Manager***

***RACHELLE CABADING, CFE***  
***Auditor 4***

***KATIE ARMSTRONG, CPA, CFE***  
***JOSEPH ENSMINGER, CFE***  
***WENDY HEATH, CFE***  
***State Auditors***

This financial report is available at [www.tn.gov/comptroller](http://www.tn.gov/comptroller)

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## FINANCIAL SECTION

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STATE OF TENNESSEE  
**COMPTROLLER OF THE TREASURY**  
DEPARTMENT OF AUDIT  
DIVISION OF COUNTY AUDIT  
SUITE 1500  
JAMES K. POLK STATE OFFICE BUILDING  
NASHVILLE, TENNESSEE 37243-1402  
PHONE (615) 401-7841

INDEPENDENT AUDITOR'S REPORT

February 3, 2010

Montgomery County Mayor and  
Board of County Commissioners  
Montgomery County, Tennessee

To the County Mayor and Board of County Commissioners:

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Montgomery County, Tennessee, as of and for the year ended June 30, 2009, which collectively comprise Montgomery County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Montgomery County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Clarksville-Montgomery County Industrial Development Board, which represent 6.5 percent and 7.7 percent, respectively, of the assets and revenues of the aggregate discretely presented component units; and the Bi-County Solid Waste Management System, which represent 4.4 percent and 2.9 percent, respectively, of the assets and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Clarksville-Montgomery County Industrial Development Board and the Bi-County Solid Waste Management System is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the auditing standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as

evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

The financial statements of the Emergency Communications District of Montgomery County and the Clarksville-Montgomery County Public Library, component units requiring discrete presentation, had not been made available by other auditors as of the date of this report. Accordingly, the aggregate discretely presented component units financial statements referred to above do not include amounts for the Emergency Communications District of Montgomery County and the Clarksville-Montgomery County Public Library, which should be included to conform with accounting principles generally accepted in the United States of America. The effects on the financial statements of the aggregate discretely presented component units are not reasonably determinable.

In our opinion, based on our audit and the reports of other auditors, except for the effects of not including the financial statements of the Emergency Communications District of Montgomery County and the Clarksville-Montgomery County Public Library as discussed in the preceding paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the aggregate discretely presented component units of Montgomery County, Tennessee, as of June 30, 2009, and the results of operations of the aggregate discretely presented component units, for the year ended, in conformity with accounting principles generally accepted in the United States of America.

Additionally, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Montgomery County, Tennessee, as of June 30, 2009, and the respective changes in financial position thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated February 3, 2010, on our consideration of Montgomery County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

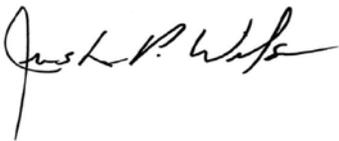
As described in Note V.B., Montgomery County has adopted the provisions of Governmental Accounting Standards Board Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions; Statement No. 49, Accounting and Financial Reporting by Pollution Remediation Obligations; and Statement No. 52, Land and Other Real Estate Held as Investments by Endowments.

The management of Montgomery County did not prepare a management's discussion and analysis. The management's discussion and analysis section is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America.

The budgetary comparison, pension, and other postemployment benefits information on pages 99 through 105 are not required parts of the basic financial statements but they do provide supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Montgomery County's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, budgetary comparison schedules of nonmajor governmental funds and the General Debt Service Fund, combining and individual fund financial statements of the Montgomery County School Department (a discretely presented component unit), and miscellaneous schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements, budgetary comparison schedules of nonmajor governmental funds and the General Debt Service Fund, combining and individual fund financial statements of the Montgomery County School Department (a discretely presented component unit), and the miscellaneous schedules have been subjected to the auditing procedures applied by us in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we express no opinion on it.

Very truly yours,



Justin P. Wilson  
Comptroller of the Treasury

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# BASIC FINANCIAL STATEMENTS

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Exhibit A

Montgomery County, Tennessee  
Statement of Net Assets  
June 30, 2009

	Component Units			
	Primary Governmental Activities	Clarksville-		
		Montgomery County School Department	Montgomery County Industrial Development Board	Bi-County Solid Waste Management System
Cash	\$ 25,640	\$ 176,076	\$ 1,860,450	\$ 9,729,772
Equity in Pooled Cash and Investments	60,185,927	46,937,699	0	0
Inventories	39,560	604,255	14,330,420	14,715
Accounts Receivable	4,657,463	569,612	929,581	515,233
Allowance for Uncollectibles	(1,383,717)	0	0	0
Due from Other Governments	1,572,550	7,742,967	1,415,209	100,832
Due from Primary Government	0	37,750	0	0
Due from Component Units	466,832	0	0	0
Notes Receivable	0	0	4,947,586	0
Property Taxes Receivable	59,031,876	27,739,490	0	0
Allowance for Uncollectible Property Taxes	(1,099,768)	(547,168)	0	0
Prepaid Items	0	50,000	0	0
Deferred Charges - Debt Issuance Costs	1,575,177	0	0	0
Capital Assets:				
Assets Not Depreciated:				
Land	23,762,095	12,556,577	37,641	708,009
Construction in Progress	643,952	46,839,052	274,907	0
Assets Net of Accumulated Depreciation:				
Buildings and Improvements	83,968,808	194,372,536	1,875,705	1,829,700
Other Capital Assets	6,555,349	13,707,066	116,380	4,455,454
Infrastructure	26,382,406	0	0	0
Total Assets	\$ 266,384,150	\$ 350,785,912	\$ 25,787,879	\$ 17,353,715

(Continued)

Exhibit A

Montgomery County, Tennessee  
Statement of Net Assets (Cont.)

	Component Units			
	Primary Governmental Activities	Montgomery County School Department	Clarksville-Montgomery County Industrial Development Board	Bi-County Solid Waste Management System
Accounts Payable	\$ 1,073,575	\$ 2,211,793	\$ 8,216,548	\$ 406,334
Accrued Payroll	1,082,777	10,670,702	0	74,545
Payroll Deductions Payable	190,774	4,517,165	0	33,269
Contracts Payable	0	889,300	0	0
Retainage Payable	0	52,245	0	0
Accrued Interest Payable	2,847,432	0	0	0
Deferred Compensation Payable	0	289,220	0	0
Due to State of Tennessee	455	0	0	0
Due to Primary Government	0	466,832	0	0
Due to Component Units	37,750	0	0	0
Due to Litigants, Heirs, and Others	19,236	0	0	0
Other Current Liabilities	1,250,000	0	0	0
Customer Deposits Payable	200	163,356	0	0
Deferred Revenue - Current Taxes	56,090,932	26,216,104	0	0
Noncurrent Liabilities:				
Due Within One Year	18,783,413	1,515,254	165,735	0
Due in More Than One Year (net of unamortized premiums and deferred amount on refunding)	302,762,990	1,237,196	2,038,602	10,181,860
Total Liabilities	\$ 384,139,534	\$ 48,229,167	\$ 10,420,885	\$ 10,696,008

(Continued)

Exhibit A

Montgomery County, Tennessee  
Statement of Net Assets (Cont.)

	Component Units			
	Primary Governmental Activities	Montgomery County School Department	Clarksville-Montgomery County Industrial Development Board	Bi-County Solid Waste Management System
Invested in Capital Assets,				
Net of Related Debt	\$ 49,769,625	\$ 0	\$ 210,927	\$ 0
Invested in Capital Assets	0	267,475,231	0	6,993,163
Restricted for:				
Capital Projects	2,426,516	0	0	0
School Capital Projects	0	6,125,853	0	0
School Federal Projects	0	291,128	0	0
Debt Service	30,261,821	0	0	0
Highway	1,304,506	0	0	0
Central Cafeteria	0	3,670,113	0	0
School Transportation	0	819,195	0	0
Extended School Program	0	74,300	0	0
Automation Purposes - Register	191,167	0	0	0
Automation Purposes - General Sessions Court	120,547	0	0	0
Drug Control	92,842	0	0	0
Alcohol and Drug Treatment	183,056	0	0	0
Career Ladder - Extended Contract	0	458,448	0	0
Career Ladder Program	0	33,381	0	0
Victims Assistance Programs	60,928	0	0	0
Other Purposes	273,561	0	0	0
Unrestricted	(202,439,953)	23,609,096	15,156,067	(335,456)
Total Net Assets	\$ (117,755,384)	\$ 302,556,745	\$ 15,366,994	\$ 6,657,707

NET ASSETS

The notes to the financial statements are an integral part of this statement.

Exhibit B

Montgomery County, Tennessee  
Statement of Activities  
For the Year Ended June 30, 2009

Functions/Programs	Net (Expense) Revenue and Changes in Net Assets									
	Program Revenues					Component Units				
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government Total Governmental Activities	Montgomery County School Department	Clarksville-Montgomery County Industrial Development Board	Bi-County Solid Waste Management System		
Primary Government:										
Governmental Activities:										
General Government	\$ 24,764,062	\$ 2,181,813	\$ 79,162	\$ 0	\$ (22,503,087)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Finance	4,618,875	4,086,204	38,805	0	(493,866)	0	0	0	0	0
Administration of Justice	5,985,924	4,760,603	658,548	9,000	(657,773)	0	0	0	0	0
Public Safety	23,110,830	1,710,312	832,894	533,406	(20,034,218)	0	0	0	0	0
Public Health and Welfare	10,451,611	2,972,819	1,587,828	32,982	(5,857,982)	0	0	0	0	0
Social, Cultural, and Recreational Services	1,659,618	2,175	0	0	(1,657,443)	0	0	0	0	0
Agriculture and Natural Resources	425,303	0	0	0	(425,303)	0	0	0	0	0
Other Operations	4,893,764	0	0	0	(4,893,764)	0	0	0	0	0
Highways/Public Works	7,901,220	48,907	2,780,525	3,079,683	(1,992,105)	0	0	0	0	0
Education	64,968,626	22,906,276	0	0	(42,062,350)	0	0	0	0	0
Interest on Long-term Debt	13,721,521	0	0	0	(13,721,521)	0	0	0	0	0
Other Debt Service	598,099	0	515,417	0	(82,682)	0	0	0	0	0
<b>Total Primary Government</b>	<b>\$ 163,099,453</b>	<b>\$ 38,669,109</b>	<b>\$ 6,493,179</b>	<b>\$ 3,655,071</b>	<b>\$ (114,252,094)</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>
Component Units:										
School Department	\$ 213,233,099	\$ 5,244,013	\$ 19,366,671	\$ 39,239,101	\$ 0	\$ (149,383,314)	\$ 0	\$ 0	\$ 0	\$ 0
Industrial Development Board	24,329,212	196,098	0	0	0	0	(24,133,114)	0	0	0
Bi-County Solid Waste Management System	9,459,995	7,640,043	102,984	0	0	0	0	(1,716,968)	0	0
<b>Total Component Units</b>	<b>\$ 247,022,306</b>	<b>\$ 13,080,154</b>	<b>\$ 19,469,655</b>	<b>\$ 39,239,101</b>	<b>\$ 0</b>	<b>\$ (149,383,314)</b>	<b>\$ (24,133,114)</b>	<b>\$ (1,716,968)</b>	<b>\$ 0</b>	<b>\$ 0</b>

(Continued)

Exhibit B

Montgomery County, Tennessee  
Statement of Activities (Cont.)

Functions/Programs	Net (Expense) Revenue and Changes in Net Assets						
	Program Revenues			Component Units			
	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government Total Governmental Activities	Montgomery County School Department	Montgomery County Industrial Development Board	Bi-County Solid Waste Management System
General Revenues:							
Taxes:							
Property Taxes Levied for General Purposes				\$ 29,839,987	\$ 27,446,827	\$ 0	\$ 0
Property Taxes Levied for Debt Service				23,149,178	0	0	0
Local Option Sales Tax				2,986,337	32,144,548	0	0
Hotel/Motel Tax				1,278,103	0	0	0
Wheel Tax				0	3,710,968	0	0
Business Tax				708,686	833,845	0	0
Adequate Facilities/Development Tax				881,008	0	0	0
Litigation Tax				1,172,614	0	0	0
Wholesale Beer Tax				369,596	0	0	0
Mineral Severance Tax				239,659	0	0	0
Interstate Telecommunications Tax				3,805	0	0	0
Other Local Taxes				0	16,376	0	0
Grants and Contributions Not Restricted to Specific Programs				4,110,277	122,740,818	20,931,373	0
Interest Income				2,719,413	32,130	24,088	311,260
Gain on Disposal of Capital Assets				0	6,255	366,071	1,358
Refund of Telecommunication and Internet Fees (E-Rate)				0	118,463	0	0
Total General Revenues				\$ 780,964	\$ 214,399	\$ 0	\$ 0
				\$ 68,239,627	\$ 187,264,629	\$ 21,321,532	\$ 312,618
Change in Net Assets				\$ (46,042,467)	\$ 37,881,315	\$ (2,811,582)	\$ (1,404,350)
Net Assets, July 1, 2008				(71,712,917)	264,675,430	18,178,576	7,970,147
Prior-period Adjustment				0	0	0	91,910
Net Assets, June 30, 2009				\$ (117,755,384)	\$ 302,556,745	\$ 15,366,994	\$ 6,657,707

The notes to the financial statements are an integral part of this statement.

Exhibit C-1

Montgomery County, Tennessee  
Balance Sheet  
Governmental Funds  
June 30, 2009

	Major Funds			Nonmajor	Total
	General	Debt Service	General Capital Projects	Other	
				Govern- mental Funds	
<b>ASSETS</b>					
Cash	\$ 24,980	\$ 0	\$ 0	\$ 660	\$ 25,640
Equity in Pooled Cash and Investments	20,401,141	26,539,987	8,043,496	1,217,025	56,201,649
Inventories	39,560	0	0	0	39,560
Accounts Receivable	4,267,700	195,938	1,099	37,293	4,502,030
Allowance for Uncollectibles	(1,383,717)	0	0	0	(1,383,717)
Due from Other Governments	484,280	520,394	0	567,876	1,572,550
Due from Other Funds	0	474,277	0	0	474,277
Due from Component Units	0	446,765	0	0	446,765
Property Taxes Receivable	28,325,051	25,608,011	1,438,383	3,660,431	59,031,876
Allowance for Uncollectible Property Taxes	(524,113)	(478,759)	(28,025)	(68,871)	(1,099,768)
<b>Total Assets</b>	<b>\$ 51,634,882</b>	<b>\$ 53,306,613</b>	<b>\$ 9,454,953</b>	<b>\$ 5,414,414</b>	<b>\$ 119,810,862</b>
<b>LIABILITIES AND FUND BALANCES</b>					
<b>Liabilities</b>					
Accounts Payable	\$ 598,886	\$ 316	\$ 409,176	\$ 39,485	\$ 1,047,863
Accrued Payroll	1,011,220	0	0	69,026	1,080,246
Payroll Deductions Payable	161,481	0	0	27,974	189,455
Due to Other Funds	857,155	0	22,585	223,382	1,103,122
Due to State of Tennessee	455	0	0	0	455
Due to Litigants, Heirs, and Others	16,680	0	0	2,556	19,236
Other Current Liabilities	0	1,250,000	0	0	1,250,000
Current Liabilities Payable from Restricted Assets:					
Customer Deposits Payable	200	0	0	0	200
Deferred Revenue - Current Property Taxes	26,930,597	24,324,410	1,361,009	3,474,916	56,090,932
Deferred Revenue - Delinquent Property Taxes	837,823	774,771	47,505	112,286	1,772,385
Other Deferred Revenues	1,359,030	267,436	0	327,815	1,954,281
<b>Total Liabilities</b>	<b>\$ 31,773,527</b>	<b>\$ 26,616,933</b>	<b>\$ 1,840,275</b>	<b>\$ 4,277,440</b>	<b>\$ 64,508,175</b>
<b>Fund Balances</b>					
Reserved for Encumbrances	\$ 106,972	\$ 0	\$ 1,961,153	\$ 134,233	\$ 2,202,358
Reserved for Alcohol and Drug Treatment	183,056	0	0	0	183,056
Reserved for Litigation Tax - Jail, Workhouse, or Courthouse	0	1,679,803	0	0	1,679,803
Reserved for Drug Court	30,836	0	0	0	30,836
Reserved for Sexual Offender Registration	728	0	0	0	728
Reserved for Courtroom Security	34,909	0	0	0	34,909
Reserved for Victims Assistance Programs	60,928	0	0	0	60,928
Reserved for Computer System - Register	191,167	0	0	0	191,167
Reserved for Automation Purposes - Circuit Court	25,700	0	0	0	25,700
Reserved for Automation Purposes - General Sessions Court	120,547	0	0	0	120,547
Reserved for Automation Purposes - Chancery Court	7,554	0	0	0	7,554
Reserved for Automation Purposes - County Clerk	8,943	0	0	0	8,943
Reserved for Fraud and Crimes Prosecution Act	37,234	0	0	0	37,234
Reserved for Other General Purposes	127,657	0	0	0	127,657
Unreserved, Reported In:					
General Fund	18,925,124	0	0	0	18,925,124
Special Revenue Funds	0	0	0	1,002,741	1,002,741
Debt Service Funds	0	25,009,877	0	0	25,009,877
Capital Projects Funds	0	0	5,653,525	0	5,653,525
<b>Total Fund Balances</b>	<b>\$ 19,861,355</b>	<b>\$ 26,689,680</b>	<b>\$ 7,614,678</b>	<b>\$ 1,136,974</b>	<b>\$ 55,302,687</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 51,634,882</b>	<b>\$ 53,306,613</b>	<b>\$ 9,454,953</b>	<b>\$ 5,414,414</b>	<b>\$ 119,810,862</b>

The notes to the financial statements are an integral part of this statement.

Exhibit C-2

Montgomery County, Tennessee  
Reconciliation of the Balance Sheet of Governmental Funds to  
the Statement of Net Assets  
June 30, 2009

Amounts reported for governmental activities in the statement of net assets (Exhibit A) are different because:

Total fund balances - balance sheet - governmental funds (Exhibit C-1)		\$	55,302,687
(1) Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.			
Add: land	\$	23,762,095	
Add: construction in progress		643,952	
Add: infrastructure net of accumulated depreciation		26,382,406	
Add: buildings and improvements net of accumulated depreciation		83,968,808	
Add: other capital assets net of accumulated depreciation		6,555,349	
Less: capital assets of internal service funds, which are included below in item (2)		(22,216)	141,290,394
(2) Internal service funds are used by management to charge the cost of liability, and workers' compensation insurance, and employee dental benefits to individual funds. The assets and liabilities are included in governmental activities in the statement of net assets.			1,852,337
(3) Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.			
Less: bonds payable	\$	(288,540,000)	
Less: notes payable		(6,850,000)	
Less: other loans payable		(20,278,371)	
Add: deferred amount on refunding		5,377,366	
Add: deferred charges - debt issuance costs		1,575,177	
Less: other deferred revenue - premium on debt		(6,062,020)	
Less: accrued interest on bonds, notes, and other loans		(2,847,432)	
Less: other postemployment benefits liability		(309,188)	
Less: compensated absences payable		(1,993,000)	(319,927,468)
(4) Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the governmental funds.			3,726,666
Net assets of governmental activities (Exhibit A)		\$	<u>(117,755,384)</u>

The notes to the financial statements are an integral part of this statement.

Exhibit C-3

Montgomery County, Tennessee  
 Statement of Revenues, Expenditures,  
 and Changes in Fund Balances  
 Governmental Funds  
 For the Year Ended June 30, 2009

	Major Funds						Nonmajor Funds		Total Governmental Funds
	General	Debt Service	General Capital Projects	Other Capital Projects #5	Other Capital Projects #6	Governmental Funds	Other Funds		
							Governmental Funds	Other Funds	
<b>Revenues</b>									
Local Taxes	\$ 28,350,643	\$ 27,834,934	\$ 1,380,453	\$ 0	\$ 0	\$ 3,579,364	\$ 61,145,394		
Licenses and Permits	583,159	0	0	0	0	0	583,159		
Fines, Forfeitures, and Penalties	1,421,253	0	0	0	0	12,580	1,433,833		
Charges for Current Services	4,560,107	0	0	0	0	155	4,560,262		
Other Local Revenues	3,774,063	417,343	111,242	0	0	92,603	4,395,251		
Fees Received from County Officials	7,629,627	0	0	0	0	0	7,629,627		
State of Tennessee	5,084,230	0	0	0	0	3,185,134	8,269,364		
Federal Government	887,770	0	0	0	0	0	887,770		
Other Governments and Citizens Groups	837,060	630,526	200	0	0	107,694	1,575,480		
<b>Total Revenues</b>	<b>\$ 53,127,912</b>	<b>\$ 28,882,803</b>	<b>\$ 1,491,895</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 6,977,530</b>	<b>\$ 90,480,140</b>		
<b>Expenditures</b>									
Current:									
General Government	\$ 5,936,583	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 5,936,583		
Finance	4,616,846	0	0	0	0	0	4,616,846		
Administration of Justice	5,329,629	0	0	0	0	0	5,329,629		
Public Safety	21,654,026	0	0	0	0	648	21,654,674		
Public Health and Welfare	9,274,928	0	0	0	0	0	9,274,928		
Social, Cultural, and Recreational Services	1,571,976	0	0	0	0	0	1,571,976		
Agriculture and Natural Resources	385,963	0	0	0	0	0	385,963		
Other Operations	3,947,336	0	0	0	0	0	3,947,336		
Highways	119,418	0	0	0	0	7,378,118	7,497,536		
Debt Service:									
Principal on Debt	0	12,936,081	0	0	0	0	12,936,081		
Interest on Debt	0	13,912,514	0	0	0	1,425	13,913,939		
Other Debt Service	0	557,617	0	0	182,910	0	740,527		
Capital Projects	0	0	17,105,712	16,631,705	26,936,788	0	60,674,205		
<b>Total Expenditures</b>	<b>\$ 52,836,705</b>	<b>\$ 27,406,212</b>	<b>\$ 17,105,712</b>	<b>\$ 16,631,705</b>	<b>\$ 27,119,698</b>	<b>\$ 7,380,191</b>	<b>\$ 148,480,233</b>		
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>\$ 291,207</b>	<b>\$ 1,476,591</b>	<b>\$ (15,613,817)</b>	<b>\$ (16,631,705)</b>	<b>\$ (27,119,698)</b>	<b>\$ (402,661)</b>	<b>\$ (58,000,083)</b>		

(Continued)

Exhibit C-3

Montgomery County, Tennessee  
Statement of Revenues, Expenditures,  
and Changes in Fund Balances  
Governmental Funds (Cont.)

	Major Funds						Nonmajor Funds		Total Governmental Funds
	General	Debt Service	General Capital Projects	Other Capital Projects #5	Other Capital Projects #6	Other	Other		
							Governmental Funds	Governmental Funds	
<b>Other Financing Sources (Uses)</b>									
Bonds Issued	\$ 0	\$ 0	\$ 0	\$ 0	\$ 18,450,000	\$ 0	\$ 0	\$ 18,450,000	
Notes Issued	0	23,382	4,476,618	0	0	0	0	4,500,000	
Other Loans Issued	0	0	5,599,532	0	7,607,070	0	0	13,206,602	
Insurance Recovery	42,451	0	32,196	0	0	0	7,289	81,936	
Transfers In	0	448,640	13,381,970	8,466,405	0	0	0	22,297,015	
Transfers Out	0	0	0	(796,801)	(13,391,250)	(8,108,964)	0	(22,297,015)	
<b>Total Other Financing Sources (Uses)</b>	<b>\$ 42,451</b>	<b>\$ 472,022</b>	<b>\$ 23,490,316</b>	<b>\$ 7,669,604</b>	<b>\$ 12,665,820</b>	<b>\$ (8,101,675)</b>	<b>\$ (8,101,675)</b>	<b>\$ 36,238,538</b>	
<b>Net Change in Fund Balances</b>	<b>\$ 333,658</b>	<b>\$ 1,948,613</b>	<b>\$ 7,876,499</b>	<b>\$ (8,962,101)</b>	<b>\$ (14,453,878)</b>	<b>\$ (8,504,336)</b>	<b>\$ (8,504,336)</b>	<b>\$ (21,761,545)</b>	
<b>Fund Balance, July 1, 2008</b>	<b>19,527,697</b>	<b>24,741,067</b>	<b>(261,821)</b>	<b>8,962,101</b>	<b>14,453,878</b>	<b>9,641,310</b>	<b>9,641,310</b>	<b>77,064,232</b>	
<b>Fund Balance, June 30, 2009</b>	<b>\$ 19,861,355</b>	<b>\$ 26,689,680</b>	<b>\$ 7,614,678</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 1,136,974</b>	<b>\$ 1,136,974</b>	<b>\$ 55,302,687</b>	

The notes to the financial statements are an integral part of this statement.

Exhibit C-4

Montgomery County, Tennessee  
Reconciliation of the Statement of Revenues, Expenditures, and  
Changes in Fund Balances of Governmental Funds to the  
Statement of Activities  
For the Year Ended June 30, 2009

Amounts reported for governmental activities in the statement of activities (Exhibit B) are different because:

Net change in fund balances - total governmental funds (Exhibit C-3)		\$ (21,761,545)
(1) Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their useful lives and reported as depreciation expense. The difference between capital outlays and depreciation is itemized as follows:		
Add: capital assets purchased in the current period	\$ 3,315,995	
Less: current year depreciation expense	(4,168,052)	
Add: current year depreciation expense in internal service fund	<u>991</u>	(851,066)
(2) The net effect of various miscellaneous transactions involving capital assets (sales, trade-ins, and donations) is to increase net assets.		
Add: assets donated and capitalized	\$ 2,590,794	
Less: loss on disposal of capital assets	<u>(128,938)</u>	2,461,856
(3) Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Less: deferred delinquent property taxes and other deferred June 30, 2008	\$ (3,874,334)	
Add: deferred delinquent property taxes and other deferred June 30, 2009	<u>3,726,666</u>	(147,668)
(4) The issuance of long-term debt (e.g., notes, bonds, other loans) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the effect of these differences in the treatment of long-term debt and related items:		
Less: bond proceeds	\$ (18,450,000)	
Less: other loan proceeds	(13,206,602)	
Less: note proceeds	(4,500,000)	
Add: principal payments on notes	1,100,000	
Add: principal payments on bonds	11,400,000	
Add: principal payments on other loans	436,081	
Add: debt issuance cost on debt issued during year	142,428	
Less: debt issuance cost amortized during year	(114,625)	
Less: change in deferred amount on refunded debt	(125,447)	
Add: premium amortized during year	<u>532,505</u>	(22,785,660)
(5) Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		
Change in accrued interest payable	\$ (100,015)	
Change in other postemployment benefits liability	(309,188)	
Change in compensated absences payable	<u>(151,610)</u>	(560,813)
(6) Internal service funds are used by management to charge the cost of liability, and workers' compensation insurance, and employee dental benefits to individual funds. The net expenses of certain activities of the internal service funds is reported with governmental activities in the statement of activities.		<u>(2,397,571)</u>
Change in net assets of governmental activities (Exhibit B)		<u>\$ (46,042,467)</u>

The notes to the financial statements are an integral part of this statement.

Exhibit D-1

Montgomery County, Tennessee  
Statement of Net Assets  
Proprietary Funds  
June 30, 2009

Governmental  
 Activities -  
 Internal  
 Service  
 Funds

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ASSETS

Current Assets:	
Equity in Pooled Cash and Investments	\$ 3,984,278
Accounts Receivable	155,433
Due from Other Funds	629,025
Due from Component Units	20,067
Total Current Assets	<u>\$ 4,788,803</u>
Noncurrent Assets:	
Capital Assets:	
Buildings and Improvements	\$ 24,803
Accumulated Depreciation - Buildings and Improvements	(2,587)
Total Noncurrent Assets	<u>\$ 22,216</u>
Total Assets	<u>\$ 4,811,019</u>

LIABILITIES

Current Liabilities:	
Accounts Payable	\$ 25,892
Accrued Payroll	2,531
Payroll Deductions Payable	1,319
Claims and Judgments Payable	1,479,345
Due to Component Units	37,750
Total Current Liabilities	<u>\$ 1,546,837</u>
Noncurrent Liabilities:	
Claims and Judgments Payable	\$ 1,411,845
Total Noncurrent Liabilities	<u>\$ 1,411,845</u>
Total Liabilities	<u>\$ 2,958,682</u>

NET ASSETS

Unrestricted	<u>\$ 1,852,337</u>
Total Net Assets	<u><u>\$ 1,852,337</u></u>

The notes to the financial statements are an integral part of this statement.

Exhibit D-2

Montgomery County, Tennessee  
Statement of Revenues, Expenses, and  
Changes in Net Assets  
Proprietary Funds  
For the Year Ended June 30, 2009

	Governmental Activities - Internal Service Funds
	<hr/>
<u>Operating Revenues</u>	
Charges for Current Services	\$ 28,622,750
Total Operating Revenues	<u>\$ 28,622,750</u>
 <u>Operating Expenses</u>	
Other Facilities	\$ 4,807
County Buildings	257
Risk Management	112,060
County Clerk	2,573
Data Processing	354
Property Assessor's Office	8,158
Circuit Court	286
General Sessions Court	4,712
Sheriff's Department	6,734
Jail	18,323
Fire Prevention and Control	8,053
Rabies and Animal Control	3,164
Ambulance/Emergency Medical Services	44,976
Nursing Home	4,714
Other Local Health Services	2,002
Waste Pickup	2,269
Landfill Operation and Maintenance	10,623
Convenience Centers	1,421
Litter and Trash Collection	427
Highway and Bridge Maintenance	3,826
Depreciation	991
Other Charges	1,129,312
Employee Benefits	30,253,604
Total Operating Expenses	<u>\$ 31,623,646</u>
Operating Income (Loss)	<u>\$ (3,000,896)</u>

(Continued)

Exhibit D-2

Montgomery County, Tennessee  
Statement of Revenues, Expenses, and  
Changes in Net Assets  
Proprietary Funds (Cont.)

	Governmental Activities - Internal Service Funds
	<u>                    </u>
<u>Nonoperating Revenues (Expenses)</u>	
Investment Income	\$          29,310
Miscellaneous Refunds	574,015
Total Nonoperating Revenues (Expenses)	<u>\$          603,325</u>
Changes in Net Assets	\$      (2,397,571)
Net Assets, July 1, 2008	<u>          4,249,908</u>
Nets Assets, June 30, 2009	<u><u>\$          1,852,337</u></u>

The notes to the financial statements are an integral part of this statement.



Exhibit E

Montgomery County, Tennessee  
Statement of Fiduciary Assets and Liabilities  
Fiduciary Funds  
June 30, 2009

	<u>Agency Funds</u>
<u>ASSETS</u>	
Cash	\$ 7,942,744
Equity in Pooled Cash and Investments	370,330
Accounts Receivable	65,629
Due from Other Governments	<u>1,962,778</u>
Total Assets	<u>\$ 10,341,481</u>
<u>LIABILITIES</u>	
Accounts Payable	\$ 57,132
Accrued Payroll	1,194
Due to Other Funds	180
Due to Other Taxing Units	1,957,735
Due to Litigants, Heirs, and Others	7,996,230
Due to Joint Ventures	<u>329,010</u>
Total Liabilities	<u>\$ 10,341,481</u>

The notes to the financial statements are an integral part of this statement.

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**MONTGOMERY COUNTY, TENNESSEE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2009**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Montgomery County's financial statements are presented in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments.

The following are the more significant accounting policies of Montgomery County:

**A. Reporting Entity**

Montgomery County is a public municipal corporation governed by an elected 21-member board. As required by GAAP, these financial statements present Montgomery County (the primary government) and its component units. The component units discussed below are included in the county's reporting entity because of the significance of their operational or financial relationships with the county.

**Discretely Presented Component Units** – The following entities meet the criteria for discretely presented component units of the county. They are reported in separate columns in the government-wide financial statements to emphasize that they are legally separate from the county.

The Montgomery County School Department operates the public school system in the county, and the voters of Montgomery County elect its board. The School Department is fiscally dependent on the county because it may not issue debt without county approval, and its budget and property tax levy are subject to the County Commission's approval. The School Department's taxes are levied under the taxing authority of the county and are included as part of the county's total tax levy.

The Emergency Communications District of Montgomery County provides a simplified means of securing emergency services through a uniform emergency number for the residents of Montgomery County, and the Montgomery County Commission and the Clarksville City Council appoint its governing body. The district is funded primarily through a service charge levied on telephone services. Before the issuance of most debt instruments, the district must obtain the County Commission's approval. The financial statements of the Emergency Communications District of Montgomery County were not available from other auditors in time for inclusion in this report.

The Bi-County Solid Waste Management System provides landfill and collection services for Montgomery and Stewart counties, and Montgomery

County operates the transfer station. The joint participants appoint the board members of the system; however, Montgomery County appoints a voting majority of the board members and contributes the majority of funding for the system. This system is treated as a discrete component unit of Montgomery County since the county may unilaterally control the operations of the system.

The Clarksville-Montgomery County Industrial Development Board primarily provides inducements to industry to locate or remain in Montgomery County, and the Montgomery County Commission appoints its governing body. City and county appropriations provide the majority of its funding. On August 28, 2008, Montgomery County issued general obligation bonds totaling \$18,450,000 and used the funds to purchase land for the Clarksville-Montgomery County Industrial Development Board.

The Clarksville-Montgomery County Public Library provides for the maintenance and operation of the public library for the benefit of residents of Montgomery County, and the Montgomery County Commission appoints its seven board members. County appropriations and donations provide the majority of its funding. The financial statements of the Clarksville-Montgomery County Public Library were not available from other auditors in time for inclusion in this report.

The Montgomery County School Department does not issue separate financial statements from those of the county. Therefore, basic financial statements of the Montgomery County School Department are included in this report as listed in the table of contents. Although required by GAAP, the financial statements of the Emergency Communications District of Montgomery County and the Clarksville-Montgomery County Public Library were not available in time for inclusion, as previously mentioned. Complete financial statements of the Emergency Communications District of Montgomery County, the Bi-County Solid Waste Management System, the Clarksville-Montgomery County Industrial Development Board, and the Clarksville-Montgomery County Public Library can be obtained from their administrative offices at the following addresses:

Administrative Offices:

Emergency Communications District of Montgomery County  
P.O. Box 368  
Clarksville, TN 37040

Bi-County Solid Waste Management System  
P.O. Box 192  
Woodlawn, TN 37191-0192

Clarksville-Montgomery County Industrial Development Board  
P.O. Box 883  
312 Madison Street  
Clarksville, TN 37040

Clarksville-Montgomery County Public Library  
350 Pageant Lane  
Clarksville, TN 37040

**Related Organization** – The Montgomery County Public Building Authority is a related organization of Montgomery County. County officials are responsible for appointing members to the board of the Montgomery County Public Building Authority; however, the county’s accountability for this organization does not extend beyond making the appointments.

**B. Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. However, when applicable, interfund services provided and used between functions are not eliminated in the process of consolidation in the Statement of Activities. Governmental activities are normally supported by taxes and intergovernmental revenues. Business-type activities, which rely to a significant extent on fees and charges, are required to be reported separately from governmental activities in government-wide financial statements. However, the primary government of Montgomery County does not have any business-type activities to report. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The Montgomery County School Department component unit only reports governmental activities in the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Montgomery County issues all debt for the discretely presented Montgomery County School Department. Net debt issues totaling \$39,054,924 were contributed by the county to the School Department during the year ended June 30, 2009.

Separate financial statements are provided for governmental funds, proprietary funds (internal service), and fiduciary funds. The internal service funds are reported with the governmental activities in the government-wide financial statements, and the fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary funds financial statements, except for agency funds, which have no measurement focus. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Fund financial statements of Montgomery County are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental category. Montgomery County reports three proprietary funds (internal service funds). It has no enterprise funds to report.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. All other governmental funds are aggregated into a single column on the fund financial statements. The internal service funds and the fiduciary funds in total are reported in single columns by fund type.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they become both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the county considers revenues other than grants to be available if they are collected within 30 days after year-end. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met and the revenues are available. Montgomery County considers grants and similar revenues to be available if they are collected within 60 days after year-end. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Principal and interest

on long-term debt are recognized as fund liabilities when due or when amounts have been accumulated in the General Debt Service Fund for payments to be made early in the following year.

Property taxes for the period levied, in-lieu-of tax payments, sales taxes, interest, and miscellaneous taxes are all considered to be susceptible to accrual and have been recognized as revenues of the current period. Applicable business taxes, litigation taxes, state-shared excise taxes, fines, forfeitures, and penalties are not susceptible to accrual since they are not measurable (reasonably estimable). All other revenue items are considered to be measurable and available only when the county receives cash.

Proprietary funds and fiduciary funds financial statements are reported using the economic resources measurement focus (except for agency funds, which have no measurement focus) and the accrual basis of accounting. Revenues are recognized when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Montgomery County reports the following major governmental funds:

**General Fund** – This is the county’s primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**General Debt Service Fund** – This fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

**General Capital Projects Fund** – This fund accounts for the financial resources to be used for the acquisition or construction of major capital facilities.

**Other Capital Projects #5 Fund** – This fund is used to account for debt proceeds received from the \$63,945,000 general obligation refunding bonds.

**Other Capital Projects #6 Fund** – This fund is used to account for debt proceeds received from the \$18,000,000 general obligation public improvement and school bonds and the \$20,140,987 variable rate loan.

Additionally, Montgomery County reports the following fund types:

**Special Revenue Funds** – These funds account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes.

**Internal Service Funds** – These funds, the Self-Insurance, the Workers’ Compensation, and the Unemployment Compensation funds, are used to account for risk management activities for employees’ health insurance, workers’ compensation, on the job injury, and unemployment compensation provided to other departments on a cost-reimbursement basis.

**Agency Funds** – These funds account for amounts collected in an agency capacity by the constitutional officers, local sales taxes received by the state to be forwarded to the various cities in Montgomery County and revenues, which are held in trust for the benefit of the judicial district drug task force. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. They do, however, use the accrual basis of accounting to recognize receivables and payables.

The discretely presented Montgomery County School Department reports the following major governmental funds:

**General Purpose School Fund** – This fund is the primary operating fund for the School Department. It is used to account for general operations of the School Department.

**Education Capital Projects Fund** – This fund is used to account for the receipt of debt issued by Montgomery County and contributed to the School Department for building construction and renovations.

Additionally, the Montgomery County School Department reports the following fund type:

**Special Revenue Funds** – These funds account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. The county has three proprietary funds, internal service funds, used to account for the employees’ health insurance, workers’

compensation, on the job injury, and unemployment compensation programs. Operating revenues and expenses generally result from providing services in connection with the funds' principal ongoing operations. The principal operating revenues of the county's internal service funds are charges for services. Operating expenses for the internal service funds include administrative expenses and employee benefits.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted revenues first, then unrestricted resources as they are needed.

**D. Assets, Liabilities, and Net Assets or Equity**

**1. Deposits and Investments**

For purposes of the Statement of Cash Flows, cash includes cash on deposit with the county trustee.

State statutes authorize the government to make direct investments in bonds, notes, or treasury bills of the U.S. government and obligations guaranteed by the U.S. government or any of its agencies; deposit accounts at state and federal chartered banks and savings and loan associations; repurchase agreements; the State Treasurer's Investment Pool; bonds of any state or political subdivision rated A or higher by any nationally recognized rating service; nonconvertible debt securities of certain federal government sponsored enterprises; and the county's own legally issued bonds or notes.

The county trustee maintains a cash and internal investment pool that is used by all funds of Montgomery County, the Montgomery County School Department, the Bi-County Solid Waste Management System, the Emergency Communications District of Montgomery County, and the Montgomery County Rail Service Authority (joint venture). Each fund's portion of this pool is displayed on the balance sheets or statements of net assets as Equity in Pooled Cash and Investments. Most income from these pooled investments is assigned to the General and General Debt Service funds. Montgomery County and the Montgomery County School Department have adopted a policy of reporting U.S. Treasury obligations, U.S. agency obligations, and repurchase agreements with maturities of one year or less when purchased on the balance sheet at amortized cost. Certificates of deposit and investments in the State Treasurer's Investment Pool are reported at cost. The State Treasurer's Investment Pool is not registered with the Securities and Exchange Commission (SEC) as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. Rule 2a7 allows SEC-registered mutual funds to use amortized cost rather than fair value to report net assets to compute share prices if certain conditions are met. State

statutes require the state treasurer to administer the pool under the same terms and conditions, including collateral requirements, as prescribed for other funds invested by the state treasurer. All other investments are reported at fair value. No investments required to be reported at fair value were held at the balance sheet date.

## **2. Receivables and Payables**

Activity between funds for unremitted current collections outstanding at the end of the fiscal year is referred to as due to/from other funds.

All ambulance and property taxes receivable are shown with an allowance for uncollectibles. Ambulance receivables allowance for uncollectibles is based on historical collection data. The allowance for uncollectible property taxes is equal to one percent of total taxes levied.

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned.

Property taxes receivable are recognized as of the date an enforceable legal claim to the taxable property arises. This date is January 1 and is referred to as the lien date. However, revenues from property taxes are recognized in the period for which the taxes are levied, which is the ensuing fiscal year. Since the receivable is recognized before the period of revenue recognition, the entire amount of the receivable, less an estimated allowance for uncollectible taxes, is reported as deferred revenue as of June 30.

Property taxes receivable are also reported as of June 30 for the taxes that are levied, collected, and reported as revenue during the current fiscal year. These property taxes receivable are presented on the balance sheet with offsetting deferred revenue to reflect amounts not available as of June 30. Property taxes collected within 30 days of year-end are considered available and accrued. The allowance for uncollectible taxes represents the estimated amount of the receivable that will be filed in court for collection. Delinquent taxes filed in court for collection are not included in taxes receivable since they are neither measurable nor available.

Property taxes are levied as of the first Monday in October. Taxes become delinquent and begin accumulating interest and penalty the following March 1. Suit must be filed in Chancery Court between the following February 1 to April 1 for any remaining unpaid taxes. Additional costs attach to delinquent taxes after a court suit has been filed.

Most payables are disaggregated on the face of the financial statements. Claims and judgments payable totaling \$3,795,067 are discussed in Note V.A. Risk Management.

Retainage payable in the discretely presented School Department's Education Capital Projects Fund represents amounts withheld from payments made on construction contracts pending completion of the projects. These amounts are held by the county trustee as Equity in Pooled Cash and Investments in the Education Capital Projects Fund.

**3. Inventories and Prepaid Items**

Inventories of governmental funds consist of expendable supplies held for consumption and are valued at cost, on the average cost method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

**4. Capital Assets**

Governmental funds do not capitalize the cost of capital outlays; these funds report capital outlays as expenditures upon acquisition.

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, and similar items), are reported in the governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of \$5,000 or more and an estimated useful life exceeding two years (one year for the School Department). Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, equipment, and infrastructure of the primary government and the discretely presented School Department are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and Improvements	5-50
Other Capital Assets	4-20
Infrastructure:	
Roads	100
Bridges	50

**5. Compensated Absences**

It is the county's and the School Department's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since Montgomery County does not have a policy to pay any amounts when employees separate from service with the government. All vacation pay is accrued when incurred in the government-wide financial statements for the county and the School Department. A liability for vacation pay is reported in governmental funds only if amounts have matured, for example, as a result of employee resignations and retirements.

**6. Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities Statement of Net Assets. Debt premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the debt using the straight-line method. Debt issuance costs are reported as deferred charges and amortized over the term of the related debt. In refunding transactions, the difference between the reacquisition price and the net carrying amount of the old debt is netted against the new debt and amortized over the remaining life of the refunded debt or the life of the new debt issued, whichever is shorter.

In the fund financial statements, governmental funds recognize debt premiums and discounts, as well as debt issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Only the matured portion (the portion that has come due for payment) of long-term indebtedness, including bonds payable, is recognized as a liability and expenditure in the governmental fund financial statements. Liabilities and expenditures for other long-term

obligations, including compensated absences, claims and judgments, and other postemployment benefits, are recognized to the extent that the liabilities have matured (come due for payment) each period.

## **7. Net Assets and Fund Equity**

In the government-wide financial statements and the proprietary funds in the fund financial statements, equity is classified as net assets and displayed in three components:

- a. Invested in capital assets, net of related debt – Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net assets – Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net assets – All other net assets that do not meet the definition of restricted or invested in capital assets, net of related debt.

As of June 30, 2009, Montgomery County had \$220,730,411 in outstanding debt for capital purposes for the discretely presented Montgomery County School Department. This debt is a liability of Montgomery County, but the capital assets acquired are reported in the financial statements of the Montgomery County School Department. Therefore, Montgomery County has incurred a liability significantly decreasing its unrestricted net assets with no corresponding increase in the county's capital assets.

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change. The following table reflects designations on June 30, 2009:

<u>Fund/Purpose</u>	<u>Amount</u>
General:	
Insurance	\$ 15,231
Mobile Data Terminals	61,190
Veterans' Services	9,221
Child Advocacy Center	91,275
Inmate Medical Services	151,782
GIS System	58,193
General Debt Service:	
Loan Program	3,895,627
General Purpose School (School Department):	
Workers' Compensation	1,375,218
Property and Liability Insurance	1,475,000

**II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

**A. Explanation of certain differences between the governmental fund balance sheet and the government-wide Statement of Net Assets**

**Primary Government**

Exhibit C-2 includes explanations of the nature of individual elements of items required to reconcile the balance sheet of governmental funds with the government-wide Statement of Net Assets.

**Discretely Presented Montgomery County School Department**

Exhibit K-3 includes explanations of the nature of individual elements of items required to reconcile the balance sheet of governmental funds with the government-wide Statement of Net Assets.

**B. Explanation of certain differences between the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the government-wide Statement of Activities**

**Primary Government**

Exhibit C-4 includes explanations of the nature of individual elements of items required to reconcile the net change in fund balances – total governmental funds with the change in net assets of governmental activities reported in the government-wide Statement of Activities.

## **Discretely Presented Montgomery County School Department**

Exhibit K-5 includes explanations of the nature of individual elements of items required to reconcile the net change in fund balances – total governmental funds with the change in net assets of governmental activities reported in the government-wide Statement of Activities.

### **III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

#### **A. Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP) for all governmental funds except the Constitutional Officers - Fees Fund (special revenue fund), which is not budgeted, and the capital projects funds, which adopt project length budgets. All annual appropriations lapse at fiscal year end.

The county is required by state statute to adopt annual budgets. Annual budgets are prepared on the basis in which current available funds must be sufficient to meet current expenditures. Expenditures and encumbrances may not legally exceed appropriations authorized by the County Commission and any authorized revisions. Unencumbered appropriations lapse at the end of each fiscal year.

The budgetary level of control is at the major category level established by the County Uniform Chart of Accounts, as prescribed by the Comptroller of the Treasury of the State of Tennessee. Major categories are at the department level (examples of General Fund major categories: County Commission, Board of Equalization, Beer Board, Other Boards and Committees, etc.). Management may make revisions within major categories, but only the County Commission may transfer appropriations between major categories. During the year, several supplementary appropriations were necessary.

The county's budgetary basis of accounting is consistent with GAAP, except instances in which encumbrances are treated as budgeted expenditures. The difference between the budgetary basis and GAAP basis is presented on the face of each budgetary schedule.

#### **B. Fund Deficit**

The discretely presented School Federal Projects Fund had a deficit in unreserved fund balance of \$81,039 at June 30, 2009. This deficit resulted from outstanding purchase orders of \$209,064 being reserved as encumbrances.

**C. Appropriations Exceeding Available Funding**

The budget and subsequent amendments submitted to and approved by the County Commission for the Drug Control Fund resulted in appropriations exceeding available funding by \$59,876.

The budget and subsequent amendments submitted to and approved by the County Commission for the discretely presented School Federal Projects Fund resulted in appropriations exceeding available funding by \$19,682.

**D. Expenditures Exceeded Appropriations**

Expenditures exceeded appropriations approved by the County Commission in the Fiscal Services major appropriation category (the legal level of control) of the School Transportation Fund by \$1,803. Such overexpenditures are a violation of state statutes. This overexpenditure was funded from available fund balance.

**IV. DETAILED NOTES ON ALL FUNDS**

**A. Deposits and Investments**

Montgomery County, the Montgomery County School Department, the Bi-County Solid Waste Management System, the Emergency Communications District of Montgomery County, and the Montgomery County Rail Service Authority participate in an internal cash and investment pool through the Office of Trustee. The county trustee is the treasurer of the county and in this capacity is responsible for receiving, disbursing, and investing most county funds. Each fund's portion of this pool is displayed on the balance sheets or statements of net assets as Equity in Pooled Cash and Investments. Cash reflected on the balance sheets or statements of net assets represents nonpooled amounts held separately by individual funds.

**Deposits**

**Legal Provisions.** All deposits with financial institutions must be secured by one of two methods. One method involves financial institutions that participate in the bank collateral pool administered by the state treasurer. Participating banks determine the aggregate balance of their public fund accounts for the State of Tennessee and its political subdivisions. The amount of collateral required to secure these public deposits must equal at least 105 percent of the average daily balance of public deposits held. Collateral securities required to be pledged by the participating banks to protect their public fund accounts are pledged to the state treasurer on behalf of the bank collateral pool. The securities pledged to protect these accounts are pledged in the aggregate rather than against each account. The members of the pool may be required by agreement to pay an assessment to cover any deficiency. Under this additional assessment agreement, public fund accounts covered by the pool are considered to be insured for purposes of credit risk disclosure.

For deposits with financial institutions that do not participate in the bank collateral pool, state statutes require that all deposits be collateralized with collateral whose market value is equal to 105 percent of the uninsured amount of the deposits. The collateral must be placed by the depository bank in an escrow account in a second bank for the benefit of the county.

**Investments**

**Legal Provisions.** Counties are authorized to make direct investments in bonds, notes, or treasury bills of the U.S. government and obligations guaranteed by the U.S. government or any of its agencies; deposits at state and federal chartered banks and savings and loan associations; bonds of any state or political subdivision rated A or higher by any nationally recognized rating service; nonconvertible debt securities of certain federal government sponsored enterprises; and the county’s own legally issued bonds or notes. These investments may not have a maturity greater than two years. The county may make investments with longer maturities if various restrictions set out in state law are followed. Counties are also authorized to make investments in the State Treasurer’s Investment Pool and in repurchase agreements. Repurchase agreements must be approved by the state director of Local Finance and executed in accordance with procedures established by the State Funding Board. Securities purchased under a repurchase agreement must be obligations of the U.S. government or obligations guaranteed by the U.S. government or any of its agencies. When repurchase agreements are executed, the purchase of the securities must be priced at least two percent below the market value of the securities on the day of purchase.

**Investment Balances.** As of June 30, 2009, Montgomery County had the following investments carried at cost. All investments are in the county trustee’s investment pool. Separate disclosures concerning pooled investments cannot be made for Montgomery County and the discretely presented Montgomery County School Department since both pool their deposits and investments through the county trustee.

Investment	Maturities	Cost
State Treasurer's Investment Pool	Daily	\$ 5,129,271

**Interest Rate Risk.** Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. State statutes limit the maturities of certain investments as previously disclosed. Montgomery County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit Risk.** Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State statutes limit the ratings

of certain investments as previously explained. Montgomery County has no investment policy that would further limit its investment choices. As of June 30, 2009, Montgomery County's investment in the State Treasurer's Investment Pool was unrated.

**B. Capital Assets**

Capital assets activity for the year ended June 30, 2009, was as follows:

**Primary Government**

**Governmental Activities:**

	Balance 7-1-08	Increases	Decreases	Balance 6-30-09
Capital Assets Not Depreciated:				
Land	\$ 23,664,082	\$ 136,399	\$ (38,386)	\$ 23,762,095
Construction in Progress	2,445,379	1,749,974	(3,551,401)	643,952
<b>Total Capital Assets Not Depreciated</b>	<b>\$ 26,109,461</b>	<b>\$ 1,886,373</b>	<b>\$ (3,589,787)</b>	<b>\$ 24,406,047</b>
Capital Assets Depreciated:				
Buildings and Improvements	\$ 97,864,146	\$ 3,558,028	\$ 0	\$ 101,422,174
Infrastructure	42,859,868	2,630,835	(10,447)	45,480,256
Other Capital Assets	16,413,309	1,382,954	(482,659)	17,313,604
<b>Total Capital Assets Depreciated</b>	<b>\$ 157,137,323</b>	<b>\$ 7,571,817</b>	<b>\$ (493,106)</b>	<b>\$ 164,216,034</b>
Less Accumulated Depreciation For:				
Buildings and Improvements	\$ 15,033,897	\$ 2,419,469	\$ 0	\$ 17,453,366
Infrastructure	18,735,741	366,717	(4,608)	19,097,850
Other Capital Assets	9,774,335	1,381,866	(397,946)	10,758,255
<b>Total Accumulated Depreciation</b>	<b>\$ 43,543,973</b>	<b>\$ 4,168,052</b>	<b>\$ (402,554)</b>	<b>\$ 47,309,471</b>
<b>Total Capital Assets Depreciated, Net</b>	<b>\$ 113,593,350</b>	<b>\$ 3,403,765</b>	<b>\$ (90,552)</b>	<b>\$ 116,906,563</b>
<b>Governmental Activities Capital Assets, Net</b>	<b>\$ 139,702,811</b>	<b>\$ 5,290,138</b>	<b>\$ (3,680,339)</b>	<b>\$ 141,312,610</b>

Depreciation expense was charged to functions of the primary government as follows:

**Governmental Activities:**

General Government	\$	711,286
Finance		211,994
Administration of Justice		553,881
Public Safety		1,570,601
Public Health and Welfare		283,478
Social, Cultural, and Recreational Services		156,816
Agriculture and Natural Resources		35,667
Highway/Public Works		<u>644,329</u>
Total Depreciation Expense - Governmental Activities	\$	<u>4,168,052</u>

**Discretely Presented Montgomery County School Department****Governmental Activities:**

	Balance 7-1-08	Increases	Decreases	Balance 6-30-09
Capital Assets Not Depreciated:				
Land	\$ 12,556,577	\$ 0	\$ 0	\$ 12,556,577
Construction in Progress	28,660,541	29,764,983	(11,586,472)	46,839,052
Total Capital Assets Not Depreciated	<u>\$ 41,217,118</u>	<u>\$ 29,764,983</u>	<u>\$ (11,586,472)</u>	<u>\$ 59,395,629</u>
Capital Assets Depreciated:				
Buildings and Improvements	\$ 245,247,797	\$ 13,504,638	\$ 0	\$ 258,752,435
Other Capital Assets	23,787,449	3,867,498	(867,666)	26,787,281
Total Capital Assets Depreciated	<u>\$ 269,035,246</u>	<u>\$ 17,372,136</u>	<u>\$ (867,666)</u>	<u>\$ 285,539,716</u>
Less Accumulated Depreciation For:				
Buildings and Improvements	\$ 58,919,222	\$ 5,460,677	\$ 0	\$ 64,379,899
Other Capital Assets	12,342,733	1,571,606	(834,124)	13,080,215
Total Accumulated Depreciation	<u>\$ 71,261,955</u>	<u>\$ 7,032,283</u>	<u>\$ (834,124)</u>	<u>\$ 77,460,114</u>
Total Capital Assets Depreciated, Net	<u>\$ 197,773,291</u>	<u>\$ 10,339,853</u>	<u>\$ (33,542)</u>	<u>\$ 208,079,602</u>
Governmental Activities Capital Assets, Net	<u>\$ 238,990,409</u>	<u>\$ 40,104,836</u>	<u>\$ (11,620,014)</u>	<u>\$ 267,475,231</u>

Depreciation expense was charged to functions of the discretely presented Montgomery County School Department as follows:

**Governmental Activities:**

Instruction	\$ 10,758
Support Services	6,962,295
Operation of Non-Instructional Services	<u>59,230</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 7,032,283</u>

**C. Construction Commitments**

At June 30, 2009, the General Capital Projects Fund had uncompleted construction contracts of approximately \$1,961,153 for various construction projects. Funding for these future expenditures has been received.

At June 30, 2009, the discretely presented School Department's Education Capital Projects Fund had uncompleted construction contracts of approximately \$4,223,325, for various construction projects. Funding for these future expenditures is expected to be received from the issuance of debt.

**D. Interfund Receivables, Payables, and Transfers**

The composition of interfund balances as of June 30, 2009, is as follows:

**Due to/from Other Funds:**

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Primary Government:		
General Debt Service	General	\$ 398,310
General Debt Service	General Capital Projects	22,585
General Debt Service	Nonmajor governmental	53,382
Internal Service	General	458,845
Internal Service	Nonmajor governmental	170,000
Internal Service	Agency	180
School Department Component Unit:		
General Purpose School	Education Capital Projects	93,096
General Purpose School	Nonmajor governmental	292,860
Education Capital Projects	General Purpose School	97,996
Education Capital Projects	Nonmajor governmental	13,519
Nonmajor governmental	General Purpose School	10,816

These balances resulted from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur and payments between funds are made.

**Due to/from Primary Government and Component Unit:**

Receivable Fund	Payable Fund	Amount
	Component Unit:	
Primary Government:	School Department:	
General Debt Service	General Purpose School	\$ 418,842
General Debt Service	School Transportation	27,923
Self-Insurance (Internal Service)	General Purpose School	10,007
Self-Insurance (Internal Service)	School Transportation	10,060
Component Unit:	Primary Government:	
School Department:	Self-Insurance (Internal Service)	37,284
General Purpose School	Self-Insurance (Internal Service)	235
School Federal Projects	Self-Insurance (Internal Service)	77
Central Cafeteria	Self-Insurance (Internal Service)	154
School Transportation		

**Interfund Transfers:**

Interfund transfers for the year ended June 30, 2009, consisted of the following amounts:

**Primary Government**

Transfers Out	Transfers In		
	General Debt Service Fund	General Capital Projects Fund	Other Capital Projects #5 Fund
Other Capital Projects #5 Fund	\$ 0	\$ 796,801	\$ 0
Other Capital Projects #6 Fund	448,640	4,476,205	8,466,405
Nonmajor governmental funds	0	8,108,964	0
<b>Total</b>	<b>\$ 448,640</b>	<b>\$ 13,381,970</b>	<b>\$ 8,466,405</b>

**Discretely Presented Montgomery County School Department**

Transfers Out	Transfers In		
	General Purpose School Fund	Education Capital Projects Fund	Nonmajor Governmental Funds
General Purpose School Fund	\$ 0	\$ 79,700	\$ 0
Nonmajor governmental funds	287,618	0	1,282,915
<b>Total</b>	<b>\$ 287,618</b>	<b>\$ 79,700</b>	<b>\$ 1,282,915</b>

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and to use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**E. Long-term Debt**

**Primary Government**

**General Obligation Bonds, Notes, and Other Loans**

The county issues general obligation bonds and other loans to provide funds for the acquisition and construction of major capital facilities. In addition, general obligation bonds have been issued to refund other general obligation bonds. Capital outlay notes are also issued to fund capital facilities and other capital outlay purchases, such as equipment.

General obligation bonds, capital outlay notes, and other loans are direct obligations and pledge the full faith and credit of the government. General obligation bonds, capital outlay notes, and other loans outstanding were issued for original terms of up to 21 years for bonds, up to seven years for notes, and up to 15 years for other loans. Repayment terms are generally structured with increasing amounts of principal maturing as interest requirements decrease over the term of the debt. All bonds, notes, and other loans included in long-term debt as of June 30, 2009, will be retired from the General Debt Service Fund.

General obligation bonds, other loans, and capital outlay notes outstanding as of June 30, 2009, are as follows:

Type	Interest Rate	Original Amount of Issue	Balance 6-30-09
General Obligation Bonds	2 to 5.625%	\$ 123,450,000	\$ 120,150,000
General Obligation Bonds - Refunding	2 to 5.12095	257,550,000	168,390,000
Capital Outlay Notes	2.65 to 5	10,085,000	6,850,000
Other Loans	variable	22,292,538	20,278,371

In prior years, Montgomery County entered into loan agreements with the Tennessee State School Bond Authority. Under these loan agreements, the authority borrowed \$2,470,731 (Series 2001) and \$3,675,088 (Series 2005) Qualified Zone Academy Bonds and loaned the proceeds to Montgomery County for various renovation and construction projects. These loans are repayable at zero percent interest with annual administrative fees of \$847 and \$1,246, respectively.

In prior years, Montgomery County entered into a loan agreement with the City of Clarksville Public Building Authority. This loan agreement provided for the authority to make \$20,140,987 available for loan to Montgomery County on an as-needed basis for various renovation and construction projects. As of June 30, 2009, Montgomery County had borrowed \$16,146,719 of the available \$20,140,987. The loan is repayable at an interest rate that is a tax-exempt variable rate determined by the remarketing agent daily or weekly, depending on the particular program. In addition, the county pays various other fees (trustee, letter of credit, and debt remarketing) in connection with this loan. At June 30, 2009, the variable interest rate was .39 percent and other fees totaled approximately .15 percent (letter of credit), .1 percent (remarketing) of the outstanding loan principal, and \$85 per month trustee fee.

The annual requirements to amortize all general obligation bonds, notes, and other loans outstanding as of June 30, 2009, including interest payments and other loan fees, are presented in the following tables:

Year Ending June 30	Bonds		
	Principal	Interest	Total
2010	\$ 12,525,000	\$ 13,530,989	\$ 26,055,989
2011	13,365,000	12,979,988	26,344,988
2012	15,200,000	12,379,126	27,579,126
2013	16,985,000	11,676,124	28,661,124
2014	18,015,000	10,892,975	28,907,975
2015-2019	102,960,000	41,099,391	144,059,391
2020-2024	87,630,000	16,275,287	103,905,287
2025-2028	21,860,000	1,616,113	23,476,113
Total	\$ 288,540,000	\$ 120,449,993	\$ 408,989,993

Year Ending June 30	Notes		
	Principal	Interest	Total
2010	\$ 1,650,000	\$ 245,031	\$ 1,895,031
2011	1,700,000	166,000	1,866,000
2012	3,500,000	92,750	3,592,750
Total	\$ 6,850,000	\$ 503,781	\$ 7,353,781

Year Ending June 30	Other Loans			
	Principal	Interest	Other Fees	Total
2010	\$ 1,136,068	\$ 62,972	\$ 43,446	\$ 1,242,486
2011	1,173,081	60,242	41,697	1,275,020
2012	1,199,081	57,368	39,856	1,296,305
2013	1,226,081	54,392	37,950	1,318,423
2014	1,253,080	51,311	35,977	1,340,368
2015-2019	6,187,960	206,454	145,254	6,539,668
2020-2024	5,691,288	111,558	79,043	5,881,889
2025-2026	2,411,732	14,155	11,106	2,436,993
Total	\$ 20,278,371	\$ 618,452	\$ 434,329	\$ 21,331,152

There is \$25,009,877 available in the General Debt Service Fund to service long-term debt. Bonded debt per capita totaled \$2,141, based on the 2000 federal census. Debt per capita, including bonds, notes, and other loans, totaled \$2,343, based on the 2000 federal census.

#### Changes in Long-term liabilities

Long-term liability activity for the year ended June 30, 2009, was as follows:

#### **Primary Government**

Governmental Activities:	Other		
	Bonds	Notes	Loans
Balance, July 1, 2008	\$ 281,490,000	\$ 3,450,000	\$ 7,507,850
Additions	18,450,000	4,500,000	13,206,602
Deductions	(11,400,000)	(1,100,000)	(436,081)
Balance, June 30, 2009	\$ 288,540,000	\$ 6,850,000	\$ 20,278,371
Balance Due Within One Year	\$ 12,525,000	\$ 1,650,000	\$ 1,136,068

	Compensated Absences	Other Postemployment Benefits	Claims and Judgments
Balance, July 1, 2008	\$ 1,841,390	\$ 0	\$ 2,649,947
Additions	2,487,302	350,621	28,015,601
Deductions	(2,335,692)	(41,433)	(27,774,358)
Balance, June 30, 2009	<u>\$ 1,993,000</u>	<u>\$ 309,188</u>	<u>\$ 2,891,190</u>
Balance Due Within One Year	<u>\$ 1,993,000</u>	<u>\$ 0</u>	<u>\$ 1,479,345</u>

Analysis of Noncurrent Liabilities Presented on Exhibit A:

Total Noncurrent Liabilities, June 30, 2009	\$ 320,861,749
Less: Due Within One Year	(18,783,413)
Add: Unamortized Premium on Debt	6,062,020
Less: Deferred Amount on Refunding	<u>(5,377,366)</u>
Noncurrent Liabilities - Due in More Than One Year - Exhibit A	<u>\$ 302,762,990</u>

The internal service funds primarily serve the governmental funds. Accordingly, long-term liabilities for the internal service funds are included as part of the above totals for governmental activities. Compensated absences will be paid from the employing funds, primarily the General and Highway/Public Works funds.

Defeasance of Prior Debt

In prior years, Montgomery County defeased certain outstanding general obligation bonds by placing the proceeds of new bonds into an irrevocable trust to provide for all future debt service payments on the old bonds. The trustee is empowered and required to pay all principal and interest on the defeased bonds as originally scheduled. Accordingly, the trust accounts and the defeased bonds are not included in the county's financial statements. At June 30, 2009, the following outstanding bond is considered defeased:

2001 General Obligation Series	\$42,345,000
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**Discretely Presented Montgomery County School Department**

Changes in Long-term Liabilities

Long-term liability activity for the discretely presented Montgomery County School Department for the year ended June 30, 2009, was as follows:

	Other Postemployment Benefits	Compensated Absences	Claims and Judgments
Balance, July 1, 2008	\$ 0	\$ 1,016,533	\$ 1,102,330
Additions	1,330,852	961,332	166,265
Deductions	(534,021)	(926,123)	(364,718)
Balance, June 30, 2009	<u>\$ 796,831</u>	<u>\$ 1,051,742</u>	<u>\$ 903,877</u>
Balance Due Within One Year	<u>\$ 0</u>	<u>\$ 1,020,189</u>	<u>\$ 495,065</u>

Analysis of Noncurrent Liabilities Presented on Exhibit A:

Total Noncurrent Liabilities, June 30, 2009	\$ 2,752,450
Less: Due Within One Year	<u>(1,515,254)</u>
Noncurrent Liabilities - Due in More Than One Year - Exhibit A	<u>\$ 1,237,196</u>

Claims and judgments for the School Department's workers' compensation program will be retired from the General Purpose School Fund. Compensated absences will be paid from the employing funds, primarily the General Purpose School and School Federal Projects funds.

**F. On-Behalf Payments – Discretely Presented Montgomery County School Department**

The State of Tennessee pays health insurance premiums for retired teachers on-behalf of the Montgomery County School Department. These payments are made by the state to the Medicare Supplement Plan. This plan is administered by the State of Tennessee and reported in the state's Comprehensive Annual Financial Report. Payments by the state to the Medicare Supplement Plan for the year ended June 30, 2009, were \$68,211. The School Department has recognized these on-behalf payments as revenues and expenditures in the General Purpose School Fund.

**G. Short-term Debt**

Montgomery County issued tax anticipation notes in advance of property tax collections and deposited the proceeds in the Highway/Public Works and General Capital Projects funds. These notes were necessary because funds were not available to meet obligations coming due before current tax collections. Short-term debt activity for the year ended June 30, 2009, was as follows:

	7-1-08	Issued	Paid	6-30-09
Tax Anticipation				
Notes	\$ 0	\$ 650,000	\$ (650,000)	\$ 0

V. **OTHER INFORMATION**

A. **Risk Management**

Montgomery County and the Montgomery County School Department, the Bi-County Solid Waste Management System, the Emergency Communications District of Montgomery County, component units, have chosen to establish the Self-Insurance Fund for risks associated with the employees' health insurance plan. The Self-Insurance Fund is accounted for as an internal service fund where assets are set aside for claim settlements. The county retains the risk of loss to a limit of \$175,000 per specific loss. The county obtained a stop/loss commercial insurance policy to cover claims beyond this liability. The county carries no aggregate reinsurance coverage.

All full-time and part-time employees of the primary government and the above-noted discretely presented component units are eligible to participate. A premium charge is allocated to each fund that accounts for all eligible participating employees. This charge is based on actuarial estimates of the amounts needed to pay prior-year and current-year claims and to establish a reserve for catastrophic losses. Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. The Self-Insurance Fund establishes claims liabilities based on estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported. Claims liabilities include incremental claim adjustment expenditures/expenses, if any. In addition, estimated recoveries, if any, on settled claims have been deducted from the liability for unpaid claims. The process used to compute claims liabilities does not necessarily result in an exact amount. Changes in the balance of claims liabilities during the past two fiscal years are as follows:

	Beginning of Fiscal Year Liability	Current-year Claims and Estimates	Payments	Balance at Fiscal Year-end
2007-08	\$ 3,608,299	\$ 21,129,157	\$ (22,618,009)	\$ 2,119,447
2008-09	2,119,447	28,015,601	(27,767,522)	2,367,526

Montgomery County has decided to maintain a self-insurance plan for risks associated with workers' compensation claims. Claims are paid from the Workers' Compensation Fund. The county administers this plan internally instead of contracting out this service. The county retains the risk of loss to a

limit of \$350,000 per specific loss. Montgomery County has obtained a stop/loss commercial insurance policy to cover claims beyond this liability.

All employees of Montgomery County, the Bi-County Solid Waste Management System, and the Emergency Communications District of Montgomery County participate. Liabilities of the fund are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. The fund establishes claims liabilities based on estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported. Claims liabilities include incremental claim adjustment expenditures/expenses, if any. In addition, estimated recoveries, if any, on settled claims have been deducted from the liability for unpaid claims. The process used to compute claims liabilities does not necessarily result in an exact amount. Changes in the balance of claims liabilities during the past two fiscal years are as follows:

	Beginning of Fiscal Year Liability	Current-year Claims and Estimates	Payments	Balance at Fiscal Year-end
2007-08	\$ 631,260	\$ 0	\$(168,260)	\$ 463,000
2008-09	463,000	0	(6,836)	456,164

On December 1, 2004, Montgomery County decided to establish an on-the-job injury program for risks associated with workplace injury. The on-the-job injury program is accounted for in the Workers' Compensation Fund (internal service fund) where assets are set aside for claims settlements. All employees of the primary government, the Emergency Communications District of Montgomery County, and the Bi-County Solid Waste Management System are eligible to participate. Qualified individuals shall receive a portion of their salary, not to exceed six months of benefits, provided there is medical documentation from a county-designated physician. Benefits shall not extend beyond one calendar year from the date of injury or illness. The process used to compute claims liabilities does not necessarily result in an exact amount. Changes in the balance of claims liabilities during the current fiscal year are as follows:

	Beginning of Fiscal Year Liability	Current-year Claims and Estimates	Payments	Balance at Fiscal Year-end
2007-08	\$ 479,440	\$ 90,070	\$(502,010)	\$ 67,500
2008-09	67,500	204,474	(204,474)	67,500

Montgomery County, the Montgomery County School Department, the Emergency Communications District of Montgomery County, and the Bi-County Solid Waste Management System decided to maintain a self-insurance plan

for risks associated with unemployment compensation claims. The county and the above-noted component units participate in the unemployment compensation program administered by the State of Tennessee. The fund is financed from interest earnings, and each fund is assessed for excess claims filed.

Montgomery County and the discretely presented Montgomery County School Department are exposed to various risks related to general liability, property, and casualty losses. Officials decided it was more economically feasible to join a public entity risk pool for general liability, property, and casualty insurance coverage. Montgomery County and the School Department joined the Local Government Property and Casualty Fund (LGPCF), which is a public entity risk pool established by the Tennessee County Services Association, an association of member counties. Montgomery County and the School Department pay annual premiums to the LGPCF for its general liability, property, and casualty insurance coverage. The creation of the LGPCF provides for it to be self-sustaining through member premiums. The LGPCF reinsures through commercial insurance companies.

The School Department decided to maintain a self-insurance plan for risks associated with workers' compensation claims. Claims are paid from the General Purpose School Fund, and the plan is administered by Brentwood Services. The School Department retains the risk of loss to a limit of \$275,000 per specific loss. The School Department has obtained a stop/loss commercial insurance policy to cover claims beyond this liability.

All employees of the School Department participate. Liabilities of the fund are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. The fund establishes claims liabilities based on estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported. Claims liabilities include incremental claim adjustment expenditures/expenses, if any. In addition, estimated recoveries, if any, on settled claims have been deducted from the liability for unpaid claims. The process used to compute claims liabilities does not necessarily result in an exact amount. Changes in the balance of claims liabilities during the past two fiscal years are as follows:

	Beginning of Fiscal Year Liability	Current-year Claims and Estimates	Payments	Balance at Fiscal Year-end
2007-08	\$ 1,175,309	\$ 0	(104,918)	\$ 1,070,391
2008-09	1,070,391	0	(252,768)	817,623

On January 1, 2006, the School Department decided to establish an on-the-job injury program for risks associated with workplace injury. The on-the-job injury program is accounted for in the General Purpose School Fund where assets are set aside for claims settlements. All employees of the

School Department are eligible to participate. Qualified individuals shall receive a portion of their salary, not to exceed three months of benefits, provided there is medical documentation from a county-designated physician. Benefits shall not extend beyond one calendar year from the date of injury or illness. The process used to compute claims liabilities does not necessarily result in an exact amount. Changes in the balance of claims liabilities during the past two fiscal years are as follows:

	Beginning of Fiscal Year Liability	Current-year Claims and Estimates	Payments	Balance at Fiscal Year-end
2007-08	\$ 25,617	\$ 69,817	\$(63,495)	\$ 31,939
2008-09	31,939	166,265	(111,950)	86,254

**B. Accounting Changes**

Provisions of Governmental Accounting Standards Board (GASB) Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions; Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations; and Statement No. 52, Land and Other Real Estate Held as Investments by Endowments became effective for the year ended June 30, 2009.

GASB Statement No. 45 establishes reporting requirements for Other Postemployment Benefits (OPEB). OPEB includes postemployment healthcare, as well as other forms of postemployment benefits (for example, life insurance) when provided separately from a pension plan. This statement establishes standards for the measurement, recognition, and display of OPEB expenses/expenditures and related liabilities (assets), note disclosures, and, if applicable, required supplementary information in the county’s financial statements. In previous years, Montgomery County had only recognized the current year cost (expense) of these benefits. GASB Statement No. 45 was implemented prospectively with a zero net OPEB obligation at transition.

GASB Statement No. 49 requires county governments to measure and report their pollution remediation liabilities. A county has a pollution remediation problem if one of five obligating events occurs. The statement requires governments to restate beginning net assets in government-wide and proprietary fund financial statements for pollution remediation liabilities that existed as of July 1, 2008. Previous to Statement No. 49, counties were not required to measure and record pollution remediation liabilities. GASB Statement No. 49 had no effect on the financial statements of Montgomery County for the year ended June 30, 2009, since the county had none of the obligating events. However, it is reasonably expected that Montgomery County could have pollution remediation liabilities in subsequent years.

GASB Statement No. 52 requires endowments to report land and other real estate investments at fair value. Previous to Statement No. 52, land and other real estate held by endowments were reported at historical cost. Changes in fair value between years will be reported as investment income (loss). GASB Statement No. 52 had no effect on the financial statements of Montgomery County for the year ended June 30, 2009, since the county had no endowment investments. However, it is reasonably expected that Montgomery County could have endowment investments in subsequent years.

**C. Subsequent Events**

On August 10, 2009, the Montgomery County Commission authorized the issuance of general obligation bonds not to exceed \$30,000,000.

On December 17, 2009, Montgomery County issued \$20,000,000 in Qualified School Construction Bonds.

As of the date of the auditor's report, Montgomery County requested draws of \$88,899 from the \$3,894,000 Qualified Zone Academy Bonds.

**D. Contingent Liabilities**

The county is involved in several pending lawsuits. The county attorney estimates that the potential claims not covered by insurance resulting from such litigation would not materially affect the county's financial statements.

**E. Change in Administration**

On September 1, 2008, Ronnie Boyd left the Office of Assessor of Property and was succeeded by Betty Burchett.

**F. Landfill Closure/Postclosure Care Costs**

State and federal laws and regulations require the county to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the Bi-County Solid Waste Management System, a component unit, will report a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date.

**G. Joint Ventures**

The Montgomery County Rail Service Authority provides a continuation of rail service within the area of Montgomery County, and its governing body comprises four members. The county mayor serves as a member of the authority and appoints another member subject to the County Commission's

approval. The mayor of the City of Clarksville serves as a member and appoints another member subject to the Clarksville City Council's approval. State grants provide the majority of funding for the rail authority.

Montgomery County and the City of Clarksville jointly created the Clarksville Montgomery County Airport and the Clarksville Montgomery County Regional Planning Commission. These joint ventures are operated by county/city-appointed boards/commissions for the benefit of all citizens of the two entities. Montgomery County has control over budgeting and financing the joint ventures only to the extent of representation by the board members appointed. Each entity is responsible for funding 50 percent of any deficits from operations if not covered by prior earnings. Montgomery County contributed \$72,811 to the operations of the airport during the year ended June 30, 2009.

The Economic and Community Development Board is a joint venture between Montgomery County and the City of Clarksville. The board comprises the county mayor, city mayor, and several additional members. The purpose of the board is to foster communications relative to economic and community development between and among governmental entities, industry, and private citizens. The county and city will provide the majority of funding for the board based on the percentage of their population compared to the total census of the county when financial activity begins. Montgomery County did not appropriate any funds to the Economic and Community Development Board during the 2008-09 year.

The Clarksville-Montgomery County Sports Authority promotes and develops sports and recreational opportunities in Montgomery County. The county and the City of Clarksville jointly appoint the 11-member board. Montgomery County has control over budgeting and financing the joint venture only to the extent of representation by the board members appointed.

The Nineteenth Judicial District Drug Task Force (DTF) is a joint venture formed by an interlocal agreement between the district attorney general of the Nineteenth Judicial District and Montgomery County. The purpose of the DTF is to provide multi-jurisdictional law enforcement to promote the investigation and prosecution of drug-related activities. Funds for the operations of the DTF come primarily from federal grants, drug fines, and the forfeiture of drug-related assets to the DTF. The DTF is overseen by the district attorney general and is governed by a board of directors including the district attorney general and the Montgomery County Sheriff. Montgomery County did not appropriate any funds to the DTF during the 2008-09 year.

Montgomery County does not have an equity interest in any of the above-noted joint ventures. Complete financial statements for the joint ventures can be obtained from their administrative offices at the following addresses:

Administrative Offices:

Montgomery County Rail Service Authority  
Montgomery County Mayor  
P.O. Box 368  
Clarksville, TN 37040

Clarksville Montgomery County Airport  
200 Airport Road  
Clarksville, TN 37042

Clarksville Montgomery County Regional  
Planning Commission  
329 Main Street  
Clarksville, TN 37040

Economic and Community Development Board  
329 Main Street  
Clarksville, TN 37040

Montgomery County Sports Authority  
c/o Economic Development Council  
312 Madison Street  
Clarksville, TN 37040

Office of District Attorney General  
Nineteenth Judicial District Drug Task Force  
P.O. Box 3203  
Clarksville, TN 37043

**H. Jointly Governed Organizations**

The county and the City of Clarksville jointly appoint the 13-member board of the Clarksville-Montgomery County Community Health Foundation, Inc. The foundation is designed to facilitate activities that promote the general health of the community. The county and city do not have any ongoing financial interest or responsibility for the foundation.

The county, in conjunction with the City of Clarksville, has created the Clarksville-Montgomery County Tourism Commission. The nine-member Tourism Commission is selected by and with the joint approval of the city mayor and county mayor. Major funding for this organization is from the hotel/motel tax; however, the county and city do not have any ongoing financial interest or responsibility for this entity.

## **I. Retirement Commitments**

### **Employees**

#### **Plan Description**

Employees of Montgomery County are members of the Political Subdivision Pension Plan (PSPP), an agent multiple-employer defined benefit pension plan administered by the Tennessee Consolidated Retirement System (TCRS). TCRS provides retirement benefits as well as death and disability benefits. Benefits are determined by a formula using the member's high five-year average salary and years of service. Members become eligible to retire at the age of 60 with five years of service or at any age with 30 years of service. A reduced retirement benefit is available to vested members at the age of 55. Disability benefits are available to active members with five years of service who become disabled and cannot engage in gainful employment. There is no service requirement for disability that is the result of an accident or injury occurring while the member was in the performance of duty. Members joining the system after July 1, 1979, become vested after five years of service, and members joining prior to July 1, 1979, were vested after four years of service. Benefit provisions are established in state statute found in Title 8, Chapters 34-37 of Tennessee Code Annotated. State statutes are amended by the Tennessee General Assembly. Political subdivisions such as Montgomery County participate in the TCRS as individual entities and are liable for all costs associated with the operation and administration of their plan. Benefit improvements are not applicable to a political subdivision unless approved by the chief governing body.

The TCRS issues a publicly available financial report that includes financial statements and required supplementary information for the PSPP. That report may be obtained by writing to the Tennessee Treasury Department, Consolidated Retirement System, 10th Floor, Andrew Jackson Building, Nashville, TN 37243-0230 or can be accessed at [www.tn.gov/treasury/tcrs](http://www.tn.gov/treasury/tcrs).

#### **Funding Policy**

Montgomery County has adopted a noncontributory retirement plan for its employees by assuming employee contributions up to five percent of annual covered payroll. The county is required to contribute at an actuarially determined rate; the rate for the fiscal year ended June 30, 2009, was 14.18 percent of annual covered payroll. The contribution requirement of plan members is set by state statute. The contribution requirement for Montgomery County is established and may be amended by the TCRS Board of Trustees.

#### **Annual Pension Cost**

For the year ended June 30, 2009, Montgomery County's annual pension cost of \$8,182,159 to TCRS was equal to the county's required and actual

contributions. The required contribution was determined as part of the July 1, 2007, actuarial valuation using the frozen entry age actuarial cost method. Significant actuarial assumptions used in the valuation include (a) rate of return on investment of present and future assets of 7.5 percent a year compounded annually, (b) projected salary increases of 4.75 percent (graded) annual rate (no explicit assumption is made regarding the portion attributable to the effects of inflation on salaries), (c) projected 3.5 percent annual increase in the Social Security wage base, and (d) projected postretirement increases of three percent annually. The actuarial value of assets was determined using techniques that smooth the effect of short-term volatility in the market value of total investments over a five-year period. Montgomery County's unfunded actuarial accrued liability is being amortized as a level dollar amount on a closed basis. The remaining amortization period at July 1, 2007, was eight years. An actuarial valuation was performed as of July 1, 2007, which established contribution rates effective July 1, 2008.

#### **Trend Information**

Fiscal Year Ended	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
6-30-09	\$8,182,159	100%	\$0
6-30-08	7,731,682	100	0
6-30-07	7,116,217	100	0

#### **Funded Status and Funding Progress**

As of July 1, 2007, the most recent actuarial valuation date, the plan was 86.26 percent funded. The actuarial accrued liability for benefits was \$125.96 million, and the actuarial value of assets was \$108.66 million, resulting in an unfunded actuarial accrued liability (UAAL) of \$17.3 million. The covered payroll (annual payroll of active employees covered by the plan) was \$49.01 million, and the ratio of the UAAL to the covered payroll was 35.3 percent.

The Schedule of Funding Progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

The annual required contribution was calculated using the aggregate actuarial cost method. Since the aggregate actuarial cost method does not identify or separately amortize unfunded actuarial liabilities, information about funded status and funding progress has been prepared using the entry

age actuarial cost method for that purpose, and this information is intended to serve as a surrogate for the funded status and funding progress of the plan.

## **School Teachers**

### **Plan Description**

The Montgomery County School Department contributes to the State Employees, Teachers, and Higher Education Employees Pension Plan (SETHEEPP), a cost-sharing multiple-employer defined benefit pension plan administered by the Tennessee Consolidated Retirement System (TCRS). TCRS provides retirement benefits as well as death and disability benefits to plan members and their beneficiaries. Benefits are determined by a formula using the member's high five-year average salary and years of service. Members become eligible to retire at the age of 60 with five years of service, or at any age with 30 years of service. A reduced retirement benefit is available to vested members who are at least 55 years of age or have 25 years of service. Disability benefits are available to active members with five years of service who become disabled and cannot engage in gainful employment. There is no service requirement for disability that is the result of an accident or injury occurring while the member was in the performance of duty. Members joining the plan on or after July 1, 1979, are vested after five years of service. Members joining prior to July 1, 1979, are vested after four years of service. Benefit provisions are established in state statute found in Title 8, Chapters 34-37 of Tennessee Code Annotated. State statutes are amended by the Tennessee General Assembly. A cost of living adjustment (COLA) is provided to retirees each July based on the percentage change in the Consumer Price Index (CPI) during the previous calendar year. No COLA is granted if the CPI increases less than one-half percent. The annual COLA is capped at three percent.

The TCRS issues a publicly available financial report that includes financial statements and required supplementary information for the SETHEEPP. That report may be obtained by writing to the Tennessee Treasury Department, Consolidated Retirement System, 10th Floor, Andrew Jackson Building, Nashville, TN 37243-0230 or can be accessed at [www.tn.gov/treasury.tcrs](http://www.tn.gov/treasury.tcrs).

### **Funding Policy**

Most teachers are required by state statute to contribute five percent of their salaries to the plan. The employer contribution rate for the School Department is established at an actuarially determined rate. The employer rate for the fiscal year ended June 30, 2009, was 6.42 percent of annual covered payroll. The employer contribution requirement for the School Department is established and may be amended by the TCRS Board of

Trustees. The employer's contributions to TCRS for the years ended June 30, 2009, 2008, and 2007, were \$6,367,471, \$5,948,996, and \$5,301,689, respectively, equal to the required contributions for each year.

**J. Other Postemployment Benefits (OPEB)**

**Self-Insurance Plan**

Plan Description

All full-time employees and eligible retirees of the primary government and the discretely presented Montgomery County School Department are eligible to participate in the health and dental insurance cost sharing plan accounted for in the Self-Insurance Fund (internal service fund). For accounting purposes, the plan is an agent single-employer defined benefit OPEB plan. Benefits are established and amended by an insurance committee established by the County Commission.

Funding Policy

The premium requirements of plan members are established and may be amended by the insurance committee. The plan is self-insured and financed on a pay-as-you-go basis. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. The county develops its own contribution policy in terms of subsidizing active employees or retired employees' premiums.

An employee who retires from Montgomery County becomes eligible for retiree health coverage if they have 20 years of service and were enrolled in the health insurance program for at least two years. Montgomery County pays a portion of the premium for retirees and their spouses. Once the retirees or their dependent(s) become eligible for Medicare, the county coverage will become the secondary insurance provider.

The School Department also offers postemployment health care benefits to employees who have 30 years of verified Tennessee Consolidated Retirement System service, or have reached 55 years of age with a minimum of 20 years of service. The School Department provides retirees and their spouses with the same health insurance coverage that full-time employees receive if the eligible employees were covered with the same before their retirement. A portion of the cost of the insurance premium will be paid by the School Department. The insurance coverage will remain in effect until the retiree attains the age of 65 or ten years of service, whichever comes first.

The School Department also provides postemployment life insurance benefits to certified employees with 20 years of service. The School Department pays 100 percent of life insurance premiums (\$7,000 policy) until death.

Annual OPEB Cost and Net OPEB Obligation

	Primary Government	School Department	Total
ARC	\$ 350,621	\$ 1,330,852	\$ 1,681,473
Interest on the NPO	0	0	0
Adjustment to the ARC	0	0	0
Annual OPEB cost	\$ 350,621	\$ 1,330,852	\$ 1,681,473
Amount of contribution	(41,433)	(534,021)	(575,454)
Increase/decrease in NPO	\$ 309,188	\$ 796,831	\$ 1,106,019
Net OPEB obligation, 7-1-08	0	0	0
Net OPEB obligation, 6-30-09	\$ 309,188	\$ 796,831	\$ 1,106,019

Fiscal Year Ended*	Plans	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation at Year End
6-30-09	Primary Government	\$ 350,621	12 %	\$ 309,188
6-30-09	School Department	1,330,852	40	796,831

\* Data only available for one year.

Funded Status and Funding Progress

The funded status of the plan as of June 30, 2009, was as follows:

	Primary Government	School Department
Actuarial valuation date	7-1-08	7-1-08
Actuarial accrued liability (AAL)	\$ 3,752,716	\$ 13,820,222
Actuarial value of plan assets	\$ 0	\$ 0
Unfunded actuarial accrued liability (UAAL)	\$ 3,752,716	\$ 13,820,222
Actuarial value of assets as a % of the AAL	0%	0%
Covered payroll (active plan members)	\$ 25,358,977	\$ 124,117,232
UAAL as a % of covered payroll	15%	11%

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required

supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### Actuarial Methods and Assumptions

Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

In the July 1, 2008, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included a 4.5 percent investment rate of return (net of administrative expenses) and an annual healthcare cost trend rate of five percent for 2009, with the assumption that annual medical costs will increase five percent per year. The unfunded actuarial accrued liability is being amortized as a level dollar amount on a closed basis over a 30-year period beginning with June 30, 2009.

#### **K. Office of Central Accounting, Budgeting, and Purchasing**

Montgomery County operates under the provisions of the Fiscal Control Acts of 1957. These acts provide for a central system of accounting, budgeting, and purchasing covering funds administered by the county mayor and highway supervisor. These funds are maintained in the Offices of Central Accounting and Budgeting and Central Purchasing under the supervision of the director of accounts and budgets and the purchasing agent.

#### **L. Purchasing Laws**

##### Office of Central Purchasing

Purchasing for the County Mayor's Office and the Highway Department are governed by the County Purchasing Law of 1957, Section 5-14-101 et seq., Tennessee Code Annotated (TCA). Purchases for the Highway Department are also governed by the Uniform Road Law, Section 54-7-113, TCA. Section 5-14-101 et seq., TCA, provides for a purchasing agent, appointed by the county mayor and approved by the Montgomery County Commission, to make all purchases. This statute also provides for a County Purchasing Commission to assist the purchasing agent in the determination of overall purchasing policies. These statutes require all purchases exceeding \$10,000 to be made on the basis of publicly advertised competitive bids.

##### Office of Director of Schools

Purchasing procedures for the School Department are governed by purchasing laws applicable to schools as set forth in Section 49-2-203, TCA,

which provides for the county Board of Education, through its executive committee (director of schools and chairman of the Board of Education), to make all purchases. This statute also provides for the School Department, which has a purchasing division, to use a comprehensive vendor list to solicit competitive bids on all purchases exceeding \$10,000 provided the vendors on such list are given notice to bid. This statute also requires the purchasing division to periodically advertise in a county newspaper of general circulation for vendors and to update the list of vendors following such advertisement.

VI. **OTHER NOTES – DISCRETELY PRESENTED CLARKSVILLE-MONTGOMERY COUNTY INDUSTRIAL DEVELOPMENT BOARD**

A. **Summary of Significant Accounting Policies**

1. **Financial Reporting Entity**

The Clarksville-Montgomery County Industrial Development Board is a nonprofit corporate agency and instrumentality of Montgomery County, Tennessee, organized under Title 7, Chapter 53 of the Tennessee Code Annotated. The board has as its main purpose maintaining and increasing employment opportunities and furthering the use of Montgomery County's agricultural products and natural resources by promoting industry, trade, commerce, and construction by inducing manufacturing, industrial, governmental, educational, financial, service, commercial, and recreational enterprises to locate in or remain in this area.

The board is a component unit of Montgomery County, Tennessee, which is the principal reporting entity and primary government. The county is responsible for appointing the majority of the board of directors and provides its primary funding support.

The board applies all Governmental Accounting Standards Board (GASB) pronouncements as well as the Financial Accounting Standards Board pronouncements issued on or before November 30, 1989, unless those pronouncements or opinions conflict with or contradict GASB pronouncements. The board is treated as a discrete component unit of Montgomery County since Montgomery County may unilaterally control the operations of the board. The financial reporting entity of the board only includes the assets and operations of the board and does not include any other fund, organization, institution, agency, department, or office of Montgomery County, the primary government.

In fiscal year 1995, the Clarksville-Montgomery County Tourism Commission (Tourism), the Clarksville Area Chamber of Commerce (Chamber), and the board organized the Clarksville-Montgomery County Economic Development Council (EDC) to develop, coordinate,

and implement a comprehensive marketing plan relating to economic development in Montgomery County and to advance the general welfare and economic prosperity of Clarksville-Montgomery County and the surrounding area.

The board is responsible for one-third of the EDC staff's salary, payroll taxes, benefits, and certain other operating costs and expenses related to general administration of the EDC. The Chamber and Tourism each are also responsible for one-third of the expenses related to the EDC staff and general administration expenses. All other expenses of the EDC are shared based on usage allocations.

The EDC issues a publicly available financial report. Copies of that report may be obtained by contacting Shannon Green, 25 Jefferson Street, Suite 300, Clarksville, TN 37040.

2. Basis of Presentation

The financial statements of the governmental activities and major fund are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to pay current liabilities. The board considers revenues to be available if they are collected within 60 days of the end of the fiscal year. Expenditures are recorded when the related liability is incurred.

In preparing the Statement of Net Assets and the Statement of Activities, the board uses the accrual basis of accounting. The economic resources measurement focus concerns determining costs as a means of maintaining the capital investment and management control. Allocations of costs, such as depreciation, are recorded. All assets and liabilities (whether current or noncurrent) associated with the board's activities are reported.

3. Funding

The board receives operating subsidies from Montgomery County. A major reduction of funds by this supporting organization could have a significant effect on the future operations of the board.

4. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period.

Actual results could differ from those estimates, and the variances could be material to the financial statements.

5. Concentrations of Credit Risk

Financial instruments that potentially subject the board to significant concentrations of credit risk consist principally of cash and accounts receivable. The board is exposed to concentration of credit risk by placing its deposits in financial institutions. The board has mitigated this risk because the bank balance in excess of the FDIC limit is collateralized by the State of Tennessee bank collateral pool. With respect to accounts receivable, credit risk is primarily limited to amounts due from escrow agents in connection with the sale of property.

6. Restricted Assets

When an expense is incurred for which both restricted and unrestricted resources are available, the board first applies restricted resources to these expenses.

7. Capital Assets

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair value on the date donated. The board does not have a material amount of donated assets. Depreciation is provided in amounts sufficient to relate the cost of the depreciable assets to operations over their estimated service lives on the straight-line basis. All assets with an initial, individual cost of more than \$500 and an estimated useful life in excess of two years are capitalized.

8. Property Held for Sale or Lease

Property held for sale or lease is recorded at cost. The cost of property sold is charged to expense using the specific identification method.

9. Accrued Compensated Absences

Employees are required to take earned vacation days within the fiscal year, and sick days are not paid upon separation. Therefore, there are no accrued compensated absences at the financial statement date.

10. Uncollectible Accounts

Accounts receivable are reported net of an allowance for uncollectible accounts and revenues net of uncollectibles.

11. Date of Management's Review

Subsequent events have been evaluated through December 15, 2009, which is the date the financial statements were available to be issued.

**B. Cash and Cash Equivalents**

Custodial credit risk for the board's deposits is the risk that in the event of a bank failure, the board's deposits may not be returned to it. As required by state statutes, the board's policy is to require that financial institutions holding its deposits to be members of the Tennessee Collateral Pool or pledge collateral of 105 percent for deposits in excess of federal depository insurance. The collateral is required to be held by the board or its agent in the board's name.

At June 30, 2009, cash in banks and certificates of deposit totaling \$1,860,450 in the financial statements were represented by bank balances totaling \$3,895,433, all of which were insured by the FDIC or the State of Tennessee Collateral Pool.

**C. Investments and Other Deposits**

Investments and other deposits are restricted by state law to deposits with financial institutions and certain obligations guaranteed by the United States government. Investments and other deposits are stated at cost or amortized cost, which approximates fair value at June 30, 2009. The following is a summary of the board's certificates of deposit at June 30, 2009, all of which were insured by the FDIC or the State of Tennessee Collateral Pool.

	<u>Carrying Amount</u>	<u>Market Value</u>
Certificates of Deposit	\$ 564,243	\$ 564,243

**D. Note Receivable from Sale of Land**

The Three C Group, LLC note is a non-interest bearing note receivable, secured by a subordinate deed of trust on the eight acres sold and improvements. The Hemlock Semiconductor, LLC (HSC) note is a non-interest bearing note receivable received in exchange for land.

	<u>Balance 6-30-09</u>
Three C Group, LLC note	\$ 233,300
Hemlock Semiconductor, LLC note	4,714,286
	<u>\$ 4,947,586</u>

The Three C Group, LLC note is due and payable upon the earlier of: (1) the date Three C Group, LLC obtains a binding lease for all or substantially all of the improvements on the property; or (2) the closing date for sale of the property. The HSC note is due in six annual installments of \$785,714 with the last payment occurring on January 1, 2015.

**E. Capital Assets**

A summary of changes in capital assets and accumulated depreciation follows:

Capital Assets	Balance 7-1-08	Additions	Deletions	Balance 6-30-09
Equipment	\$ 53,301	\$ 37,289	\$ 16,093	\$ 74,497
Vehicles	28,282	36,790	28,282	36,790
Leasehold Improvements	48,793	0	0	48,793
Buildings	0	1,883,553	0	1,883,553
Land	0	37,641	0	37,641
Software	0	1,385	0	1,385
Total	\$ 130,376	\$ 1,996,658	\$ 44,375	\$ 2,082,659

Accumulated Depreciation

Equipment	\$ 44,437	\$ 4,442	\$ 15,745	\$ 33,134
Vehicles	28,282	3,975	28,282	3,975
Leasehold Improvements	4,608	3,253	0	7,861
Buildings	0	7,848	0	7,848
Software	0	115	0	115
Total	\$ 77,327	\$ 19,633	\$ 44,027	\$ 52,933

Land is not depreciated or amortized. Capital assets with net book values totaling \$1,935,550 were pledged as collateral for debt at June 30, 2009.

**F. Construction in Progress**

A summary of changes in construction in progress follows:

	Balance 7-1-08	Additions	Deletions	Balance 6-30-09
Rail to Park Expansion	\$ 175,804	\$ 25,602	\$ 0	\$ 201,406
Teeter Property	118,057	17,710,392	17,828,449	0
Kimbrough Property	32,000	0	32,000	0
Hagewood Property	45,456	103,551	149,007	0
Ladd Property	0	14,662	14,662	0
Rehab Center	295,582	1,633,280	1,928,862	0
Speculative Building	45,636	27,865	0	73,501
Pad-Ready Site	394,700	696,021	1,090,721	0
<b>Total</b>	<b>\$ 1,107,235</b>	<b>\$ 20,211,373</b>	<b>\$ 21,043,701</b>	<b>\$ 274,907</b>

Construction in progress is not depreciated until placed in service.

**G. Property Held for Sale or Lease**

	Acres Available	At Cost
Land-Park Expansion	893.21	\$ 12,194,757
Goodpasture Property	33.09	204,918
Bell Property	54.18	199,398
Hamill Property	7.75	44,602
Darnell Property	28.84	35,949
Homemax Property	2	13,965
Pad-Ready Site	40	1,636,831
<b>Total</b>		<b>\$ 14,330,420</b>

Access property is included in the acres available shown above. All acres are approximate.

**H. Land Sale Options**

The board had three land sales options from prospective buyers outstanding at June 30, 2009. The first option, granted in fiscal year 2004, allows the holder to purchase a 20-acre tract of land at \$16,000 per acre. The option was given for a \$6,400 consideration, with \$7,200 additional consideration received in fiscal year 2009. This option expires in 2010.

The second option, granted in fiscal year 2006, allows the holder to purchase 12 acres of land at \$240,000. This option was given for the initial consideration of \$5,000 and additional consideration of \$1,000 payable annually for the next five years.

On August 1, 2008, the board entered into a letter of agreement in which a developer would purchase or lease a 225-acre lot for the development of approximately two million square feet of Class A bulk warehouse,

manufacturing, office, and flex distribution space thereon. Once the option is final, the developer will pay \$5,000 initial consideration and \$50,000 earnest money. The purchase price of the lot is \$34,000 per acre. The option will expire five years after being finalized, at which time additional consideration of \$5,000 will be due if the developer has not acquired all of the property. On June 10, 2009, the board extended the letter of agreement for one year.

#### **I. Land Purchase Options**

The board exercised four land purchase options with sellers during the fiscal year ended June 30, 2009. The first option, granted in fiscal year 2004, allowed the board to purchase a 988-acre tract of land for \$16,740 per acre for which \$9,610 was given as consideration for the option. This option was exercised on August 28, 2008, for \$17,674,912. The funding for this purchase was provided by bonds issued by Montgomery County. On January 30, 2009, this land was leased to HSC in exchange for a \$5,500,000 non-interest bearing note receivable pursuant to a payment-in-lieu-of-tax (PILOT) agreement.

The second option, purchased in fiscal year 2005, allowed the board to purchase 338 acres for \$17,600 per acre. This option was purchased for the initial consideration of \$8,000 and an additional consideration of \$8,000 payable annually for four years. This option was exercised on January 30, 2009, for an option price of \$6,239,072. The funding for this purchase was provided by HSC pursuant to a PILOT agreement.

The third option, purchased in fiscal year 2008, allowed the board to purchase a 514-acre tract of land for \$20,545 per acre for which \$25,000 was given as consideration for the option. This option expired March 31, 2008. From April 1 to August 31, 2008, the board kept the option open by paying monthly installments of \$3,000. The option to extend with monthly payments of \$25,000 was from September to December 31, 2008, and was exercised on January 30, 2009, for an option price of \$9,575,000. The funding for this purchase was provided by HSC pursuant to a PILOT agreement.

The fourth option, purchased in fiscal year 2008, allowed the board to purchase 86 acres at \$20,000 per acre. This option was purchased for the initial consideration of \$10,000. This option expired December 31, 2008, and was renewed for one month for an additional consideration of \$3,000. This option was exercised on January 30, 2009, for \$1,699,200. The funding for this purchase was provided by HSC pursuant to a PILOT agreement.

#### **J. Operating Leases**

Beginning December 2006, the board began subleasing office space in the Green Bank building from the EDC under a five-year agreement. Rental expense under the operating lease was \$18,698 for the year ended

June 30, 2009. The board has designated funds totaling the long-term portion of the operating lease obligation.

Future payments on lease obligations are as follows:

2010	\$ 18,700
2011	18,700
2012	<u>6,233</u>
Total	<u>\$ 43,633</u>

**K. Lease Contracts**

On June 27, 2008, the board entered into a lease contract with the State of Tennessee for rental of a medical office building. The lease contract began January 1, 2009, and ends December 31, 2020. Under the terms of the lease, the state will make monthly lease payments of \$21,542 to the board. The state has one option to renew the lease for an additional ten years with monthly rent of \$15,866.

Future cash flows from this lease contract are expected to be as follows:

<u>Year Ending June 30</u>	<u>Lease Payments</u>
2010	\$ 258,513
2011	258,513
2012	258,513
2013	258,513
2014	258,513
2015 and thereafter	1,680,335

**L. Long-term Debt**

Long-term debt consists of the following:

	<u>2009</u>
Notes payable bearing interest at a fixed rate of 5.5% secured by approximately 55.29 acres of land; principal and interest are payable in quarterly installments, maturing March 25, 2013.	\$ 140,227

Long-term Debt (Cont.)

	<u>2009</u>
Note payable bearing interest at 5.5% secured by land and a building; principal and interest paid in monthly installments, maturing May 2021.	\$ 2,041,194
Note payable bearing interest at 3.9% secured by a vehicle; principal and interest are payable in monthly installments, maturing November 2013.	<u>22,916</u>
Total Long-term Debt	\$ 2,204,337
Less: Current Portion	<u>(165,735)</u>
Total Long-term Debt Excluding Current Portion	<u>\$ 2,038,602</u>

Changes in long-term debt (including current portions) for the year ended June 30, 2009, were as follows:

	Balance 7-1-08	Increases	Decreases	Balance 6-30-09	Amount Due in Year Ending 6-30-10
Notes Payable	\$ 269,897	\$ 2,004,465	\$ 70,025	\$ 2,204,337	\$ 165,735

Future payments on notes payable are as follows:

Year Ending June 30	Total Principal	Total Interest
2010	\$ 165,735	\$ 117,539
2011	175,003	108,272
2012	184,790	98,484
2013	185,249	88,127
2014	159,743	78,634
2015-2019	930,700	249,417
2020-2021	<u>403,117</u>	<u>22,205</u>
Total	<u>\$ 2,204,337</u>	<u>\$ 762,678</u>

**M. Retirement Plan**

The EDC maintains a defined contribution 401(k) plan administered by American Chamber of Commerce Executives (ACCE) under which employees of the board can participate. Substantially all employees who have completed one year of service, reached age 21, and work 1,000 hours or more per year

are eligible to participate. For each plan year that an employee participates, the board will contribute an amount equal to four percent of the participant's total annual earnings as the employer's basic contribution. Employees can make pre-tax contributions from one to 100 percent of total annual earnings in which they are immediately vested. As the employer, the board will match 100 percent of pre-tax contributions up to a maximum of four percent. With regard to contributions of the board, vesting occurs immediately.

During the fiscal year ended June 30, 2009, contributions totaling \$17,507 were paid and expensed by the board. Employee contributions to the plan were \$19,491 for the year ended June 30, 2009.

**N. Conduit Debt Obligations**

The board has participated in several issues of industrial revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The board is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the financial statements. The principal balance outstanding as of June 30, 2009, totaled \$92,225,859.

**O. Related Party Transactions**

The board paid EDC \$233,465 for its share of EDC expenses during the year ended June 30, 2009. The board had related party payables at June 30, 2009, totaling \$22,446, and related party receivables of \$17,005. Included in related party receivables at June 30, 2009, is \$17,000 that was advanced to the EDC to facilitate payment of routine board expenses and is not expected to be collected within one year.

**P. Annual Budget Procedures**

There is no requirement for the board to legally adopt a budget. However, an annual budget is prepared by management and approved by the board of directors. The budget is prepared using the cash basis of accounting and is primarily used as a cash management tool. The board members review the board's needs for the year as well as prior-year expenditures to arrive at the current-year budget. There is no requirement that the budget be amended for variances that are inconsequential and which occur as the result of normal operations. The encumbrance method of budgeting and accounting for expenditures is not used.

**Q. Commitments and Contingencies**

Under terms of an interlocal agreement among Montgomery County, Tennessee, the City of Clarksville, Tennessee, and the board, the sales price of property held for sale or lease will be split 90 percent to the city and ten percent to the board. Any revenue in excess of the first \$10,000 per acre

(per transaction) will be split 45 percent to the city, 45 percent to the county, and ten percent to the board. The splitting of the proceeds will remain in effect until such time as either the city annexes the land being purchased for expansion or the city has recovered its investment, which shall include interest paid. After such time as the city has either annexed the land being purchased or recovered its investment, the sale of the land shall be divided equally between the city and county after ten percent is deducted for the board. At June 30, 2009, there was an accrued liability of \$613,679 to the city and \$313,889 to the county for sales of land that took place during the fiscal years ended June 30, 2009, and 2008.

Effective December 14, 2006, the board was awarded a grant from the State of Tennessee FastTrack Infrastructure Development Program totaling \$648,978 for costs associated with the rail spur connection to the Florim Corporation. The grant requires the grantee to provide matching funds of \$483,615. At June 30, 2009, the board had accrued a liability of \$340,618 for the rail spur connection with payments of \$44,322 paid to contractors to date.

The board's exposure to property loss and general liability is handled through the purchase of commercial insurance. Insurance coverage was adequate to cover settlements for the past three fiscal years.

## **VII. OTHER NOTES – DISCRETELY PRESENTED BI-COUNTY SOLID WASTE MANAGEMENT SYSTEM**

### **A. Summary of Significant Accounting Policies**

Bi-County Solid Waste Management System was established by inter-local agreement on July 22, 1974, by Montgomery County, Stewart County, and the City of Clarksville for the joint and cooperative operation and maintenance of a solid waste collection and disposal system. The system currently operates a solid waste balefill (permit number SNL 63-102-0108 MOD), a transfer station, and numerous convenience centers. The system office is located at the landfill site, which is on Highway 79, east of Oakwood, and approximately ten miles west of Clarksville, Tennessee.

The financial statements of Bi-County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies for Bi-County are described as follows:

#### **1. Financial Reporting Entity**

Bi-County, a component unit of Montgomery County, Tennessee, provides landfill and collection services for Montgomery and Stewart counties. The board members of Bi-County are appointed by the joint

participants; however, Montgomery County appoints a voting majority of the board members. Bi-County is treated as a discrete component unit of Montgomery County since Montgomery County may unilaterally control the operations of Bi-County. The financial reporting entity of Bi-County only includes the assets and operations of Bi-County and does not include any other fund, organization, institution, agency, department, or office of Montgomery County, the primary government.

2. Government-wide Financial Statements

The government-wide financial statements include a Statement of Net Assets and a Statement of Activities. These statements present summaries of governmental and business-type activities for Bi-County.

These statements are presented on an economic resources measurement focus and the accrual basis of accounting. Accordingly, all of Bi-County's assets and liabilities, including capital assets, infrastructure assets, and long-term liabilities, are included in the accompanying Statement of Net Assets.

The government-wide Statement of Activities presents a comparison between direct expenses and program revenues for each function or program of Bi-County's activities. Direct expenses are those that are specifically associated with a particular function. Program revenues include charges paid by the recipient for the goods or services offered by the program and grants and contributions that have been obtained to meet the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each function of Bi-County is self-financed or draws from general revenues.

3. Fund Financial Statements and Measurement Focus

Fund financial statements report detailed information about Bi-County. The focus of the fund financial statements is on major funds rather than fund type.

The accounting and reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus and modified accrual basis of accounting. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a Statement of Revenues, Expenditures, and changes in Fund Balances, which reports on sources and uses of current financial resources.

Proprietary funds are reported using the economic resources measurements focus and the accrual basis of accounting. This reporting focuses on the determination of operating income, and changes in net assets, financial position, and cash flows. The financial statement requirements are a Statement of Net Assets, Statement of Revenues, Expenses, and Changes in Net Assets, and a Statement of Cash Flows.

The various funds are grouped in the financial statements into two broad fund categories as follows:

#### Governmental Fund

##### Special Revenue Fund

The special revenue fund is used to account for the proceeds of specific revenue sources (other than special assessments, expendable trust, or major capital projects) that are legally restricted to expenditures for specified purposes.

#### Proprietary Fund

##### Enterprise Fund

The enterprise fund is used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

#### 4. Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The governmental fund utilizes the modified accrual basis of accounting. Revenues are recognized when they become measurable and available as net current assets. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, Bi-County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. All major revenues are susceptible to accrual. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred.

The proprietary fund utilizes the accrual basis of accounting. Its revenues are recognized when earned, and its expenses are recognized when incurred.

Bi-County is subject to the accounting directives issued by the Governmental Accounting Standards Board (GASB) and, therefore, has adopted, in all material respects, the provisions of all applicable GASB pronouncements and all applicable pronouncements of the Financial Accounting Standards Board issued through November 30, 1989, which do not conflict with GASB pronouncements.

5. Budgetary Control

Bi-County, as a component unit of Montgomery County, is required by state statute to adopt an annual budget. Expenditures may not legally exceed appropriations authorized by the Bi-County Board of Directors, and any authorized revisions. Appropriations lapse at the end of each year.

The budgetary level of control is at the major category level. Management may make revisions within major categories except for certain line items such as salaries, but only the governing body may transfer appropriations between major categories.

Bi-County's budgetary basis of accounting is consistent with generally accepted accounting principles.

6. Inventories

Inventories consist of expendable supplies, primarily fuel held for consumption, and are valued at cost on the average cost method. The cost thereof is expensed at the time individual items or quantities are used and not at the time purchased.

7. Property, Plant, and Equipment

All property, plant, and equipment are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated property, plant, and equipment are valued at their estimated fair value on the date donated. Bi-County does not have a material amount of donated assets. Property items with cost or value of less than \$5,000 are recorded as a current year expense, and therefore, are not included on the balance sheet, except that all real property is recorded as a capital asset. No interest costs were capitalized during the year ended June 30, 2009.

Depreciation is provided in amounts sufficient to relate the cost of the depreciable assets to operations over their estimated service lives on the straight-line basis. The service lives by type of asset are as follows:

<u>Assets</u>	<u>Years</u>
Building and Improvements	15-30
Equipment and Vehicles	5-10
Cell Construction	5

8. Compensated Absences

Bi-County's policy is to permit employees to accumulate a limited amount of earned but unused vacation benefits, as well as unused compensatory time, which will be paid to employees upon separation from service. Compensatory time is to be paid within 45 days of being accrued. The granting of sick leave has no guaranteed payment attached, either through official policy or custom, and is therefore not required to be accrued or recorded.

9. Interfund Transactions

All interfund transactions are accounted for as transfers. Nonrecurring or nonroutine transfers of equity are considered residual equity transfers, and all other transfers are treated as operating transfers. Operating transfers were used to account for funding of operating deficiencies.

10. Cash and Cash Equivalents

Cash and cash equivalents include cash on hand and on deposit with the Montgomery County Trustee and certificates of deposits, which have an original maturity of three months or less when purchased.

11. Management Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

12. Concentration of Credit Risk

Financial instruments that potentially subject Bi-County to concentrations of credit risk consist principally of cash deposits. The Montgomery County Trustee generally limits Bi-County's exposure to this credit risk by maintaining cash deposits only in financial institutions covered by FDIC insurance and/or members of the state collateral pool.

13. Classification of Proprietary Fund Revenue

Operating revenues and expenses generally result from providing services in connection with the principal ongoing operations of the fund. The principal operating revenues for the proprietary fund are charges for services and user fees. Operating expenses are the costs of providing services and include administrative expenses and depreciation. Other revenues and expenses are classified as non-operating in the financial statements.

14. Other Significant Accounting Policies

Other significant accounting policies are described throughout the notes section of this audit report or disclosed in the statement format.

**B. Deposits and Investments**

1. Deposits

Cash deposits are carried at cost, which approximates market value. The carrying amount of deposits is \$9,729,772. At June 30, 2009, the deposits of Bi-County totaled \$9,786,649 and were held by the Montgomery County Trustee in a combined fund with other Montgomery County deposits. The deposits of the Montgomery County Trustee, that exceed FDIC insurance limits, are further insured by securities set aside as collateral and pledged to the state treasurer of Tennessee. This pledging is accomplished as prescribed by Tennessee Code Annotated, Public Funds Collateral Pool Board. These securities are held at the Federal Reserve Branch in Nashville, Tennessee, for the State of Tennessee. Interest income of \$311,260 earned by these deposits has been recorded or disclosed in these financial statements. Interest earned by the combined county funds is allocated by direction of the Montgomery County Commission.

2. Investments

Bi-County is authorized to make direct investments in bonds, notes, or treasury bills of the U.S. Government and obligations guaranteed by the U.S. Government or any of its agencies. These investments may not have maturity greater than two years. Bi-County may make investments with longer maturities if it follows various restrictions set out in state law. Bi-County is also authorized to make investments in the State Pooled Investment Fund and in repurchase agreements.

## C. Retirement Commitments

### Plan Description

Certain employees of Bi-County (as employees of Montgomery County) are members of the Political Subdivision Pension Plan (PSPP), an agent multiple-employer defined benefits pension plan administered by the Tennessee Consolidated Retirement System (TCRS). TCRS provides retirement benefits, as well as death and disability benefits. Benefits are determined by a formula using the member's high five-year average salary and years of service. Members become eligible to retire at the age of 60 with five years of service or at any age with 30 years of service. A reduced retirement benefit is available to vested members at the age of 55. Disability benefits are available to active members with five years of service who become disabled and cannot engage in gainful employment. There is no service requirement for disability that is the result of an accident or injury occurring while the member was in the performance of duty. Members joining the system after July 1, 1979, become vested after five years of service, and members joining the system prior to July 1, 1979, were vested after four years of service. Benefit provisions are established in state statute found in Title 8, Chapters 34-37 of Tennessee Code Annotated. State statutes are amended by the Tennessee General Assembly. Political subdivisions such as Montgomery County participate in the TCRS as individual entities and are liable for all costs associated with the operation and administration of their plan. Benefit improvements are not applicable to a political subdivision unless approved by the chief governing body.

The TCRS issues a publicly available financial report that includes financial statements and required supplementary information for the PSPP. That report may be obtained by writing to the Tennessee Treasury Department, Consolidated Retirement System, 10<sup>th</sup> Floor, Andrew Jackson Building, Nashville, TN 37243-0230 or can be accessed at [www.tn.gov/treasury/tcrs](http://www.tn.gov/treasury/tcrs).

### Funding Policy

Montgomery County has adopted a noncontributory retirement plan for its employees by assuming employee contributions up to five percent of annual covered payroll. Montgomery County is required to contribute at an actuarially determined rate; the rate for the fiscal year ended June 30, 2009, was 14.18 percent of annual covered payroll. The contribution requirement of plan members is set by state statute. The contribution requirements for Montgomery County are established and may be amended by the TCRS Board of Trustees.

### Annual Pension Costs and Actuarial Information

Pension costs and actuarial information for Bi-County Solid Waste Management System cannot be separately stated. Bi-County is a component

unit of Montgomery County, and aggregated pension information is reported for all Montgomery County employees in the June 30, 2009, Montgomery County Annual Financial Report.

**D. Landfill Closure and Postclosure Care Costs**

State and federal laws and regulations require Bi-County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, Bi-County will report a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. Closure/postclosure costs are calculated from an engineering evaluation. The \$9,992,800 reported as landfill closure and postclosure care liability at June 30, 2009, represents the cumulative amount reported to date, based on the use of 54 percent of the estimated capacity of the landfill. The landfill will recognize an additional estimated cost of closure and postclosure care of \$8,757,224 as the remaining estimated capacity is filled.

These amounts are based on what it would cost to perform all closure and postclosure care in 2009. Depending upon volume received at the landfill, Bi-County expects to close the landfill in the year 2017. Actual cost may be higher due to inflation, changes in technology, or changes in regulations. Also, expansion of the landfill property could change these estimates.

Montgomery and Stewart counties have executed a “Contract in-Lieu-of Performance Bond” of \$18,750,024 to provide financial assurance to the State of Tennessee for the estimated operation, closure, and postclosure costs.

Changes in Long-term Obligation for Closure and Postclosure Costs:

Accrued liability at July 1, 2008	\$ 9,091,000
Current year accrual	<u>901,800</u>
Accrued liability at June 30, 2009	<u><u>\$ 9,992,800</u></u>

These calculations are based upon a closure/postclosure study conducted in June 2000, but estimated costs have been updated for inflation by the State of Tennessee, Department of Environment and Conservation.

**E. Accounts Receivable**

Accounts receivable at June 30, 2009, consist of the following categories of receivables:

	<u>Proprietary Fund</u>
Customer Receivables	\$ 515,233
Other	<u>100,832</u>
Total Accounts Receivable	<u>\$ 616,065</u>

**F. Schedule of Changes in Property, Plant, and Equipment**

	Balance 7-1-08	Additions	Transfers or Retirements	Balance 6-30-09
<u>Enterprise Assets-Landfill</u>				
Land - Held for Expansion	\$ 616,156	\$ 0	\$ 0	\$ 616,156
Land	43,849	0	0	43,849
Construction in Progress	15,000	108,871	123,871	0
Total Capital Assets Not Depreciated	<u>\$ 675,005</u>	<u>\$ 108,871</u>	<u>\$ 123,871</u>	<u>\$ 660,005</u>
Capital Assets Depreciated:				
Buildings and Improvements	\$ 2,425,061	\$ 0	\$ 0	\$ 2,425,061
Machinery and Equipment	6,396,057	1,744,202	149,911	7,990,348
Other Property	845,863	0	0	845,863
Total Capital Assets Depreciated	<u>\$ 9,666,981</u>	<u>\$ 1,744,202</u>	<u>\$ 149,911</u>	<u>\$ 11,261,272</u>
Less Accumulated Depreciation For:				
Buildings and Improvements	\$ 613,226	\$ 71,133	\$ 0	\$ 684,359
Machinery and Equipment	3,694,215	476,534	43,268	4,127,481
Other Property	842,619	929	0	843,548
Total Accumulated Depreciation	<u>\$ 5,150,060</u>	<u>\$ 548,596</u>	<u>\$ 43,268</u>	<u>\$ 5,655,388</u>
Total Capital Assets Depreciated, Net	<u>\$ 4,516,921</u>	<u>\$ 1,195,606</u>	<u>\$ 106,643</u>	<u>\$ 5,605,884</u>
Total Enterprise Assets, Net	<u>\$ 5,191,926</u>	<u>\$ 1,304,477</u>	<u>\$ 230,514</u>	<u>\$ 6,265,889</u>
<u>Governmental Assets</u>				
Capital Assets Not Depreciated:				
Land	\$ 17,987	\$ 30,017	\$ 0	\$ 48,004
Capital Assets Depreciated:				
Buildings and Improvements	\$ 280,743	\$ 0	\$ 0	\$ 280,743
Machinery and Equipment	1,776,977	22,489	0	1,799,466
Total Capital Assets Depreciated	<u>\$ 2,057,720</u>	<u>\$ 22,489</u>	<u>\$ 0</u>	<u>\$ 2,080,209</u>
Less Accumulated Depreciation For:				
Buildings and Improvements	\$ 184,548	\$ 7,197	\$ 0	\$ 191,745
Machinery and Equipment	1,118,545	90,649	0	1,209,194
Total Accumulated Depreciation	<u>\$ 1,303,093</u>	<u>\$ 97,846</u>	<u>\$ 0</u>	<u>\$ 1,400,939</u>
Total Capital Assets Depreciated, Net	<u>\$ 754,627</u>	<u>\$ (75,357)</u>	<u>\$ 0</u>	<u>\$ 679,270</u>
Total Governmental Assets, Net	<u>\$ 772,614</u>	<u>\$ (45,340)</u>	<u>\$ 0</u>	<u>\$ 727,274</u>

**G. Sources of Revenue**

Bi-County receives a substantial amount of its charges for services (tipping fees) from Cheatham County and three haulers: Clarksville Disposal, Mid East Services, and Waste Industries. Bi-County also collects a user fee from each household in Montgomery and Stewart counties. A major reduction in revenue from any of the above sources, should this occur, may have a significant effect on the future operation of Bi-County.

**H. Risk Management**

Bi-County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Bi-County through its primary government, Montgomery County, has elected to obtain various insurance policies to transfer risk to a commercial insurance company either directly or through the Tennessee County Services Association Pool. Insurance settlements have not been in excess of insurance coverage in any of the prior three fiscal years.

Bi-County Solid Waste Management System, along with other Montgomery County component units, has chosen to establish a combined Self-Insurance Fund for risks associated with the employees' health insurance plan, workers' compensation claims (including on-the-job injury) and unemployment compensation claims.

**I. Operating Leases**

Bi-County has convenience centers in 18 locations in Montgomery and Stewart counties. These convenience centers are located on leased property. The lease payments for the year ended June 30, 2009, were \$28,800, and are included in the contracted services category on the Statement of Revenues, Expenditures and Changes in Fund Balances. None of these are considered to be capital leases and a schedule of future required minimum rental payments is not presented. Leases are noncancelable and renew annually.

**J. Changes in Long-term Debt**

	Balance 7-1-08		Balance 6-30-09
Accrued Compensated Absences	\$ 125,646	\$ 63,414	\$ 189,060

**K. Prior-period Adjustment**

	<u>Bi-County Solid Waste Management System</u>
Fund Balance/Net Assets at 7-1-08, Unadjusted	\$ 7,970,147
Deduction of Expenses for On-Job-Injury Previously Left Out of Expenditures/Expenses	(153,222)
Addition of Maintenance Equipment to Capital Assets Previously Charged to Proprietary Expenses (Net)	85,000
Addition of Equipment to Capital Assets Previously Charged to Proprietary Expenses (Net)	<u>160,132</u>
Fund Balance/Net Assets at 7-1-08, Adjusted	<u><u>\$ 8,062,057</u></u>

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**REQUIRED SUPPLEMENTARY  
INFORMATION**

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Exhibit F-1

Montgomery County, Tennessee  
Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Actual (Budgetary Basis) and Budget  
General Fund  
For the Year Ended June 30, 2009

	Actual (GAAP Basis)	Add: Encumbrances 6/30/2009	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
				Original	Final	
<b>Revenues</b>						
Local Taxes	\$ 28,350,643	\$ 0	\$ 28,350,643	\$ 28,629,044	\$ 28,754,709	\$ (404,066)
Licenses and Permits	583,159	0	583,159	726,500	726,500	(143,341)
Fines, Forfeitures, and Penalties	1,421,253	0	1,421,253	1,375,920	1,391,298	29,955
Charges for Current Services	4,560,107	0	4,560,107	4,919,590	4,939,522	(379,415)
Other Local Revenues	3,774,063	0	3,774,063	3,596,798	3,635,051	139,012
Fees Received from County Officials	7,629,627	0	7,629,627	7,567,989	7,567,989	61,638
State of Tennessee	5,084,230	0	5,084,230	4,267,885	4,999,960	84,270
Federal Government	887,770	0	887,770	709,308	1,831,364	(943,594)
Other Governments and Citizens Groups	837,060	0	837,060	614,126	672,003	165,057
<b>Total Revenues</b>	<b>\$ 53,127,912</b>	<b>\$ 0</b>	<b>\$ 53,127,912</b>	<b>\$ 52,407,160</b>	<b>\$ 54,518,396</b>	<b>\$ (1,390,484)</b>
<b>Expenditures</b>						
<b>General Government</b>						
County Commission	\$ 183,770	\$ 0	\$ 183,770	\$ 193,890	\$ 193,890	\$ 10,120
Board of Equalization	3,955	0	3,955	6,001	6,001	2,046
Beer Board	1,450	0	1,450	3,075	3,075	1,625
Other Boards and Committees	2,745	0	2,745	2,314	3,314	569
County Mayor/Executive	387,366	0	387,366	398,325	398,325	10,959
Personnel Office	278,581	0	278,581	300,039	300,039	21,458
County Attorney	36,697	0	36,697	24,000	39,000	2,303
Election Commission	569,018	0	569,018	556,626	620,876	51,858
Register of Deeds	409,986	0	409,986	428,699	445,699	35,713
Planning	342,929	0	342,929	342,929	342,929	0
Building	69,275	0	69,275	73,297	73,297	4,022
Codes Compliance	502,771	0	502,771	539,977	539,977	37,206

(Continued)

Exhibit F-1

Montgomery County, Tennessee  
Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Actual (Budgetary Basis) and Budget  
General Fund (Cont.)

	Actual (GAAP Basis)	Add: Encumbrances 6/30/2009	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
				Original	Final	
<b>Expenditures (Cont.)</b>						
<u>General Government (Cont.)</u>						
Geographical Information Systems	\$ 57,209	\$ 0	\$ 57,209	\$ 84,896	\$ 84,896	\$ 27,687
County Buildings	1,329,782	2,429	1,332,211	1,396,077	1,377,087	44,876
Other Facilities	1,178,676	0	1,178,676	1,248,819	1,248,819	70,143
Other General Administration	472,161	0	472,161	501,833	501,833	29,672
Preservation of Records	110,212	0	110,212	114,567	114,959	4,747
<u>Finance</u>						
Accounting and Budgeting	350,151	0	350,151	464,726	464,726	114,575
Purchasing	246,782	0	246,782	263,411	263,411	16,629
Property Assessor's Office	740,250	0	740,250	832,512	832,512	92,262
Reappraisal Program	119,277	0	119,277	143,074	143,074	23,797
County Trustee's Office	449,571	0	449,571	459,715	460,651	11,080
County Clerk's Office	1,434,148	150	1,434,298	1,513,525	1,513,525	79,227
Data Processing	1,236,499	0	1,236,499	1,432,475	1,432,475	195,976
Other Finance	40,168	0	40,168	44,600	43,664	3,496
<u>Administration of Justice</u>						
Circuit Court	1,735,536	0	1,735,536	1,918,172	1,918,172	182,636
General Sessions Court	1,557,139	0	1,557,139	1,808,201	1,768,225	211,086
Drug Court	49,384	0	49,384	50,000	50,000	616
Chancery Court	446,160	0	446,160	476,578	476,578	30,418
District Attorney General	36,746	0	36,746	55,400	55,400	18,654
Judicial Commissioners	208,047	0	208,047	214,197	229,197	21,150
Other Administration of Justice	533,504	0	533,504	92,565	581,798	48,294
Probation Services	763,113	0	763,113	814,059	814,059	50,946

(Continued)

Exhibit F-1

Montgomery County, Tennessee  
Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Actual (Budgetary Basis) and Budget  
General Fund (Cont.)

	Actual (GAAP Basis)	Add: Encumbrances 6/30/2009	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
				Original	Final	
<b>Expenditures (Cont.)</b>						
<u>Public Safety</u>						
Sheriff's Department	\$ 6,286,989	\$ 0	\$ 6,286,989	\$ 6,766,424	\$ 6,913,525	\$ 626,536
Special Patrols	1,482,229	0	1,482,229	1,515,499	1,615,499	133,270
Traffic Control	22,754	0	22,754	0	22,754	0
Administration of the Sexual Offender Registry	8,226	0	8,226	13,057	13,057	4,831
Jail	10,618,338	0	10,618,338	10,654,378	11,484,892	866,554
Workhouse	1,409,255	0	1,409,255	1,553,353	1,553,353	144,098
Correctional Incentive Program Improvements	441,405	0	441,405	503,540	478,843	37,438
Juvenile Services	207,535	0	207,535	156,399	227,328	19,793
Fire Prevention and Control	171,673	0	171,673	212,750	261,244	89,571
Civil Defense	366,883	0	366,883	384,283	385,883	19,000
Other Emergency Management	498,899	104,393	603,292	643,242	1,425,902	822,610
County Coroner/Medical Examiner	139,840	0	139,840	170,500	210,500	70,660
<u>Public Health and Welfare</u>						
Local Health Center	225,777	0	225,777	261,779	271,435	45,658
Rabies and Animal Control	400,769	0	400,769	370,000	411,896	11,127
Ambulance/Emergency Medical Services	6,816,706	0	6,816,706	7,144,205	7,155,641	338,935
Other Local Health Services	1,587,829	0	1,587,829	1,850,700	1,910,200	322,371
Regional Mental Health Center	10,000	0	10,000	10,000	10,000	0
Appropriation to State	130,068	0	130,068	130,068	130,068	0
Other Local Welfare Services	73,779	0	73,779	71,825	77,825	4,046
Other Public Health and Welfare	30,000	0	30,000	30,000	30,000	0
<u>Social, Cultural, and Recreational Services</u>						
Libraries	1,527,721	0	1,527,721	1,527,251	1,527,721	0
Parks and Fair Boards	36,396	0	36,396	48,840	48,370	11,974

(Continued)

Exhibit F-1

Montgomery County, Tennessee  
Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Actual (Budgetary Basis) and Budget  
General Fund (Cont.)

	Actual (GAAP Basis)	Add: Encumbrances 6/30/2009	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
				Original	Final	
<u>Expenditures (Cont.)</u>						
<u>Social, Cultural, and Recreational Services (Cont.)</u>						
Other Social, Cultural, and Recreational	\$ 7,859	\$ 0	\$ 7,859	\$ 8,582	\$ 8,582	\$ 723
<u>Agriculture and Natural Resources</u>						
Agriculture Extension Service	334,799	0	334,799	345,799	345,799	11,000
Forest Service	2,000	0	2,000	2,000	2,000	0
Soil Conservation	49,164	0	49,164	50,114	50,114	950
<u>Other Operations</u>						
Tourism	1,012,257	0	1,012,257	1,039,000	1,039,000	26,743
Industrial Development	537,700	0	537,700	537,700	537,700	0
Airport	72,811	0	72,811	54,133	72,811	0
Veterans' Services	295,566	0	295,566	341,043	341,043	45,477
Other Charges	1,545,597	0	1,545,597	1,418,091	1,550,828	5,231
Contributions to Other Agencies	163,749	0	163,749	199,191	199,191	35,442
Employee Benefits	310,711	0	310,711	312,300	332,300	21,589
Miscellaneous	8,945	0	8,945	18,700	18,700	9,755
<u>Highways</u>						
Litter and Trash Collection	119,418	0	119,418	127,693	127,693	8,275
Total Expenditures	\$ 52,836,705	\$ 106,972	\$ 52,943,677	\$ 55,271,013	\$ 58,133,180	\$ 5,189,503
<u>Excess (Deficiency) of Revenues</u>						
Over Expenditures	\$ 291,207	\$ (106,972)	\$ 184,235	\$ (2,863,853)	\$ (3,614,784)	\$ 3,799,019
<u>Other Financing Sources (Uses)</u>						
Insurance Recovery	\$ 42,451	\$ 0	\$ 42,451	\$ 0	\$ 26,436	\$ 16,015
Transfers In	0	0	0	2,863,856	2,863,856	(2,863,856)
Total Other Financing Sources (Uses)	\$ 42,451	\$ 0	\$ 42,451	\$ 2,863,856	\$ 2,890,292	\$ (2,847,841)
<u>Net Change in Fund Balance</u>						
Fund Balance, July 1, 2008	\$ 333,658	\$ (106,972)	\$ 226,686	\$ 3	\$ (724,492)	\$ 951,178
Fund Balance, June 30, 2009	19,527,697	0	19,527,697	16,144,917	16,144,917	3,382,780
Fund Balance, June 30, 2009	\$ 19,861,355	\$ (106,972)	\$ 19,754,383	\$ 16,144,920	\$ 15,420,425	\$ 4,333,958

Exhibit F-2

Montgomery County, Tennessee  
Schedule of Funding Progress – Pension Plan  
Primary Government and Discretely Presented Montgomery County School Department  
June 30, 2009

(Dollar amounts in thousands)

Fiscal Year Ended	Actuarial Valuation Date	Actuarial Value of Plan Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b)-(a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
6-30-09	7-1-07	\$ 108,665	\$ 125,967	17,302	86.26 %	\$ 49,014	35.30 %
6-30-08	7-1-07	108,665	125,967	17,302	86.26	49,014	35.30

The Governmental Accounting Standards Board requires the plan to prepare the Schedule of Funding Progress using the entry age actuarial cost method. The requirement to present the Schedule of Funding Progress using the entry age actuarial cost method was a change made during the 2007-08 year; therefore, data is only presented for two years.

Exhibit F-3

Montgomery County, Tennessee  
Schedule of Funding Progress – Other Postemployment Benefits Plans  
Primary Government and Discretely Presented Montgomery County School Department  
June 30, 2009

(Dollar amounts in thousands)

Plans	Fiscal Year Ended*	Actuarial Valuation Date	Actuarial		Unfunded AAL (UAAL) (b)-(a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
			Value of Assets (a)	Accrued Liability (AAL) (b)				
Primary Government	6-30-09	7-1-08	\$ 0	\$ 3,753	\$ 3,753	0%	\$ 25,359	15%
School Department	6-30-09	7-1-08	0	13,820	13,820	0	124,117	11

\*Data only available for one year.

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**MONTGOMERY COUNTY, TENNESSEE**  
**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION**  
**For the Year Ended June 30, 2009**

**BUDGETARY INFORMATION**

The county is required by state statute to adopt annual budgets. Annual budgets are prepared on the basis in which current available funds must be sufficient to meet current expenditures. Expenditures and encumbrances may not legally exceed appropriations authorized by the Montgomery County Commission and any authorized revisions. Unencumbered appropriations lapse at the end of each fiscal year.

The budgetary level of control is at the major category level established by the County Uniform Chart of Accounts, as prescribed by the Comptroller of the Treasury of the State of Tennessee. Major categories are at the department level (examples of General Fund major categories: County Commission, Board of Equalization, Beer Board, Other Boards and Committees, etc.). Management may make revisions within major categories, but only the County Commission may transfer appropriations between major categories. During the year, several supplementary appropriations were necessary.

The county's budgetary basis of accounting is consistent with GAAP, except instances in which encumbrances are treated as budgeted expenditures. The difference between the budgetary basis and GAAP basis is presented on the face of each budgetary schedule.

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